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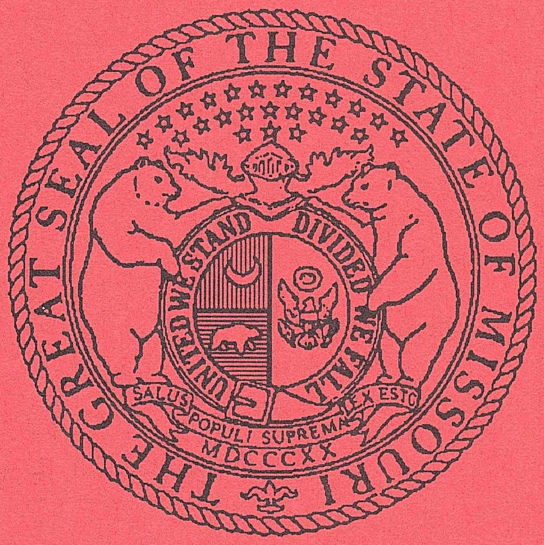
Missouri Senate
Appropriations Committee

ANNUAL FISCAL REVIEW
Fiscal Year 1989

84th General Assembly
2nd Regular Session



Prepared by
Senate Appropriations Committee Staff
August, 1988

MISSOURI SENATE

JEFFERSON CITY

ROGER B. WILSON
84TH GENERAL ASSEMBLY
19TH DISTRICT
ROOM 227, STATE CAPITOL
JEFFERSON CITY, MISSOURI 65101
314-751-4727

COMMITTEES:
APPROPRIATIONS, CHAIRMAN
EDUCATION
BUDGET CONTROL
BANKING, COMMERCE & TOURISM
RULES, JOINT RULES & RESOLUTIONS

August 10, 1988

TO ALL SENATORS AND SENATE STAFF:

The FY 89 Annual Fiscal Review was prepared for your information and future use on appropriations issues. It contains information on FY 88 withholdings, FY 89 increases, one-times and Governor's vetoes and FY 90 cost to continue budget. It also contains information on the general revenue fund and other state finances. The topics of interests give historical as well as upcoming issues to consider for FY 89 and FY 90.

If further information is needed on a particular budget item, please call on me or the Senate Appropriations Research staff.

Sincerely,

Roger

ROGER B. WILSON

RBW:jmj

PREFACE

The Annual Fiscal Review is a post-session publication by the Senate Appropriations Committee Staff concerning appropriation issues. It is meant to provide legislators and staff with historical information for reference and planning, final gubernatorial actions regarding the current fiscal year, and informative data regarding certain topics of interest.

The Review is divided into four major sections. The General Information section is the first and provides the names of the members of the Senate, the structure of the Missouri Senate, the structure of the Senate Appropriations Committee and Staff, and the possible fiscal impact resulting from legislation passed during this session.

The FY 89 Appropriations Information section contains data which comprises the $7.13 billion budget. The data includes appropriation bill totals for operating and capital improvement in the form of both raw data and pictorial graphs. Individual department information is given by major budget increases, a summary of the Governor's vetoes, one-time items, and cost to continue budget items for FY 90.

Section three is a summary of Missouri State Finances. This provides a history of the general revenue fund by receipt, spending by department, lapse by department, and emergency appropriation. In addition, there is a history of the budget stabilization fund and cash operating reserve fund. The section finishes with a review of the limited total state revenues.

The final section consists of information on a wide range of subjects. One topic is expenditures for desegregation of St. Louis and Kansas City schools which are not appropriated by the General Assembly but must be budgeted. A history of capital improvement appropriations and of lottery sales is also given. There is information regarding the highway funding cap versus the FY 89 appropriations and recent state employee's pay plans, the effects on employees salaries after inflation and a revised table for salary limits on employees associated with SB 528. Other topics include state bonded indebtedness, a history of the excellence in education fund, the federal tax reform impact (windfall), parks and soils sales tax, and a summary of the petroleum violation escrow fund.

Hopefully, this Annual Fiscal Review will provide the reader with valuable information regarding Missouri state finances in general and the FY 89 budget in particular.

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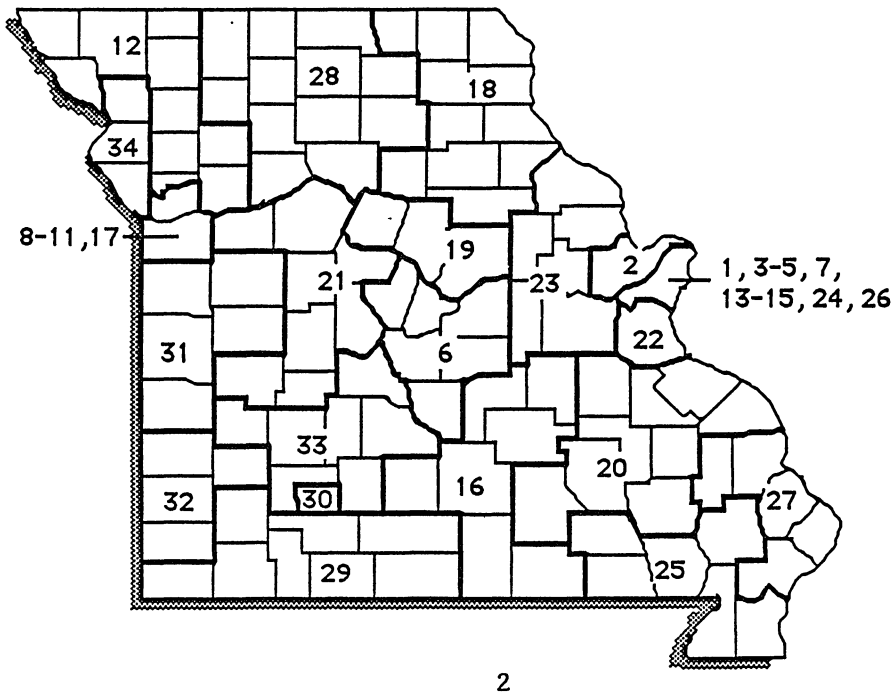
84th General Assembly
2nd Regular Session

General Information

MEMBERS OF THE MISSOURI SENATE

Senator	District	Senator	District
Banks, J. B. "Jet"	5	Merrell, Norman	18
Bass, John F.	4	Nixon, Jeremiah (Jay)	22
Bild, Frank	15	Panethiere, Henry	11
Caskey, Harold L.	31	Quick, Edward E.	17
Curls, Phil B.	9	Russell, John T.	33
Danner, Pat	12	Schneider, John	14
Dennis, John	27	Scott, John E.	3
Dirck, Edwin L.	24	Sharp, Stephen R.	25
Doctorian, David	28	Smith, Dennis	30
Dyer, Fred	2	Staples, Danny	20
Goode, Wayne	13	Strong, James R.	6
Johnson, Robert	8	Treppler, Irene	1
Jones, A. Clifford	7	Uthlaut, Ralph, Jr.	23
Lybyer, Mike	16	Webster, Richard	32
Mathewson, James	21	Wiggins, Harry	10
McCarthy, Tom	26	Wilson, Roger B.	19
Melton, Emory	29	Wilson, Truman	34



SENATE STANDING COMMITTEES

ADMINISTRATION
- Mathewson, Chairman
- Dennis, Vice-chairman
- Staples
- Johnson
- Webster

AGING and MENTAL HEALTH
- Panethiere, Chairman
- Dirck, Vice-chairman
- Wilson, T.
- Bild
- Johnson

AGRICULTURE, CONSERVATION and PARKS
- Lybyer, Chairman
- Sharp, Vice-chairman
- Caskey
- Dennis
- Staples
- Doctorian
- Strong
- Uthlaut

APPROPRIATIONS
- Wilson, R., Chairman
- Banks, Vice-chairman
- Curls
- Goode
- Mathewson
- Merrell
- Sharp
- Wiggins
- Wilson, T.
- Jones
- Melton
- Uthlaut
- Webster

BANKING, COMMERCE and TOURISM
- Staples, Chairman
- Curls, Vice-chairman
- Banks
- Danner
- Mathewson
- Wilson, R.
- Bild
- Dyer
- Johnson
- McCarthy

STATE BUDGET CONTROL
- Dirck, Chairman
- Scott, Vice-chairman
- Bass
- Mathewson
- Wilson, R.
- Bild
- Jones
- Melton

CRIMINAL JURISPRUDENCE
- Caskey, Chairman
- Schneider, Vice-chairman
- Bass
- Doctorian
- Strong

EDUCATION
- Sharp, Chairman
- Danner, Vice-chairman
- Bass
- Caskey
- Lybyer
- Merrell
- Nixon
- Wilson, R.
- Wilson, T.
- Doctorian
- Melton
- Russell
- Smith

ENERGY and ENVIRONMENT
- Goode, Chairman
- Danner, Vice-chairman
- Nixon
- Quick
- Dyer
- Russell
- Treppler

GOVERNMENTAL and VETERANS AFFAIRS
- Quick, Chairman
- Merrell, Vice-chairman
- Panethiere
- Melton
- Treppler

GUBERNATORIAL APPOINTMENTS
Scott, Chairman
Dennis, Vice-chairman
Banks
Mathewson
Panethiere
Dyer
Jones
Russell

INSURANCE
Wilson, T., Chairman
Staples, Vice-chairman
Danner
Dirck
Lybyer
Johnson
Smith
Uthlaut

INTERSTATE COOPERATION
Staples, Chairman
Bass, Vice-chairman
Wiggins
Doctorian
Johnson

JUDICIARY
Schneider, Chairman
Wiggins, Vice-chairman
Caskey
Nixon
Panethiere
Sharp
Johnson
Smith
Treppler

LABOR and INDUSTRIAL RELATIONS
Bass, Chairman
Quick, Vice-chairman
Panethiere
Jones
McCarthy

LOCAL GOVERNMENT and ECONOMIC DEVELOPMENT
Merrell, Chairman
Dennis, Vice-chairman
Goode
Nixon
Quick
Doctorian
Dyer
Treppler

MISCELLANEOUS BILLS
Dennis, Chairman
Scott, Vice-chairman
Lybyer
Mathewson
McCarthy
Webster

PUBLIC HEALTH and WELFARE
Banks, Chairman
Wiggins, Vice-chairman
Curls
Quick
Staples
Doctorian
McCarthy
Strong

RULES, JOINT RULES and RESOLUTIONS
Mathewson, Chairman
Scott, Vice-chairman
Merrell
Wiggins
Wilson, R.
Jones
McCarthy
Melton

TRANSPORTATION
Danner, Chairman
Dennis, Vice-chairman
Dirck
Lybyer
Dyer
Russell
Uthlaut

URBAN AFFAIRS and INDUSTRIAL DEVELOPMENT
Curls, Chairman
Dirck, Vice-chairman
Banks
Caskey
Johnson
McCarthy
Treppler

WAYS and MEANS
Wiggins, Chairman
Goode, Vice-chairman
Caskey
Dirck
Nixon
Bild
Jones
McCarthy
Smith

INTERIM COMMITTEES

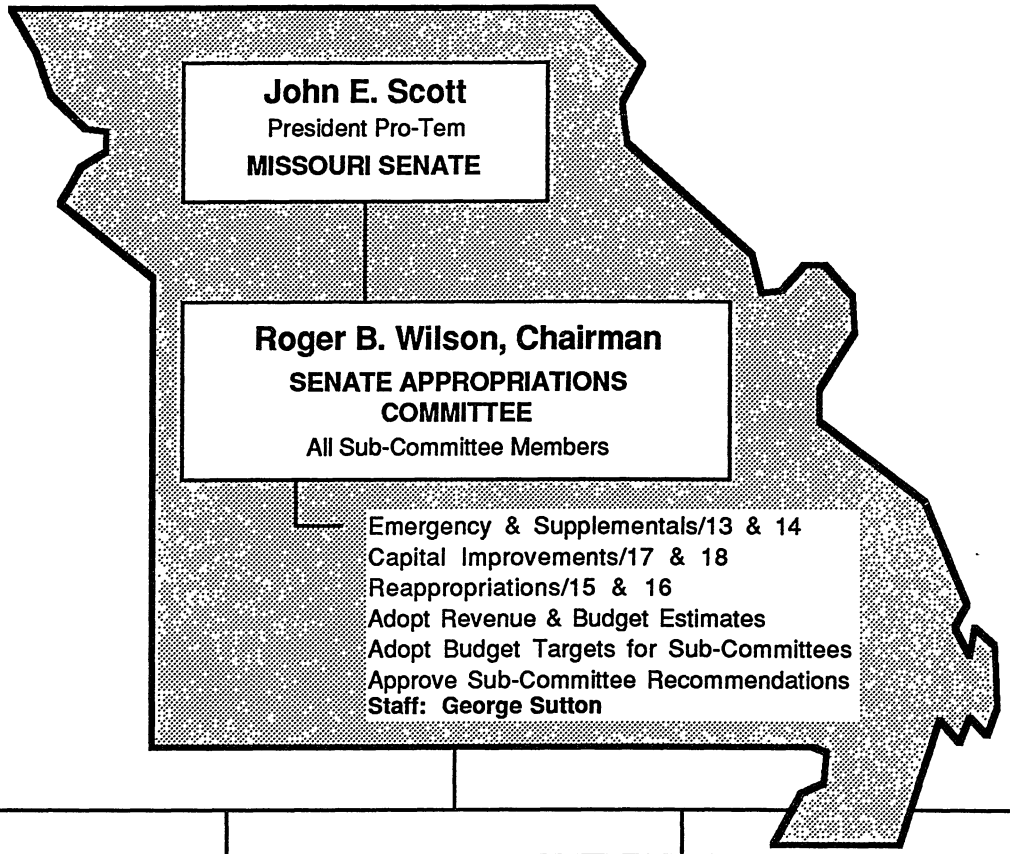
TRANSPORTATION DEVELOPMENT COMMISSION
Appointed 7/8/88
Danner
Wilson, R.
Merrell
Webster
Dyer

LEGISLATIVE OVERSIGHT COMMITTEE FOR THE CENTERS FOR ADVANCED TECHNOLOGY
Appointed 7/8/88 - HB 1007
Merrell
Scott
Lybyer
Webster
Russell

INTERIM COMMITTEE ON MISSOURI MEDICAID PROGRAM
Appointed 6/8/88 - SR 664
Wiggins
Dennis
Merrell
Johnson
Banks

MENTAL HEALTH COMMISSION FAMILY TRUST FUND TASK FORCE
Appointed 6/18/88
Melton
Panethiere

SENATE APPROPRIATIONS COMMITTEE & STAFF ORGANIZATION



John E. Scott
President Pro-Tem
MISSOURI SENATE

Roger B. Wilson, Chairman
SENATE APPROPRIATIONS COMMITTEE
All Sub-Committee Members

Emergency & Supplementals/13 & 14
Capital Improvements/17 & 18
Reappropriations/15 & 16
Adopt Revenue & Budget Estimates
Adopt Budget Targets for Sub-Committees
Approve Sub-Committee Recommendations
Staff: George Sutton

Truman E. Wilson, Chairman
Stephen R. Sharp
Richard M. Webster
Sub-Committee on

Public Debt/1
E & S Education/2
Revenue/4
Staff: Brian Kinkade

Norman Merrell, Chairman
Phil B. Curls
Emory Melton
Sub-Committee on

Higher Education/3
Elected Officials/5
Office of Administration/5
Staff: Tim Dawson
Agriculture/7
Conservation/7
Natural Resources/7
Economic Development/7
Labor & Industrial Relations/7
Staff: Sherry Boldt (Effective Sept. 1)

Harry Wiggins, Chairman
James L. Mathewson
A. Clifford Jones
Sub-Committee on

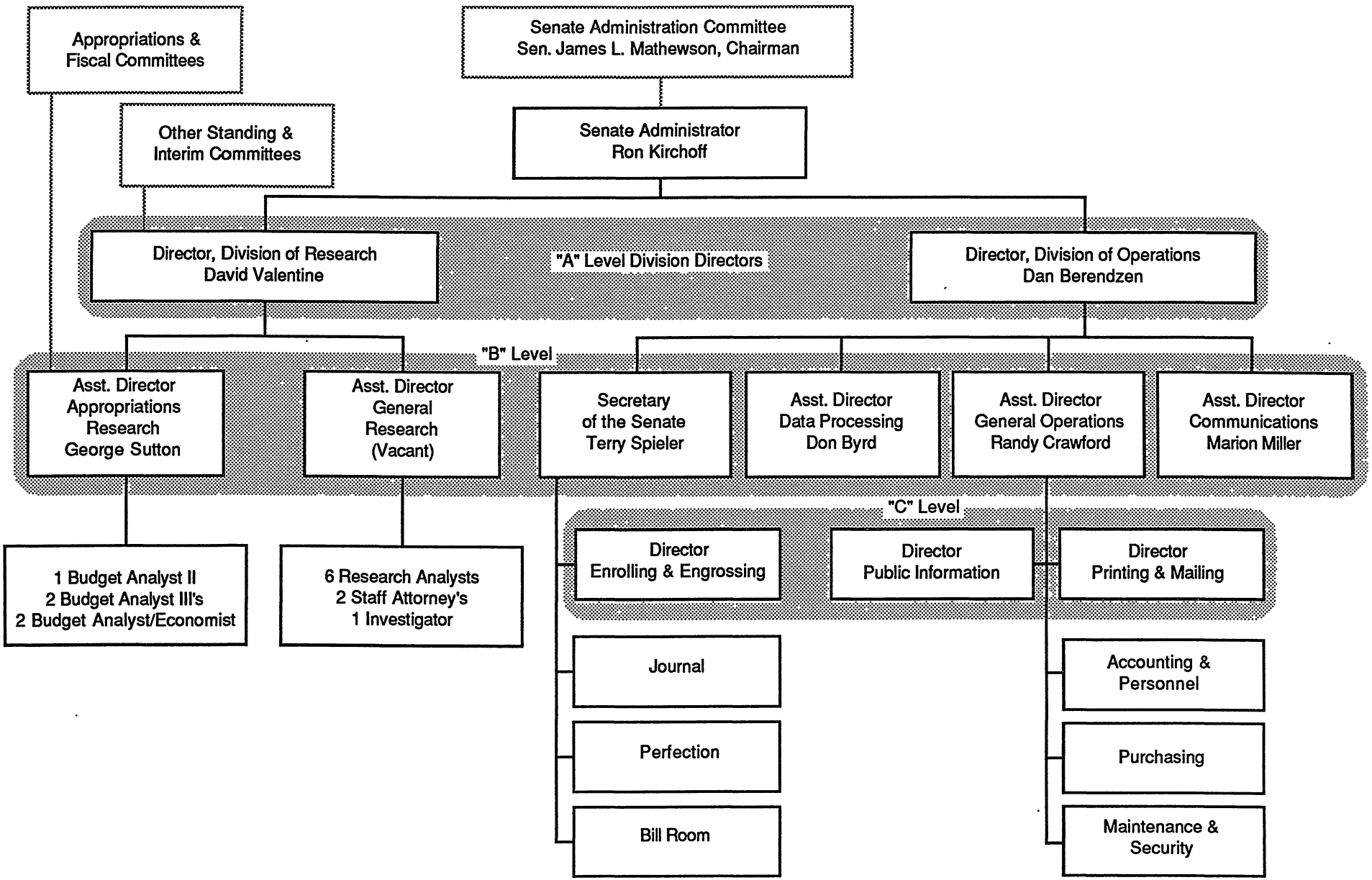
Mental Health/10
Health/10
Judiciary/6
General Assembly/12
Staff: Steve Dinolfo

J. B. (Jet) Banks, Chairman
Wayne Goode
Ralph Uthlaut
Sub-Committee on

Social Services/11
Staff: Brian Kinkade
Highways & Transp./8
Public Safety/8
Corrections/9
Staff: Richard McIntosh

MISSOURI SENATE STAFF ORGANIZATION

Senate Resolution No. 474, 1/6/88



FISCAL IMPACT OF LEGISLATION

There were 68 Senate bills, 3 Senate joint resolutions, 128 House bills and 1 House joint resolution truly agreed to and finally passed during the 84th General Assembly, 2nd Regular Session. Of these enacted bills and resolutions 79 will or could have a fiscal impact on the future financial status of the state of Missouri.

Although the impact from some legislation is indeterminable, a summary of general revenue, federal, and other funds is provided showing the increase, the cost avoidance or savings, and the cost to the fund source. The estimated impact to the State for fiscal year 1990 includes the following: (1) general revenue increase of $84,275,993; cost avoidance or savings of $300,011; and cost of $62,718,117 for a net increase of $21,857,887; (2) federal fund increase of $14,881,318; cost avoidance or savings of $183,532; and cost of $21,928,853; and (3) all other funds increase of $251,286,091; cost avoidance or savings of $12,746,112; and cost of $242,013,538.

A detailed break-down of the fiscal impact from each piece of legislation follows.

BILL NUMBER	SUBJECT	FUND	FY 1988-89	FY 1989-90	FY 1990-91	DEPARTMENT
HJR 80	CONSTITUTIONAL ADMENDMENT CORP.	GR	<11,308>			SEC. STATE
HB 924 & 1243	EXEMPTS MUNICIPAL RETIREMENT BENEFITS FROM INCOME TAX	GR	<7,512>	<30,348>	<45,979>	DOR
HB 933, 1190 & 1403	ABSENTEE VOTING PROCEDURES	GR	<3,500>	0	0	SEC. STATE
HB 955	LOCAL GOVERNMENT ENERGY REVOLVING LOAN PROGRAM	OTH	3,130,000 <3,130,000>	160,335 <160,335>	155,858 <155,858>	DNR, DOR
HB 957 & 1571	SALES TAX EXEMPTION	GR OTH	<14,427,603> <5,891,271>	<17,313,123> <6,552,503>	<18,178,780> <6,817,042>	DOR, DNR, CONSER.
HB 975 NOTE #1.	INDEPENDENT LIVING FOR PERSONS WITH DISABILITIES	GR	<28,611>	<37,097>	<38,604>	DESE
HB 988	REGULATE RENT TO OWN INDUSTRY	GR	<44,024>	<47,923>	<49,873>	AG
HB 990	REGULATES ALL-TERRAIN VEHICLES	GR	1,093,377 <44,960>	168,661 <7,128>	168,661 <7,128>	DOR
HB 1034	COOPERATIVE AGREEMENTS BETWEEN JUNIOR COLLEGES AND INDUSTRY	GR	<148,722>	<176,658>	<116,452>	DOR, DED
HB 1054, 1247, 1366, 1425 & 1529 NOTE #2.	MILITARY WITHHOLDING INCOME TAX	GR OTH	15,963,987 <214,735> 6,518,628	20,999,484 <213,535> 7,947,682	24,170,406 <233,863> 9,063,902	DOR, OA
HB 1068	FEE CHANGE COLLECTED BY SEC. STATE	GR	151,509	160,567	170,201	SEC. STATE
HB 1100, 1101, 1241 & 1663 NOTE # 3.	SCHOOL RETIREMENT SYSTEM INCREASE	GR OTH	<256,500> (535,873) <85,500>	<182,250> (12,589,434) <60,750>	<182,250> (13,005,522) <60,750>	OA
HB 1127	PEARL HARBOR PLATES	HWY	4,590 <28,314>	5,274	5,274	DOR, DOC

BILL NUMBER	SUBJECT	FUND	FY 1988-89	FY 1989-90	FY 1990-91	DEPARTMENT
HB 1134	PROPORTIONAL DISTRIBUTION OF HOSPITAL APPROPRIATIONS	GR	64,701	64,701	64,701	DOH, DOSS
			<1,752,186>	<2,170,116>	<2,357,123>	
		FED	<6,169,467>	<6,765,624>	<7,036,248>	
HB 1139	CHANGES MEDICAL ASSISTANCE BENEFIT	GR	930,035	1,240,047	1,240,047	DOSS, DOH,
			(38,660)	(44,424)	(67,654)	DMH
			<3,501,727>	<7,189,153>	<9,167,264>	
		FED	5,959,921	14,438,274	18,808,069	
			(53,640)	(62,210)	(94,739)	
			<5,357,970>	<13,149,881>	<17,290,279>	
HB 1144	SPORTS COMPLEX AUTHORITIES	GR	<4,000,000>	<4,000,000>	<4,000,000>	DOR
		OTH	12,000,000	12,000,000	12,000,000	
HB 1151 & 1044	STATE PLAN FOR AIDS	GR	<1,014,009>	<586,420>	0	DOH, DMH, DOC
		FED	<1,664,977>	<848,842>	0	
HB 1187	AIR CONTAMINATION & VEHICLE INSPECTION	OTH	300,900	723,600	751,744	DNR, DPS, DOR
			<53,480>	<202,912>	<211,174>	
HB 1195	CRIME VICTIMS' COMPENSATION	GR	<16,419>	<18,780>	<19,549>	DPS, LIR
		OTH	3,305,509	3,777,725	3,777,725	
			<2,187,086>	<2,499,526>	<2,499,526>	
HB 1223 & 1246	CREATES MAIN STREET PROGRAM	GR	<286,568>	<104,516>	<108,769>	DED, DNR
HB 1232	CORPORATE FRANCHISE TAX	GR	<62,000>	<65,000>	<68,000>	SEC. STATE
HB 1237	SCHOOLS: SURROGATE PARENT	GR	<82,649>	<71,350>	<74,234>	DESE

BILL NUMBER	SUBJECT	FUND	FY 1988-89	FY 1989-90	FY 1990-91	DEPARTMENT
HB 1244	WORKERS' COMP: SECOND INJURY FUND	GR	(67,082)	(80,669)	(88,286)	LIR, DOR, DED,
			<153,488>	<162,131>	<168,589>	OA
NOTE #4.		OTH	7,000,000	16,000,000	18,000,000	
			(62,218)	(65,067)	(65,319)	
NOTE #5.			<4,182,785>	<8,628,637>	<8,973,783>	
HB 1260	LINKED DEPOSITS	GR	450,000	600,000	600,000	TREAS
			<354,731>	<731,739>	<734,918>	
		OTH	450,000	600,000	600,000	
			(225)	(300)	(300)	
			<1,012,500>	<2,025,000>	<2,025,000>	
HB 1262	WATER POLLUTION BONDS	GR	<2,041,069>	<2,014,479>	<2,014,907>	OA
HB 1272, 1273 & 1274	CHANGES IN DIVORCE LAW	GR	(20,675)	(24,870)	(25,383)	DOSS, DOH,
			<143,923>	<146,463>	<152,428>	CT. ADMIN.
		FED	(43,935)	(49,370)	(49,273)	
			<24,936>	<25,308>	<26,337>	
HB 1290	CHANGES ECONOMY RATE TELEPHONE SERVICE LAW	GR	<39,297>	<37,228>	<38,742>	DED, DOSS
		OTH	<55,318>	<57,531>	<59,832>	
HB 1328	LICENSES PHYSICAL THERAPISTS	OTH	10,000	10,000	10,000	DED
			<7,500>	<7,500>	<7,500>	
HB 1335	TAXATION FROM TAX LIENS	GR	2,267,100	2,267,100	2,267,100	DOR
			<269,046>	<251,311>	<190,810>	
HB 1340 & 1348	ALLOWS CERTAIN CRIMINAL AND CIVIL TRIALS IN CORRECTIONAL INSTITUTIONS	GR	<91,368>	<93,932>	<97,541>	OA, DOR, AG
HB 1370	SALES AND USE TAX EXEMPTIONS ON STEELMAKING	GR	<989,458>	<1,209,966>	<1,294,663>	DOR
		OTH	<404,028>	<457,936>	<485,498>	
HB 1380	MEDICAL SCHOOL LOAN PROGRAM	FED	150,000	150,000	150,000	DOH, DED
			<150,000>	<150,000>	<150,000>	

BILL NUMBER		SUBJECT	FUND	FY 1988-89	FY 1989-90	FY 1990-91	DEPARTMENT
HB 1384		PESTICIDE USE LAW	GR	0	106,000	199,235	AGRI
				0	<188,844>	<170,624>	
HB 1385		ESTABLISHES MISSOURI COMMISSION FOR THE DEAF	GR	<95,412>	<90,914>	<94,601>	DESE
HB 1400	NOTE #6.	SALES & USE TAX VENDING MACHINES	GR	<3,941,386>	<4,864,975>	<5,262,871>	DOR
			OTH	<1,599,002>	<1,832,231>	<1,964,771>	
HB 1456	NOTE #7.	SCHOOLS, HIGHER EDUCATION	GR	<918,574>	<1,030,262>	<1,031,685>	DESE, OA, DOR
			OTH	2,226,347	2,315,400	2,408,015	CBHE
				<1,314,067>	<1,362,309>	<1,416,822>	
HB 1485		EMPLOYMENT SECURITY MODIFICATIONS	GR	4,200	4,200	4,200	LIR, DOSS, OA
				<2,008>	<17,968>	<51,358>	TREAS.
			FED	4,200	4,200	4,200	
				<4,008>	<11,888>	<33,308>	
			OTH	0	<4,160>	<12,350>	
HB 1512		CREATES MOTOR VEHICLE COMMISSION	OTH	320,850	336,915	353,745	DOR, DED
				(23,585)	(56,095)	(57,874)	
				<169,887>	<123,175>	<155,030>	
HB 1559		CONVICTION RECORDS CHECK	OTH	40,000	42,500	45,000	JUD, DPS, DOR
				<19,527>	<21,229>	<22,045>	DOSS
HB 1565		CREATES OFFICE OF MINORITY HEALTH	GR	<63,591>	<65,305>	<67,758>	DOH
HB 1581	NOTE #8.	BRANDING & CLASSIFICATION OF MOTOR VEHICLES	HWY	<112,201>	<26,605>	<44,148>	DOR
HB 1629		COLLECTION OF SPECIAL FUEL TAX	HWY	1,673,000	6,635,000	10,028,000	H & T
				<252,993>	<245,016>	<252,792>	

BILL NUMBER		SUBJECT	FUND	FY 1988-89	FY 1989-90	FY 1990-91	DEPARTMENT
HB 1643 & 1399		RETIREMENT SYSTEM OVERHAUL	GR	<2,048,207>	<2,438,862>	<2,536,438>	H & T
			HWY	(16,931)	(35,216)	(36,251)	
				<5,432,976>	<6,476,236>	<6,735,404>	
	NOTE #9.		OTH	<6,313,780>	<7,215,749>	<7,215,749>	
HB 1660		ASSOCIATE CIRCUIT COURT	GR	<23,870>	<28,394>	<29,553>	CT. ADMIN.
HB 1738	NOTE #10.	CITY REDEVELOPMENT AUTHORITIES					TAX COMM.
HB 1790		REIMBURSED MONEY FROM GR TO HWY DUE TO REFUNDS	GR	(77,714)	(102,000)	(136,000)	H & T
			HWY	<77,714>	<102,000>	<136,000>	
SJR 23, 24 & 26		REDUCE REQUIRED VOTE FOR LOCAL BONDED INDEBTEDNESS.	GR	<28,996>			SEC. STATE
SJR 27		REMOVES ADVERTISING RESTRICTION ON LOTTERY	GR	23,600,000	57,600,000	64,000,000	DOR
			OTH	74,000,000	180,000,000	200,000,000	
				<74,000,000>	<180,000,000>	<200,000,000>	
SJR 30	NOTE #11.	WATER POLLUTION CONTROL BONDS	GR	<56,980>		<10,084>	OA
SB 423		LOWERS ANNUAL LICENSE FEE PAID BY COMMON CARRIERS	HWY	<2,175,000>	<2,175,000>	<2,175,000>	DED
SB 425		DIRECT APPEALS FROM PSC TO COURT OF APPEALS	GR	<355,748>	<409,979>	<423,044>	CT. ADMIN.
SB 430		INSURANCE COMPANIES INSLOVENCY	GR	0	144,010	0	DED, DOR, DOSS
				(48,048)	(48,048)	(48,048)	
				<180,942>	<76,818>	<119,836>	
			FED	(71,952)	(71,952)	(71,952)	
			OTH	0	600,000	0	
				0	<327,388>	<185,638>	
SB 485		REQUIRES TREATMENT OF HAZARDOUS WASTE BEFORE DISPOSAL	OTH	0	<25,000>	0	DNR

BILL NUMBER		SUBJECT	FUND	FY 1988-89	FY 1989-90	FY 1990-91	DEPARTMENT
SB 486		LICENSE HEALTH SPAS	OTH	33,600	35,280	37,044	AG
				<27,694>	<28,502>	<29,663>	
SB 488	NOTE # 12.	BONDING REQUIREMENTS FOR OUT-OF STATE EMPLOYERS	GR	<22,403>	<23,928>	<24,754>	DOR
SB 494 & 556		PUBLIC ASSISTANCE BENEFITS	GR	0	<499,568>	<1,698,549>	DOSS, DOH
			FED	0	<662,158>	<2,220,459>	
SB 522		LIMITATIONS SMALL CLAIMS COURTS	GR	16,800	16,800	16,800	CT. ADMIN.
				<44,329>	<52,732>	<54,885>	
SB 532		CONTRACTUAL POWERS/POLITICAL SUB.	GR	<33,504>	<36,242>	<37,585>	DPS, OA
SB 535		HAZARDOUS WASTE MANAGEMENT	GR	<97,009>	<98,108>	<102,099>	DNR, DOH, AG
			OTH	0	0	2,100,000	
				<97,818>	<232,149>	<241,598>	
SB 555		FINANCIAL ASSISTANCE TO ELDERLY PERSONS	GR	0	<1,145,405>	<1,141,505>	DOR
SB 583		PROPERTY INTERESTS	GR	0	707,725	724,633	SEC. STATE
				<6,000>	<49,970>	0	
SB 586		SALES TAX EXEMPTION FOR ELECTRICAL AND GAS ENERGY CONSUMED IN STEELMAKING	GR	68,271	68,271	68,271	DESE, CONSER
				<989,458>	<1,209,966>	<1,294,663>	DNR
			OTH	27,050	24,742	24,474	
				<404,028>	<457,936>	<485,498>	
SB 598		LICENSE REQUIREMENTS FOR CHIROPRACTORS	OTH	<1,600>	<1,600>	<1,600>	DED
SB 600		LOWER MOTOR FUEL TAX ON ETHONAL	GR	<80,000>	<80,000>	<80,000>	DOR

BILL NUMBER	SUBJECT	FUND	FY 1988-89	FY 1989-90	FY 1990-91	DEPARTMENT
SB 616	MISSOURI HOUSING TRUST FUND	GR	0	<119,494>	<54,738>	DOR, MHDC
		OTH	5,000,000	7,035,392	7,035,392	
			<5,056,621>	<62,693>	<65,251>	
SB 622	JUVENILE COURT COSTS	GR	0	0	(728,000)	OA, CT. ADMIN.
			<9,781>	<635,832>	<2,191,106>	
SB 630	RETIREMENT PROSECUTING & CIRCUIT	GR	<9,006>	<9,387>	<9,786>	TREAS.
		OTH	547,500	547,500	547,500	
SB 643	NOTE #13. LOTTERY CONSTITUTIONAL AMENDMENT	GR	32,362,786	63,955,738	70,353,935	DOR, OA
			<86,403>	<79,484>	<82,521>	
		OTH	101,250,000	200,000,000	220,000,000	
			<101,250,000>	<200,000,000>	<220,000,000>	
SB 645	LIMITS CERTAIN MUNICIPAL SALES TAXES	GR	1,727	3,627	3,809	DOR
SB 655	HANDICAPPED PERSONS	GR	<90,492>	<104,602>	<108,864>	DOSS
SB 663	EXTEND COMMERCIAL ZONE OF ST. LOUIS	HWY	<15,148>	0	0	H & T
SB 676	STATE ASSISTANCE FOR SPECIAL	GR	<23,290>	<27,682>	<28,791>	H & T
	TRANSPORTATION FOR AGED	FED	243,001	288,844	300,424	
			<243,001>	<288,844>	<300,424>	
SB 706	STATE PURCHASING REGULATION	GR	<219,892>	<217,090>	<225,864>	OA, DOC
		OTH	1,382,500	1,580,000	1,580,000	
			<8,864,410>	<9,925,040>	<9,925,040>	
SB 709	VIDEO INSTRUCTIONAL PROGRAM	GR	<4,744,374>	<10,437,623>	<11,481,385>	DESE, DOR
		OTH	5,100,202	10,908,746	11,959,776	
			<4,798,912>	<10,646,563>	<11,717,698>	

BILL NUMBER	SUBJECT	FUND	FY 1988-89	FY 1989-90	FY 1990-91	DEPARTMENT
SB 726	ADMINISTRATIVE RULES PROCEDURES	GR	<1,176,820>	<1,790,605>	<1,881,450>	DOSS, H & T, LIR
		FED	<24,529>	<26,308>	<26,337>	SEC. STATE,
		HWY	<62,601>	<70,327>	<73,195>	AGRI.
SB 765	HAZARDOUS SUBSTANCES IN WORKPLACE	GR	<17,410>	<20,153>	<20,973>	AG
SB 792	PAYMENT FOR TRANSFER OF EASEMENT	OTH	10	0	0	DNR
SB 797	STATE AID FOR SCHOOLS	GR	120,000	124,800	129,792	DESE
			<48,000>	<49,920>	<51,917>	
SB 800	STATEWIDE 24-HOUR EMERGENCY NUMBER	GR	<34,643>	<36,843>	<38,317>	DPS
	GRAND TOTAL	**GR**	44,731,707	84,275,993	93,827,856	
			(252,179)	(300,011)	(1,093,371)	
			<45,347,538>	<62,718,117>	<69,665,549>	
		FED	6,357,122	14,881,318	19,262,693	
			(169,527)	(183,532)	(215,964)	
			<13,638,888>	<21,928,853>	<27,083,392>	
		OTH	123,070,686	251,286,091	280,483,449	
			(638,832)	(12,746,112)	(13,165,266)	
			<127,833,761>	<242,013,538>	<264,151,255>	

KEY: () INDICATES COST AVOIDANCE (SAVINGS) TO FUND OR STATE
<> INDICATES COST TO FUND OR STATE
ALL OTHER FIGURES REPRESENT AN INCREASE TO FUND OR STATE

NOTE #1. STATE GRANTS SUBJECT TO APPROPRIATIONS FY 89 - $400,000; FY 90 - $416,000; FY 91 - $432,640.

NOTE #2. THE INCOME AND COST OF THIS FISCAL NOTE IS INDETERMINABLE; HOWEVER A RANGE WAS GIVEN FROM $0 TO A MAXIMUM SHOWN ABOVE.

NOTE #3. THE DECREASED CONTRIBUTIONS TO MOSERS INCLUDED SAVINGS TO 97 STATE FUNDS. THE FISCAL NOTE DID NOT SPECIFY FUND SOURCES; HOWEVER, A LARGE PORTIONS OF THE OTHER FUND SOURCE WILL BE FROM GENERAL REVENUE.

NOTE #4. PROVISIONS OF THE PROPOSED LEGISLATION WOULD ALLOW THE SECOND INJURY FUND TO ASSESS A SURCHARGE WHICH WOULD COVER LIABILITIES. THIS WOULD BE APPROXIMATELY $14 MILLION THE FIRST YEAR. THE SECOND INJURY FUND WOULD REALIZE A LOSS OF INCOME DUE TO THE REDUCTION OF THE 3% PREMIUM TAX TO 2%, AND THE ELIMINATION OF THE 1% PREMIUM TAX AND THE 1% ASSESSMENT.

NOTE #5. SURCHARGE PAYMENTS WOULD INCREASE AS WORKERS' COMPENSATION PREMIUMS INCREASE AND COULD REACH $250,000 TO $300,000 BY 1990 AND 1991.

NOTE #6. THE NET INCOME FROM THIS BILL IS INDETERMINABLE.

NOTE #7. COST IS SUBJECT TO APPROPRIATIONS FOR ACADEMIC SCHOLARSHIPS.

NOTE #8. THE NET INCOME FROM THIS BILL IS INDETERMINABLE.

NOTE #9. THE INCREASED CONTRIBUTIONS TO MOSERS INCLUDED COSTS TO 97 STATE FUNDS. THE FISCAL NOTE DID NOT SPECIFY FUND SOURCES; HOWEVER, A LARGE PORTIONS OF THE OTHER FUND SOURCE WILL BE FROM GENERAL REVENUE.

NOTE #10. THERE IS A POTENTIAL LOSS TO GR; AND ALSO TO THE BLIND PENSION FUND; HOWEVER, THE AMOUNT IS INDETERMINABLE.

NOTE #11. COST OF RETIRING BONDS FOR FY 91 - $4,400,000; FY 92 - $8,800,000; FY 93- $13,200,000.

NOTE #12. THE NET INCOME FROM THIS BILL IS INDETERMINABLE.

NOTE #13. THE ACTUAL NET INCOME FROM THIS BILL IS INDETERMINABLE AND THE TOTALS ARE NOT INCLUDED IN THE GRAND TOTAL DUE TO THE THE INCLUSION OF SJR 27.

FY 89
Appropriations
Information

Calendar of Appropriations Events

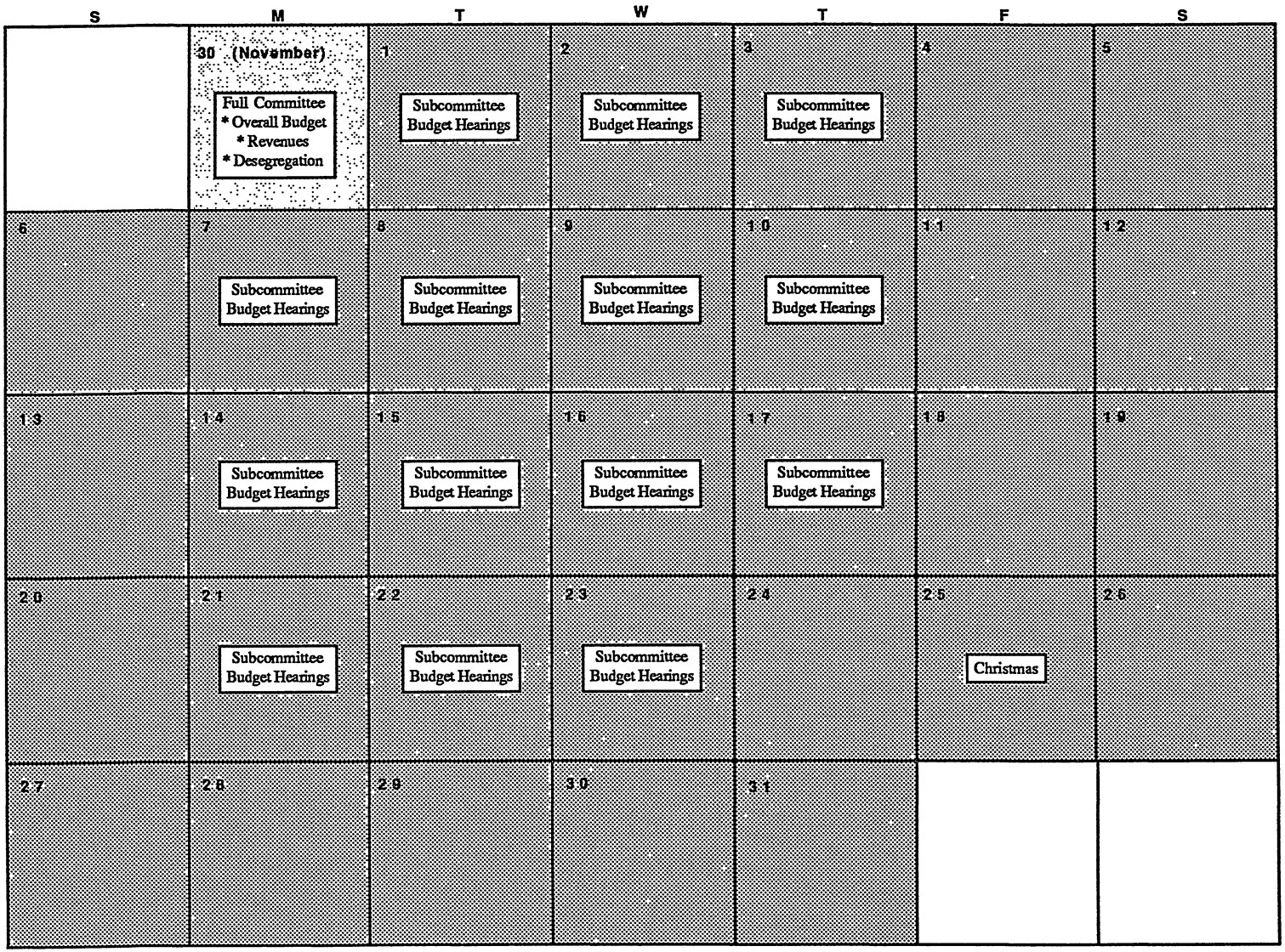
The following five pages are calendars recording the appropriations process as it happened in the 84th General Assembly, Second Regular Session. It will assist anyone researching the House and Senate Journals for information on legislative action on the FY 89 budget and provide an idea of timetables and deadlines in the appropriations process.

This session of the General Assembly witnessed an unprecedented event in recent state history. It saw the appropriations for agency operating budgets (HB 1-12) prepared, debated and passed by the Legislature more than fifteen days prior to the end of session. The operating budgets were truly agreed to and finally passed by the House and the Senate on April 6th. The bills were sent to the Governor on April 8th, forcing the Governor to act on the bills within 15 days. This would afford the General Assembly the option of overriding any veto made by the Governor prior to the end of session. The Governor signed the bills on April 20th. No override was attempted.

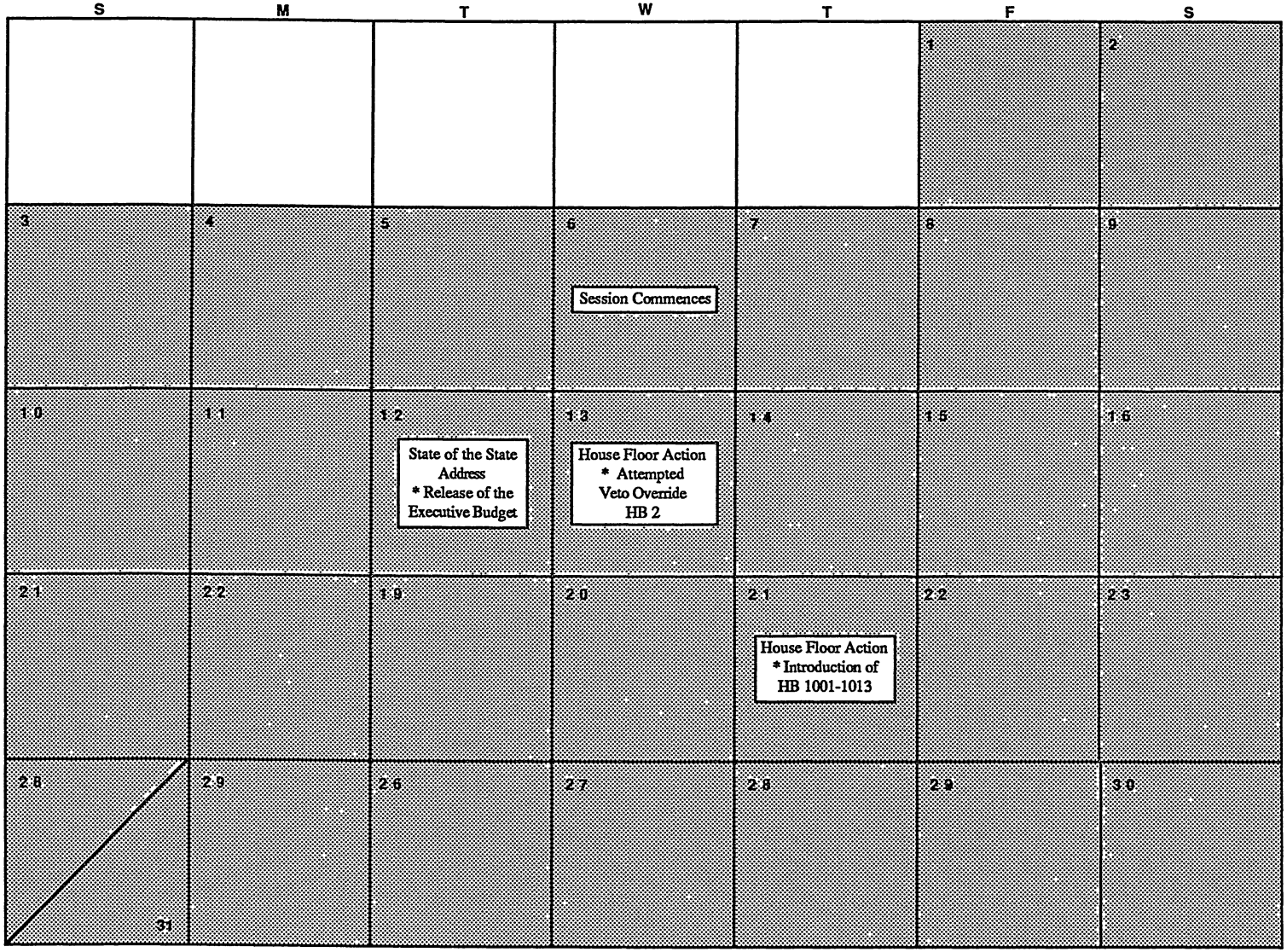
A historical listing of the signing dates of the appropriations bills is shown below:

FISCAL YEAR	OPERATING BUDGET	CAPITAL BUDGET
1989	April 20	June 29
1988	June 29	June 29
1987	June 27	June 27
1986	June 27	June 27
1985	May 19 - June 25	May 31
1984	June 24	June 24
1983	May 28	May 28
1982	June 22	June 22
1981	June 18	June 18
1980	June 29	July 10
1979	May 3	May 4
1978	June 29	July 10
1977	May 11	June 3
1976	June 26	June 13 - July 10
1975	May 13	May 13
1974	June 26, 27	June 27
1973	June 12	June 12
1972	June 29	June 29

84th General Assembly Calendar of Appropriations Events
December, 1987



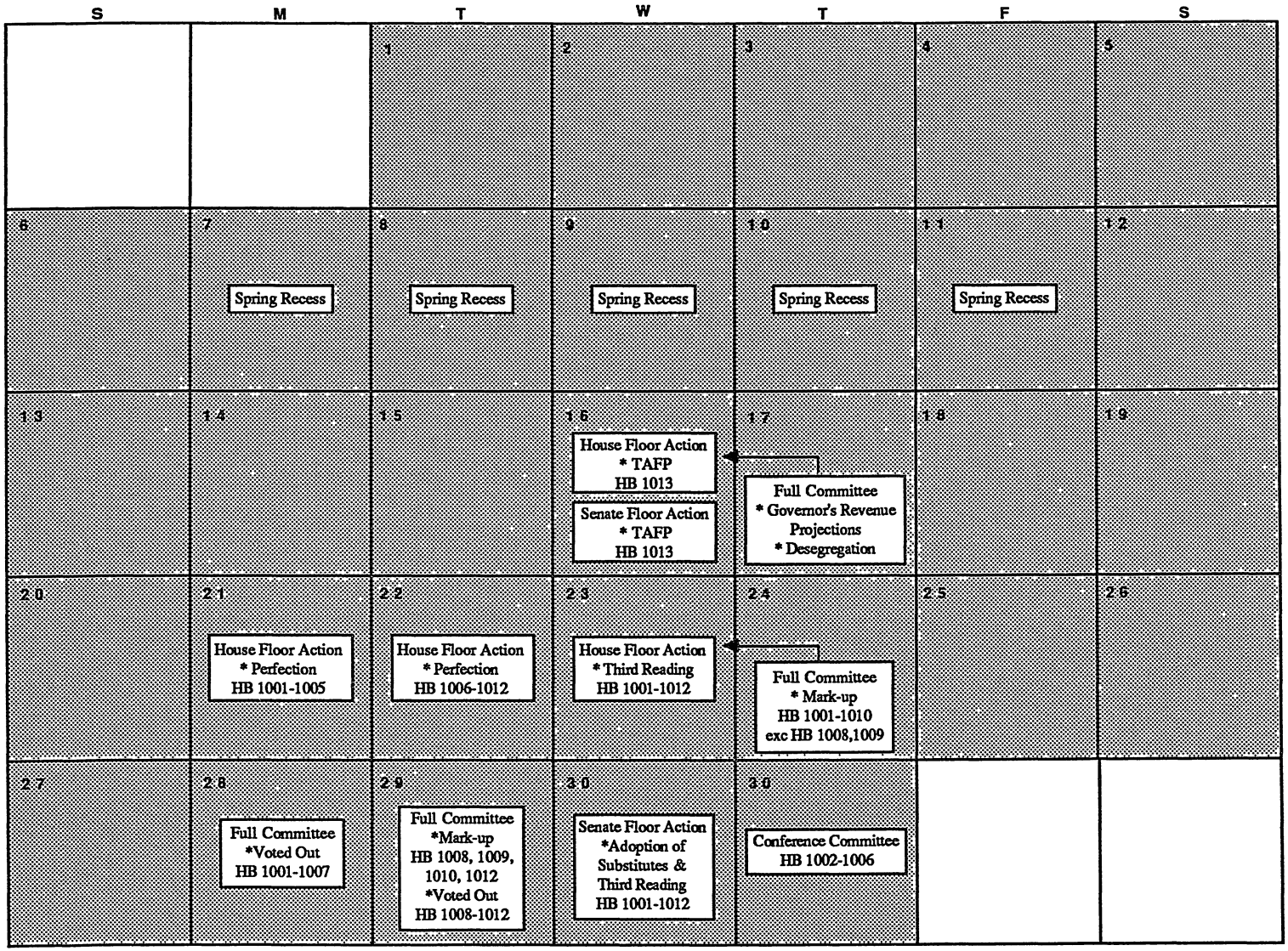
84th General Assembly Calendar of Appropriations Events
January, 1988



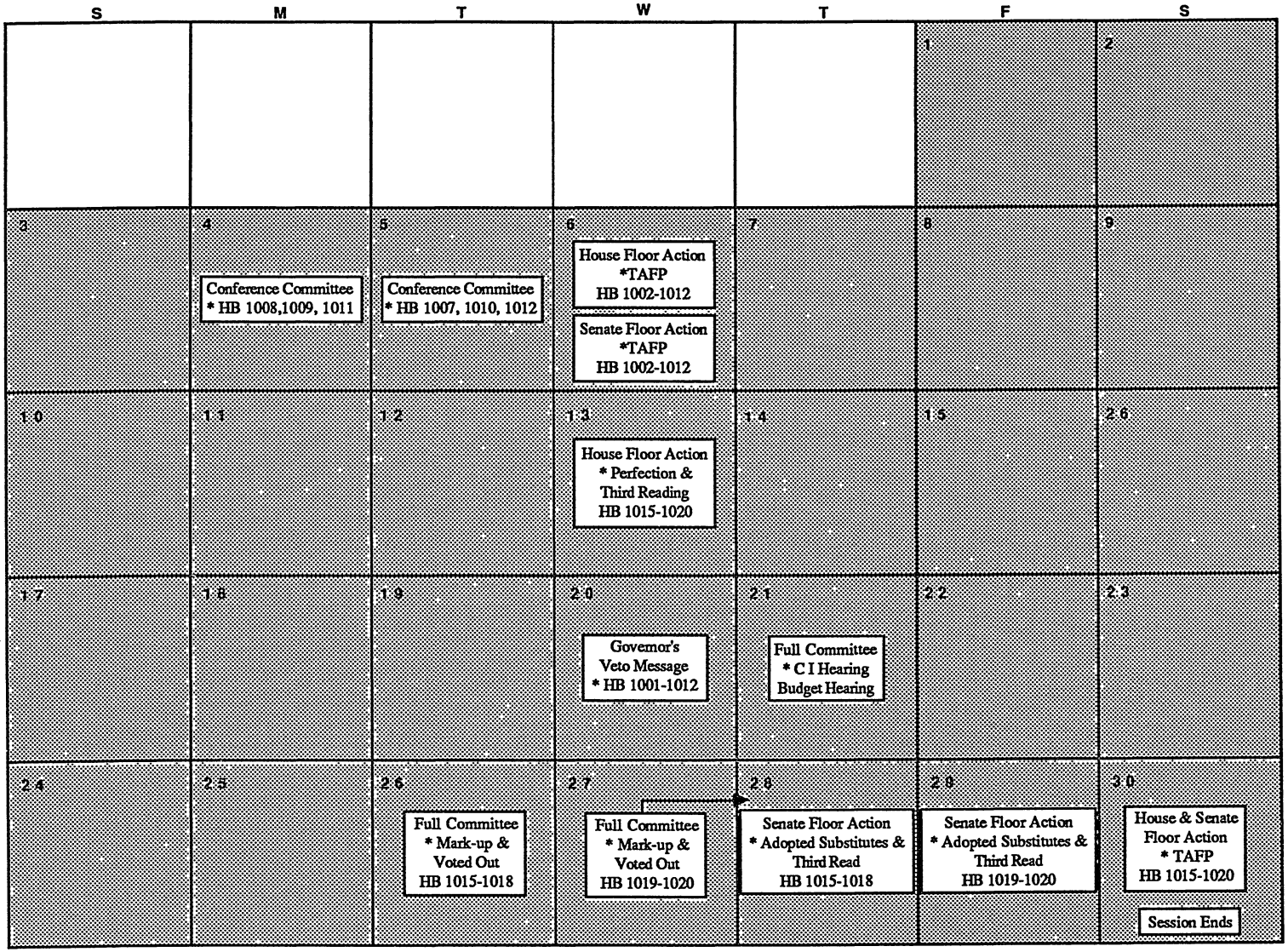
84th General Assembly Calendar of Appropriations Events
February, 1988

S	M	T	W	T	F	S
	1	2	3	4	5	6
7	8	9	10 Full Committee * Emergency/ Supplemental Budget Hearing	11 House Floor Action * Perfection HB 1013	12	13
14	15	16	17	18	19	20
21	22 Full Committee * Mark-up Emergency/ Supplemental	23 Full Committee * Mark-up Emergency/ Supplemental	24 Full Committee * Mark-up Emergency/ Supplemental	25 Senate Floor Action * Third Reading HB 1013	26	27
28	29					

84th General Assembly Calendar of Appropriations Events
March, 1988



84th General Assembly Calendar of Appropriations Events
April, 1988



DEPARTMENTAL ASSIGNMENTS FOR APPROPRIATIONS BILLS

House Bill 1001	Public Debt
House Bill 1002	Department of Elementary & Secondary Education
House Bill 1003	Department of Higher Education
House Bill 1004	Department of Revenue
House Bill 1005	Elected Officials Office of Administration
House Bill 1006	Judiciary
House Bill 1007	Department of Agriculture Department of Conservation Department of Natural Resources Department of Economic Development Department of Labor & Industrial Relations
House Bill 1008	Department of Highways & Transportation Department of Public Safety
House Bill 1009	Department of Corrections & Human Resources
House Bill 1010	Department of Mental Health Department of Health
House Bill 1011	Department of Social Services
House Bill 1012	General Assembly
House Bill 1013	Emergency & Supplemental
House Bill 1014	N/A
House Bill 1015	Reappropriations - Regular
House Bill 1016	Reappropriations - Third State Building Fund (TSBF)
House Bill 1017	Capital Improvements - Maintenance-Regular
House Bill 1018	Capital Improvements - Maintenance-TSBF
House Bill 1019	Capital Improvements - New Construction
House Bill 1020	Capital Improvements Authorization - TSBF

Prepared By Senate Appropriations Staff

FISCAL YEAR 1989

APPROPRIATION BILL TOTALS

Note: Bill totals do not include court ordered payments to St. Louis and Kansas City school districts for desegregation and do not include supplemental funds for FY 88.

FY 89 APPROPRIATION BILL TOTALS

	After Veto FY 88	FY 89 Amended Governor	FY 89 House	FY 89 Senate	FY 89 Conference	FY 89 After Vetoes	Percent Change FY 88 to 89
HB 1001							
Public Debt							
GR	$83,316,046	$78,103,437	$78,083,457	$78,083,457	$78,083,457	$78,083,457	-6.28%
FED	0	0	0	0	0	0	0.00%
OTH	72,974,843	76,379,787	76,379,787	76,379,787	76,379,787	76,379,787	4.67%
TOTAL	$156,290,889	$154,483,224	$154,463,244	$154,463,244	$154,463,244	$154,463,244	-1.17%
(FTE)	1.40	1.40	1.40	1.40	1.40	1.40	0.00%
HB 1002							
El. & Sec. Education							
GR	$1,036,804,433	$1,119,911,819	$1,116,829,430	$1,119,223,458	$1,118,925,707	$1,118,925,707	7.92%
FED	245,877,768	253,858,072	253,770,402	253,770,402	253,770,402	253,770,402	3.21%
OTH	496,753,270	491,818,830	491,218,830	490,818,830	491,218,830	491,218,830	-1.11%
TOTAL	$1,779,435,471	$1,865,588,721	$1,861,818,662	$1,863,812,690	$1,863,914,939	$1,863,914,939	4.75%
(FTE)	2,079.90	2,083.90	2,085.90	2,086.90	2,086.90	2,086.90	0.34%
HB 1003							
Higher Education							
GR	$518,959,197	$547,198,809	$550,978,069	$552,481,900	$552,195,750	$551,754,090	6.32%
FED	7,051,074	7,293,447	7,292,603	7,292,603	7,292,603	7,292,603	3.43%
OTH	56,118,714	56,558,211	56,557,772	56,557,772	56,557,772	56,557,772	0.78%
TOTAL	$582,128,985	$611,050,467	$614,828,444	$616,332,275	$616,046,125	$615,604,465	5.75%
(FTE)	106.80	105.80	105.80	105.80	105.80	105.80	-0.94%
HB 1004							
Revenue							
GR	$283,856,744	$261,398,631	$259,825,859	$259,028,447	$259,206,419	$259,095,672	-8.72%
FED	526,796	594,544	593,890	593,890	593,890	593,890	12.74%
OTH	390,401,255	330,538,072	323,713,834	330,747,769	327,744,890	327,744,890	-16.05%
TOTAL	$674,784,795	$592,531,247	$584,133,583	$590,370,106	$587,545,199	$587,434,452	-12.94%
(FTE)	2,226.50	2,227.28	2,240.28	2,227.28	2,237.28	2,235.28	0.39%

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 APPROPRIATION BILL TOTALS

	After Veto FY 88	FY 89 Amended Governor	FY 89 House	FY 89 Senate	FY 89 Conference	FY 89 After Vetoes	Percent Change FY 88 to 89
HB 1005							
Elected Officials							
GR	$22,684,865	$27,439,414	$24,957,354	$25,334,645	$25,134,998	$25,134,998	10.80%
FED	428,655	424,394	422,615	422,615	422,615	422,615	-1.41%
OTH	7,221,662	8,026,820	8,025,375	8,021,096	8,025,375	8,025,375	11.13%
TOTAL	$30,335,182	$35,890,628	$33,405,344	$33,778,356	$33,582,988	$33,582,988	10.71%
(FTE)	589.95	663.30	619.85	608.35	621.35	621.35	5.32%
HB 1005							
Office of Administration							
GR	$260,496,205	$283,312,767	$277,803,743	$278,176,891	$275,511,352	$275,511,352	5.76%
FED	14,707,476	14,958,161	18,086,973	14,956,230	18,086,973	18,086,973	22.98%
OTH	102,232,257	97,842,322	97,836,149	94,049,684	97,836,149	97,836,149	-4.30%
TOTAL	$377,435,938	$396,113,250	$393,726,865	$387,182,805	$391,434,474	$391,434,474	3.71%
(FTE)	930.56	967.50	960.50	955.00	960.50	960.50	3.22%
HB 1005 TOTALS							
GR	$283,181,070	$310,752,181	$302,761,097	$303,511,536	$300,646,350	$300,646,350	6.17%
FED	15,136,131	15,382,555	18,509,588	15,378,845	18,509,588	18,509,588	22.29%
OTH	109,453,919	105,869,142	105,861,524	102,070,780	105,861,524	105,861,524	-3.28%
TOTAL	$407,771,120	$432,003,878	$427,132,209	$420,961,161	$425,017,462	$425,017,462	4.23%
(FTE)	1,520.51	1,630.80	1,580.35	1,563.35	1,581.85	1,581.85	4.03%
HB 1006							
Judiciary & Public Defender							
GR	$71,624,437	$73,656,234	$72,926,523	$73,364,237	$73,236,863	$73,236,863	2.25%
FED	100,000	100,945	100,720	100,720	100,720	100,720	0.72%
OTH	170,000	170,000	170,000	170,000	170,000	170,000	0.00%
TOTAL	$71,894,437	$73,927,179	$73,197,243	$73,634,957	$73,507,583	$73,507,583	2.24%
(FTE)	2,559.72	2,587.97	2,582.72	2,355.47	2,583.72	2,583.72	0.94%

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 APPROPRIATION BILL TOTALS

	After Veto FY 88	FY 89 Amended Governor	FY 89 House	FY 89 Senate	FY 89 Conference	FY 89 After Vetoes	Percent Change FY 88 to 89
HB 1007 Agriculture							
GR	$9,473,408	$9,607,877	$9,299,926	$9,772,746	$9,661,356	$9,661,356	1.98%
FED	529,983	534,276	534,663	534,663	534,663	534,663	0.88%
OTH	8,287,198	14,173,158	14,235,420	14,170,420	14,235,420	14,235,420	71.78%
TOTAL	$18,290,589	$24,315,311	$24,070,009	$24,477,829	$24,431,439	$24,431,439	33.57%
(FTE)	452.95	459.95	458.70	458.95	459.95	459.95	1.55%
HB 1007 Conservation							
GR	$0	$0	$0	$0	$0	$0	0.00%
FED	0	0	0	0	0	0	0.00%
OTH	52,480,650	56,536,991	56,399,698	56,476,098	56,476,098	56,476,098	7.61%
TOTAL	$52,480,650	$56,536,991	$56,399,698	$56,476,098	$56,476,098	$56,476,098	7.61%
(FTE)	1,549.00	1,611.00	1,611.00	1,611.00	1,611.00	1,611.00	4.00%
HB 1007 Natural Resources							
GR	$14,003,378	$12,170,876	$11,744,246	$12,884,329	$12,055,559	$12,055,559	-13.91%
FED	53,329,503	55,986,966	55,888,098	53,623,455	54,941,727	54,941,727	3.02%
OTH	104,276,381	125,181,545	126,360,114	121,783,826	124,717,975	124,717,975	19.60%
TOTAL	$171,609,262	$193,339,387	$193,992,458	$188,291,610	$191,715,261	$191,715,261	11.72%
(FTE)	1,350.71	1,466.28	1,442.02	1,379.69	1,397.69	1,397.69	3.48%
HB 1007 Economic Development							
GR	$36,622,268	$38,396,657	$34,313,279	$37,037,800	$36,376,636	$36,358,636	-0.72%
FED	94,233,419	94,373,922	94,305,033	94,305,033	94,254,633	94,254,633	0.02%
OTH	17,528,024	17,806,921	19,053,270	19,071,359	19,124,360	19,113,556	9.05%
TOTAL	$148,383,711	$150,577,500	$147,671,582	$150,414,192	$149,755,629	$149,726,825	0.91%
(FTE)	984.79	1,022.79	1,007.03	1,013.03	1,008.03	1,008.03	2.36%

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 APPROPRIATION BILL TOTALS

	After Veto FY 88	FY 89 Amended Governor	FY 89 House	FY 89 Senate	FY 89 Conference	FY 89 After Vetoes	Percent Change FY 88 to 89
HB 1007							
Labor & Industrial Relations							
GR	$2,186,062	$2,284,814	$2,188,776	$2,258,840	$2,255,298	$2,255,298	3.17%
FED	75,020,657	75,770,982	75,272,002	76,203,683	76,203,719	76,203,719	1.58%
OTH	12,669,527	23,583,822	23,545,401	23,557,280	23,557,226	23,557,226	85.94%
TOTAL	$89,876,246	$101,639,618	$101,006,179	$102,019,803	$102,016,243	$102,016,243	13.51%
(FTE)	2,539.98	2,539.35	2,538.83	2,539.35	2,539.35	2,539.35	-0.02%
HB 1007 TOTALS							
GR	$62,285,116	$62,460,224	$57,546,227	$61,953,715	$60,348,849	$60,330,849	-3.14%
FED	223,113,562	226,666,146	225,999,796	224,666,834	225,934,742	225,934,742	1.26%
OTH	195,241,780	237,282,437	239,593,903	235,058,983	238,111,079	238,100,275	21.95%
TOTAL	$480,640,458	$526,408,807	$523,139,926	$521,679,532	$524,394,670	$524,365,866	9.10%
(FTE)	6,877.43	7,099.37	7,057.58	7,002.02	7,016.02	7,016.02	2.02%
HB 1008							
Highways & Transportation							
GR	$4,365,474	$4,370,309	$4,338,233	$4,338,233	$4,338,233	$4,338,233	-0.62%
FED	7,615,731	7,952,885	7,946,633	7,946,633	7,946,633	7,946,633	4.34%
OTH	511,415,402	661,503,087	661,320,085	661,320,445	661,320,445	661,320,445	29.31%
TOTAL	$523,396,607	$673,826,281	$673,604,951	$673,605,311	$673,605,311	$673,605,311	28.70%
(FTE)	633.50	634.50	634.50	634.50	634.50	634.50	0.16%
HB 1008							
Public Safety							
GR	$18,988,375	$20,811,470	$20,654,219	$20,544,085	$20,479,206	$20,390,474	7.38%
FED	21,274,586	20,634,081	21,618,397	21,618,408	21,618,408	21,618,408	1.62%
OTH	84,253,014	86,414,742	84,887,821	85,503,618	85,455,393	85,277,929	1.22%
TOTAL	$124,515,975	$127,860,293	$127,160,437	$127,666,111	$127,553,007	$127,286,811	2.23%
(FTE)	2,833.79	2,882.70	2,880.54	2,892.99	2,889.54	2,883.54	1.76%

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 APPROPRIATION BILL TOTALS

		After Veto FY 88	FY 89 Amended Governor	FY 89 House	FY 89 Senate	FY 89 Conference	FY 89 After Vetoes	Percent Change FY 88 to 89
HB 1008 TOTALS								
	GR	$23,353,849	$25,181,779	$24,992,452	$24,882,318	$24,817,439	$24,728,707	5.89%
	FED	28,890,317	28,586,966	29,565,030	29,565,041	29,565,041	29,565,041	2.34%
	OTH	595,668,416	747,917,829	746,207,906	746,824,063	746,775,838	746,598,374	25.34%
	TOTAL	$647,912,582	$801,686,574	$800,765,388	$801,271,422	$801,158,318	$800,892,122	23.61%
	(FTE)	3,467.29	3,517.20	3,515.04	3,527.49	3,524.04	3,518.04	1.46%
HB 1009 Corrections								
	GR	$136,195,255	$156,590,866	$151,643,945	$153,125,841	$151,586,158	$151,532,491	11.26%
	FED	1,432,417	2,001,856	1,492,047	1,492,047	1,492,047	1,492,047	4.16%
	OTH	12,731,691	12,433,748	12,807,811	13,025,551	13,025,551	13,025,551	2.31%
	TOTAL	$150,359,363	$171,026,470	$165,943,803	$167,643,439	$166,103,756	$166,050,089	10.44%
	(FTE)	4,813.05	5,466.22	5,227.89	5,309.89	5,229.39	5,229.39	8.65%
HB 1010 Mental Health								
	GR	$323,760,265	$336,062,373	$334,494,005	$334,064,136	$335,000,000	$335,000,000	3.47%
	FED	28,367,371	33,090,490	33,922,536	33,838,272	33,922,536	33,922,536	19.58%
	OTH	1,026,443	6,026,443	6,030,043	6,026,443	6,030,043	6,030,043	487.47%
	TOTAL	$353,154,079	$375,179,306	$374,446,584	$373,928,851	$374,952,579	$374,952,579	6.17%
	(FTE)	11,269.68	11,323.30	11,324.05	11,270.30	11,364.05	11,364.05	0.84%
HB 1010 Health								
	GR	$45,509,577	$45,275,771	$44,352,965	$44,687,604	$44,540,623	$44,540,623	-2.13%
	FED	51,785,621	67,354,498	67,210,559	67,210,559	67,210,559	67,210,559	29.79%
	OTH	19,562,680	19,977,499	19,984,864	19,999,864	19,999,864	19,999,864	2.23%
	TOTAL	$116,857,878	$132,607,768	$131,548,388	$131,898,027	$131,751,046	$131,751,046	12.74%
	(FTE)	1,460.15	1,563.15	1,547.75	1,545.85	1,546.75	1,546.75	5.93%

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 APPROPRIATION BILL TOTALS

	After Veto FY 88	FY 89 Amended Governor	FY 89 House	FY 89 Senate	FY 89 Conference	FY 89 After Vetoes	Percent Change FY 88 to 89
HB 1010 TOTALS							
GR	$369,269,842	$381,338,144	$378,846,970	$378,751,740	$379,540,623	$379,540,623	2.78%
FED	80,152,992	100,444,988	101,133,095	101,048,831	101,133,095	101,133,095	26.18%
OTH	20,589,123	26,003,942	26,014,907	26,026,307	26,029,907	26,029,907	26.43%
TOTAL	$470,011,957	$507,787,074	$505,994,972	$505,826,878	$506,703,625	$506,703,625	7.81%
(FTE)	12,729.83	12,886.45	12,871.80	12,816.15	12,910.80	12,910.80	1.42%
HB 1011 Social Services							
GR	$486,036,580	$514,943,082	$515,716,298	$516,803,678	$515,229,068	$515,111,139	5.98%
FED	695,067,698	763,952,652	744,337,788	747,236,520	745,027,506	745,027,506	7.19%
OTH	20,613,000	28,841,433	28,251,507	28,787,735	28,787,507	28,787,507	39.66%
TOTAL	$1,201,717,278	$1,307,737,167	$1,288,305,593	$1,292,827,933	$1,289,044,081	$1,288,926,152	7.26%
(FTE)	6,949.30	7,136.47	7,119.17	7,129.78	7,136.17	7,124.29	2.52%
HB 1012 General Assembly							
GR	$20,105,580	$20,674,087	$20,619,693	$20,828,759	$20,784,701	$20,784,701	3.38%
FED	25,000	0	25,000	25,000	25,000	25,000	0.00%
OTH	85,000	85,000	85,000	85,000	85,000	85,000	0.00%
TOTAL	$20,215,580	$20,759,087	$20,729,693	$20,938,759	$20,894,701	$20,894,701	3.36%
(FTE)	646.25	646.25	646.25	647.25	648.25	648.25	0.31%
HB 1001 - 1012 TOTALS Operating Budgets							
GR	$3,374,988,149	$3,552,209,293	$3,530,770,020	$3,542,039,086	$3,534,601,384	$3,533,770,649	4.70%
FED	1,297,373,755	1,398,882,171	1,382,819,959	1,381,170,733	1,383,444,634	1,383,444,634	6.63%
OTH	1,970,801,011	2,113,898,431	2,106,862,781	2,106,552,577	2,110,747,685	2,110,559,417	7.09%
TOTAL	$6,643,162,915	$7,064,989,895	$7,020,452,760	$7,029,762,396	$7,028,793,703	$7,027,774,700	5.79%
(FTE)	43,977.98	45,389.11	45,034.18	44,772.78	45,061.62	45,041.74	2.42%

Note: An additional $230,500,000 GR is estimated for FY 89 for court ordered School Desegregation that is not appropriated.

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 APPROPRIATION BILL TOTALS

	After Veto FY 88	FY 89 Amended Governor	FY 89 House	FY 89 Senate	FY 89 Conference	FY 89 After Vetoes	Percent Change FY 88 to 89
HB 1017							
Maintenance & Repair							
GR	$0	$0	$0	$0	$0	$0	0.00%
FED	597,500	366,500	366,500	366,500	366,500	366,500	-38.66%
TSBTF	0	0	0	0	0	0	0.00%
TSBF	0	0	0	0	0	0	0.00%
PSTF	1,668,400	1,884,900	1,884,900	1,884,900	1,884,900	1,884,900	12.98%
REV BONDS	0	0	0	0	0	0	0.00%
OTH	1,544,700	1,244,400	1,244,400	1,244,400	1,244,400	1,244,400	-19.44%
TOTAL	$3,810,600	$3,495,800	$3,495,800	$3,495,800	$3,495,800	$3,495,800	-8.26%
HB 1018							
Maintenance & Repair							
GR	$3,201,891	$6,049,800	$7,271,317	$7,271,317	$7,271,317	$7,271,317	127.09%
FED	0	0	0	0	0	0	0.00%
TSBTF	0	2,827,900	2,827,900	2,827,900	2,827,900	2,827,900	∞
TSBF	29,750,000	11,050,000	11,050,000	11,050,000	11,050,000	11,050,000	-62.86%
PSTF	0	0	0	0	0	0	0.00%
REV BONDS	0	0	0	0	0	0	0.00%
OTH	0	0	384,200	384,200	384,200	384,200	∞
TOTAL	$32,951,891	$19,927,700	$21,533,417	$21,533,417	$21,533,417	$21,533,417	-34.65%
HB 1019							
New Construction							
GR	$12,184,480	$876,853	$19,535,708	$29,550,258	$23,390,258	$23,140,258	89.92%
FED	2,242,900	281,852	289,552	289,552	289,552	289,552	-87.09%
TSBTF	0	322,700	2,819,200	2,819,200	2,819,200	2,203,628	∞
TSBF	5,250,000	1,950,000	1,950,000	1,950,000	1,950,000	1,950,000	-62.86%
PSTF	7,721,180	8,620,800	11,579,300	11,544,300	11,579,300	11,579,300	49.97%
REV BONDS	8,993,000	4,309,000	0	0	0	0	-100.00%
OTH	38,046,959	34,349,518	38,887,018	34,503,875	34,853,875	33,853,875	-11.02%
TOTAL	$74,438,519	$50,710,723	$75,060,778	$80,657,185	$74,882,185	$73,016,613	-1.91%

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 APPROPRIATION BILL TOTALS

	After Veto FY 88	FY 89 Amended Governor	FY 89 House	FY 89 Senate	FY 89 Conference	FY 89 After Vetoes	Percent Change FY 88 to 89
HB 1017 - 1019 TOTAL							
Capital Improvements							
GR	$15,386,371	$6,926,653	$26,807,025	$36,821,575	$30,661,575	$30,411,575	97.65%
FED	2,840,400	648,352	656,052	656,052	656,052	656,052	-76.90%
TSBTF	0	3,150,600	5,647,100	5,647,100	5,647,100	5,031,528	∞
TSBTF	35,000,000	13,000,000	13,000,000	13,000,000	13,000,000	13,000,000	-62.86%
PSTF	9,389,580	10,505,700	13,464,200	13,429,200	13,464,200	13,464,200	43.40%
REV BONDS	8,993,000	4,309,000	0	0	0	0	-100.00%
OTH	39,591,659	35,593,918	40,515,618	36,132,475	36,482,475	35,482,475	-10.38%
TOTAL	$111,201,010	$74,134,223	$100,089,995	$105,686,402	$99,911,402	$98,045,830	-11.83%

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 APPROPRIATION BILL TOTALS

	After Veto FY 88	FY 89 Amended Governor	FY 89 House	FY 89 Senate	FY 89 Conference	FY 89 After Vetoes	Percent Change FY 88 to 89
HB 1001 - 1020 GRAND TOTAL							
GR	$3,390,374,520	$3,559,135,946	$3,557,577,045	$3,578,860,661	$3,565,262,959	$3,564,182,224	5.13%
FED	1,300,214,155	1,399,530,523	1,383,476,011	1,381,826,785	1,384,100,686	1,384,100,686	6.45%
RSTF	0	3,150,600	5,647,100	5,647,100	5,647,100	5,031,528	∞
TSBTF	35,000,000	13,000,000	13,000,000	13,000,000	13,000,000	13,000,000	-62.86%
PSTF	9,389,580	10,505,700	13,464,200	13,429,200	13,464,200	13,464,200	43.40%
REV BONDS	8,993,000	4,309,000	0	0	0	0	-100.00%
OTH	$2,010,392,670	$2,149,492,349	$2,147,378,399	$2,142,685,052	$2,147,230,160	$2,146,041,892	6.75%
TOTAL	$6,754,363,925	$7,139,124,118	$7,120,542,755	$7,135,448,798	$7,128,705,105	$7,125,820,530	5.50%
(FTE)	43,977.98	45,389.11	45,034.18	44,772.78	45,061.62	45,041.74	2.42%

Note: An additional $230,500,000 GR is estimated for FY 89 for court ordered School Desegregation that is not appropriated. Emergency and reappropriation totals are not included in this summary total.

Prepared by Senate Appropriations Staff, 6/28/88

FY 88 EMERGENCY & SUPPLEMENTAL TOTALS

	Amended Governor	House	Senate	Conference	After Vetoes	Percent Change FY 88 to 89
HB 1013						
GR	$19,142,223	$18,904,954	$18,776,803	$18,589,609	$18,589,609	-2.89%
FED	23,799,073	$22,400,172	$23,756,830	$23,794,330	$23,794,330	-0.02%
OTH	2,467,038	$2,199,935	$2,467,038	$2,522,992	$2,522,992	2.27%
TOTAL	$45,408,334	$43,505,061	$45,000,671	$44,906,931	$44,906,931	-1.10%

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 REAPPROPRIATIONS BILL TOTALS

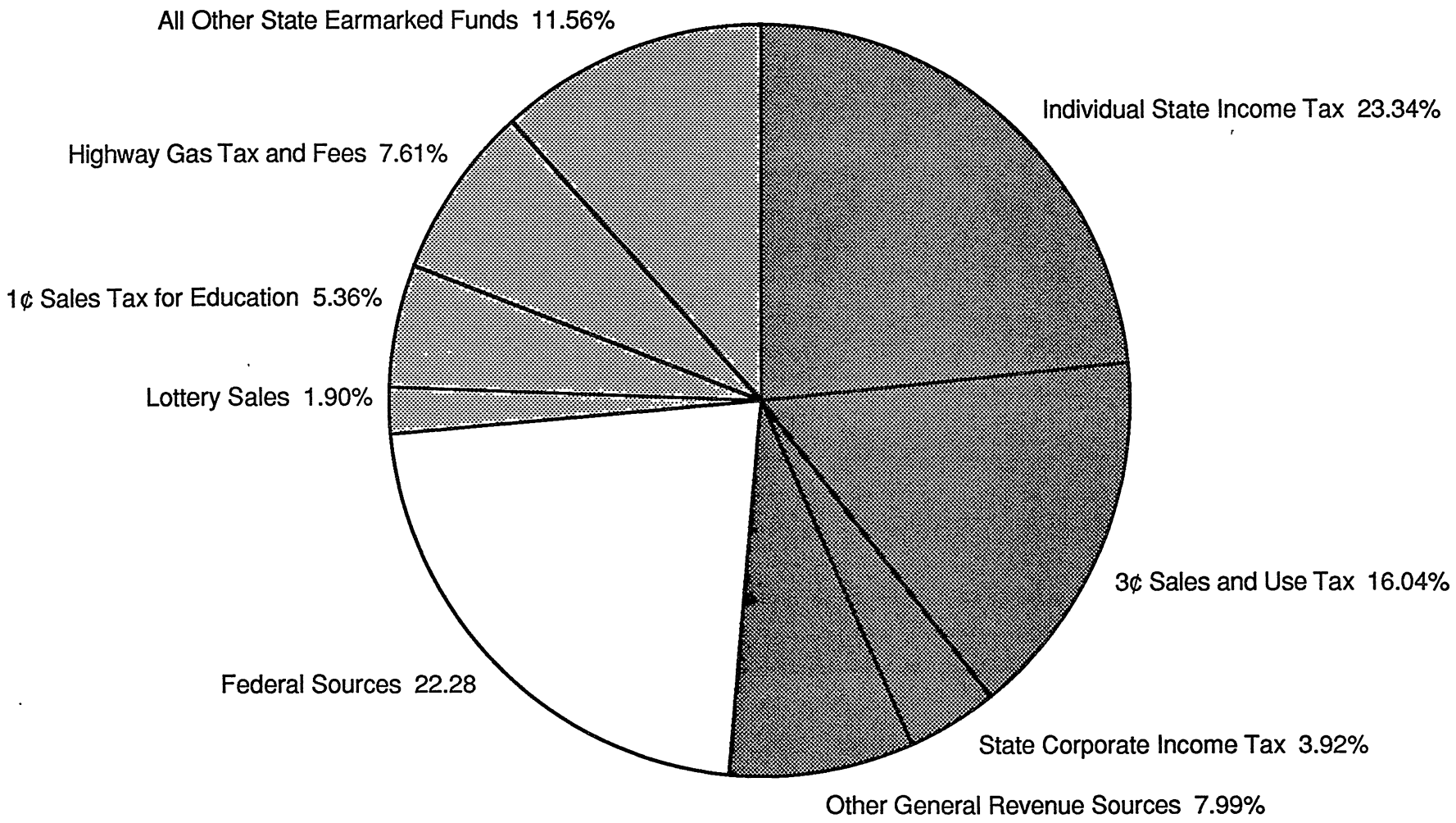
	Amended Governor	House	Senate	Conference	After Vetoes	Percent Change FY 88 to 89
HB 1015						
Regular						
GR	$84,242,536	$84,265,466	$84,265,466	$84,265,466	$84,265,466	0.03%
FED	16,578,642	16,578,642	16,578,642	16,578,642	16,578,642	0.00%
OTH	245,640,477	247,560,477	247,560,477	247,560,477	247,560,477	0.78%
TOTAL	$346,461,655	$348,404,585	$348,404,585	$348,404,585	$348,404,585	0.56%
HB 1016						
TSBF						
GR	$6,503,522	$6,503,522	$6,503,522	$6,503,522	$6,503,522	0.00%
FED	6,980,400	6,980,400	6,980,400	6,980,400	6,980,400	0.00%
OTH	212,870,689	211,156,355	211,156,355	211,156,355	211,156,355	-0.81%
TOTAL	$226,354,611	$224,640,277	$224,640,277	$224,640,277	$224,640,277	-0.76%
Grand Total						
HB 1015 & 1016						
GR	$90,746,058	$90,768,988	$90,768,988	$90,768,988	$90,768,988	0.03%
FED	23,559,042	23,559,042	23,559,042	23,559,042	23,559,042	0.00%
OTH	458,511,166	458,716,832	458,716,832	458,716,832	458,716,832	0.04%
TOTAL	$572,816,266	$573,044,862	$573,044,862	$573,044,862	$573,044,862	0.04%

Prepared by Senate Appropriations Staff, 6/28/88

FY 89 Missouri State Revenues

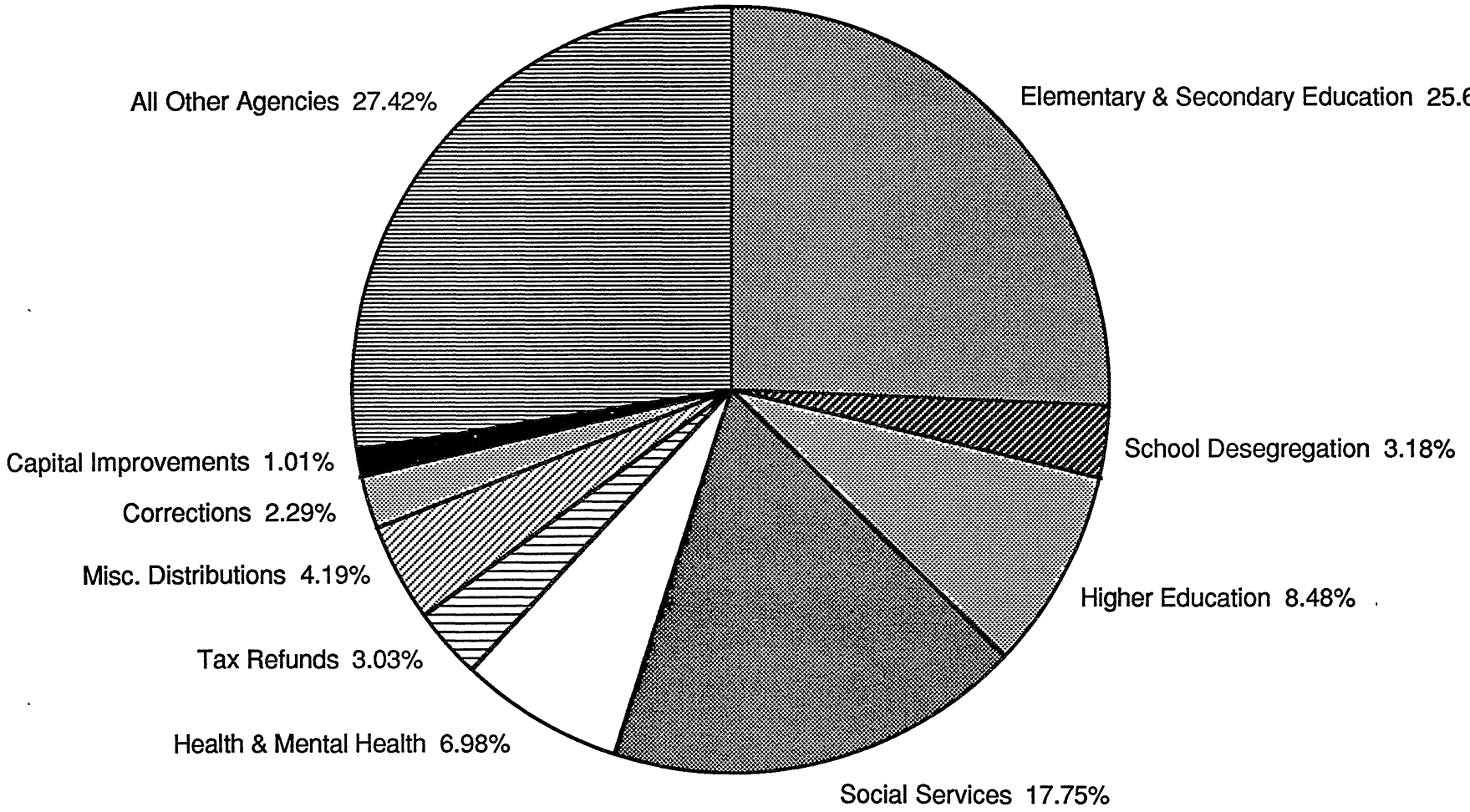
All Sources: $7.36 Billion

(Dark shading is GR, light shading is state earmarked sources.)



FY 89 Missouri State Appropriations
All Funds After Vetoes: $7.36 Billion

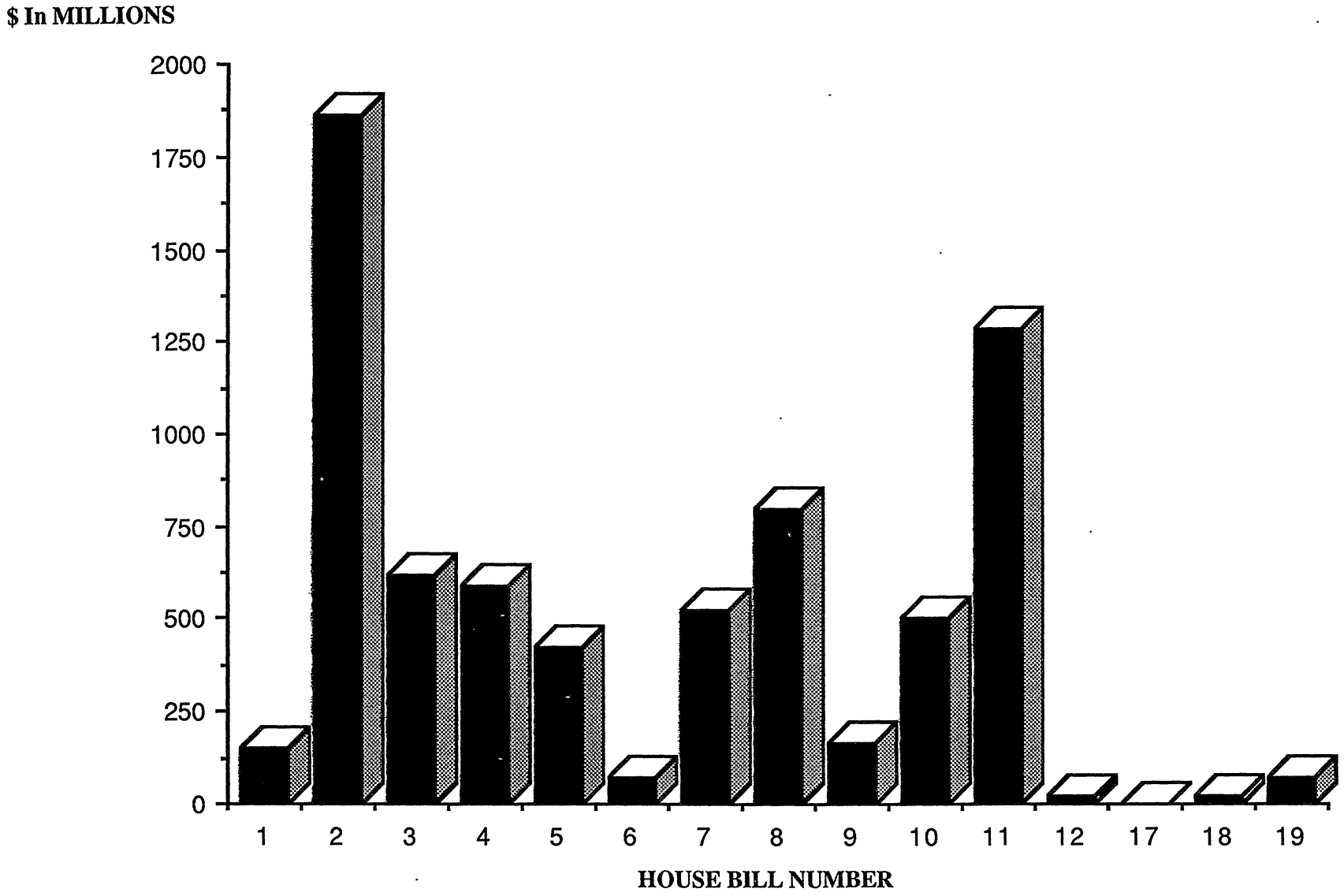
(The $230.5 million for Desegregation is not appropriated.)



FY 89 Missouri State Appropriations

All Funds After Vetoes: $7.13 Billion

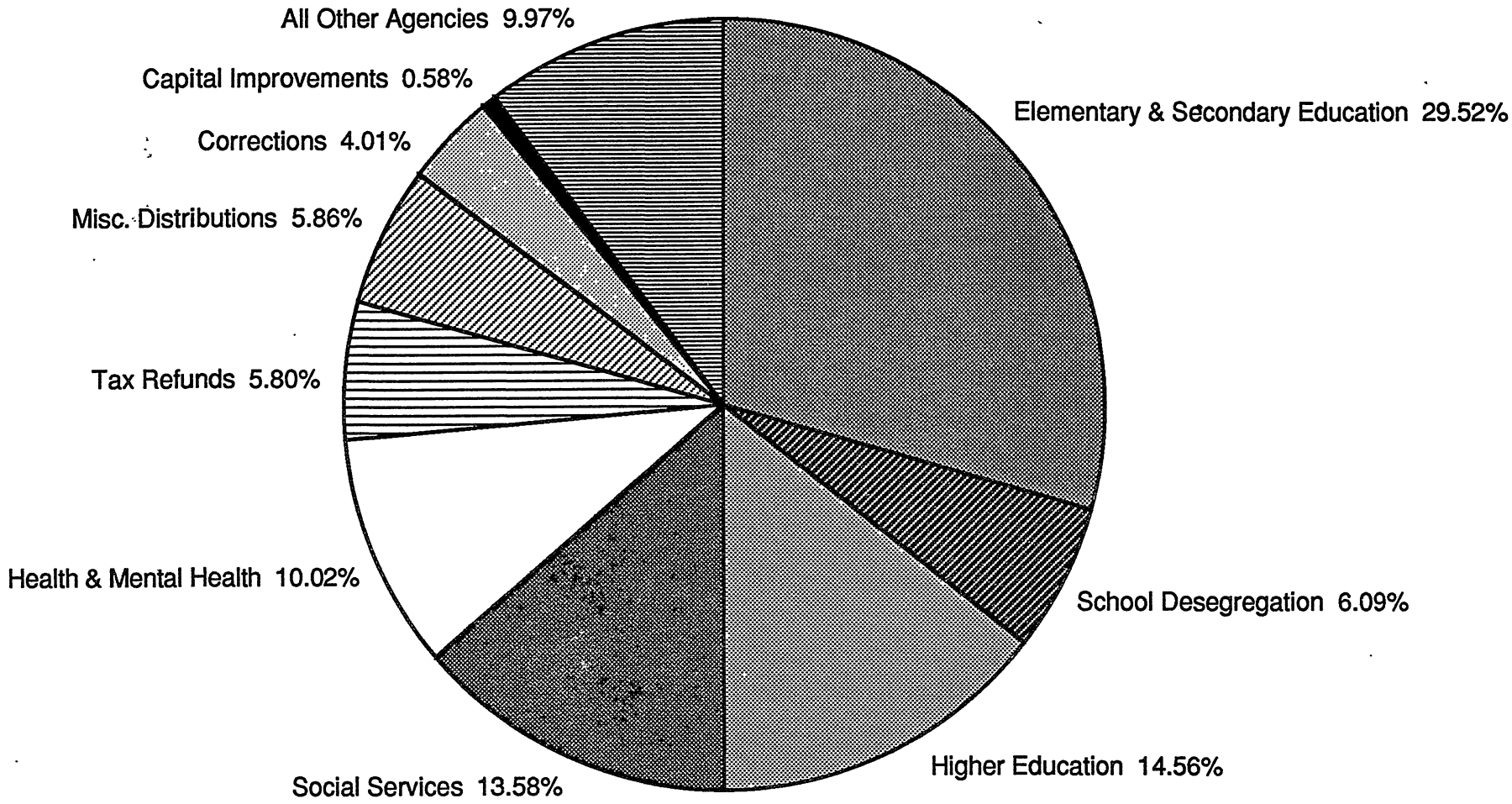
(Excludes $230.5 million for school desegregation.)



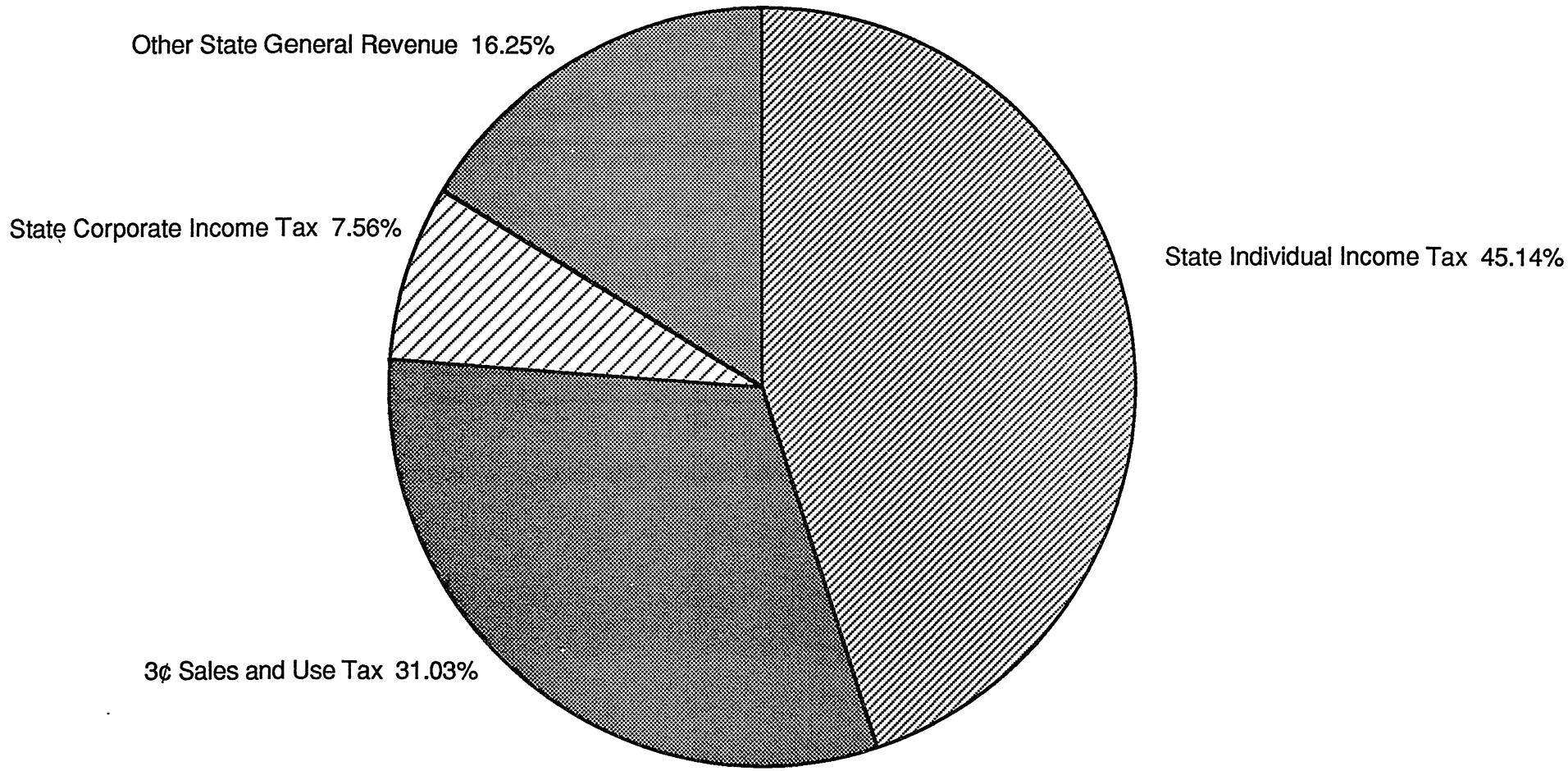
FY 89 Missouri State Appropriations

General Revenue After Vetoes: $3.79 Billion

(The $230.5 million for Desegregation is not appropriated.)



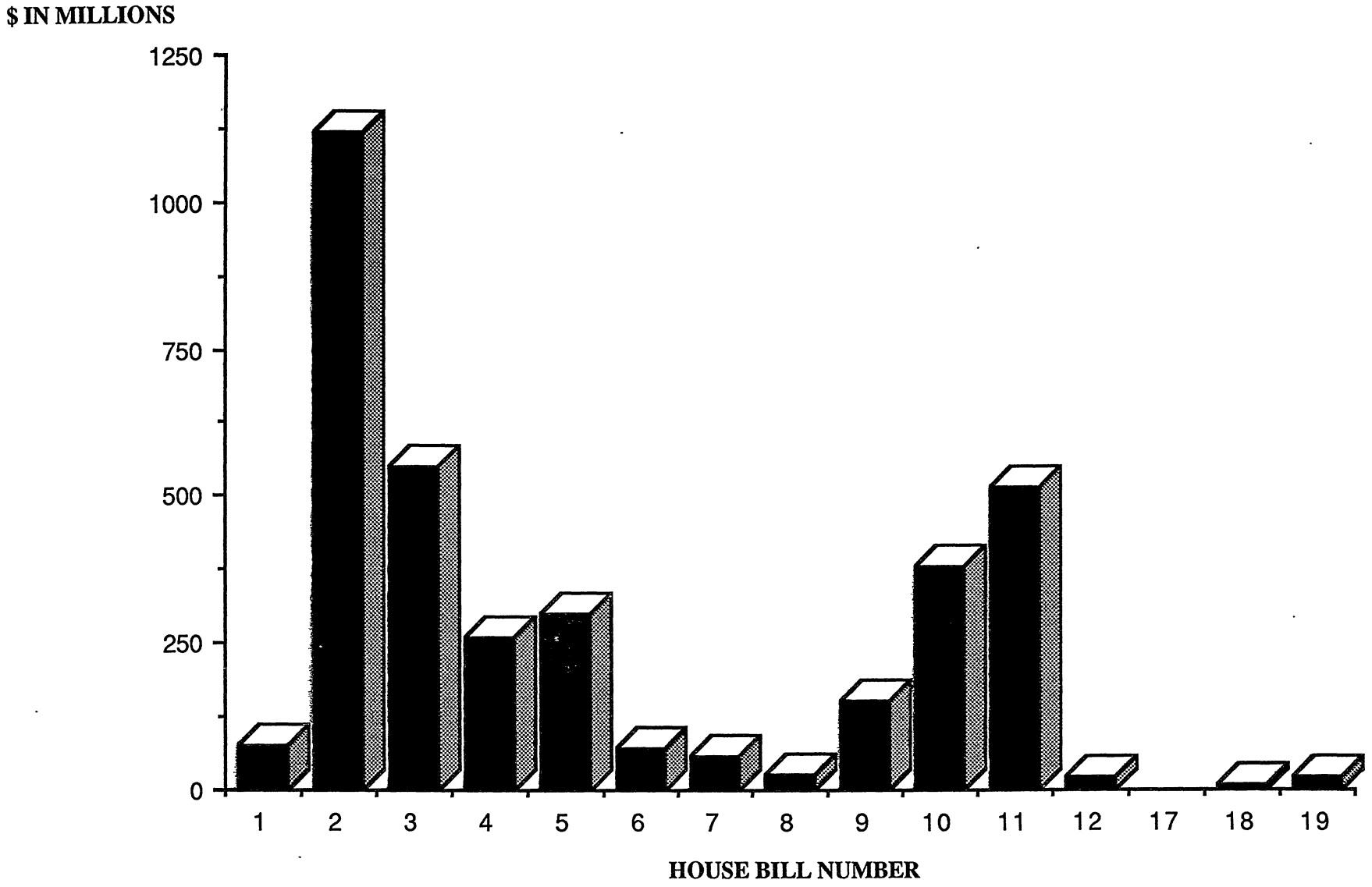
FY 89 Missouri State Appropriations
General Revenue: $3.78 Billion



FY 89 Missouri State Appropriations

General Revenue Fund After Vetoes: $3.56 Billion

(Excludes $230.5 million for school desegregation)



MAJOR OPERATING BUDGET INCREASES FOR FY 89

Public Debt

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1001	Increase Amount
GR	$ 83,316,046	$ 78,083,457	($5,232,589)
FED	0	0	0
OTHER	72,974,843	76,379,787	3,404,944
TOTAL	$156,290,889	$154,463,244	($1,827,645)
(FTE)	(1.4)	(1.4)	

--No Major Changes--

Decrease in GR represents slight fall in interest paid, and debt retired from FY 88. The increase in other funds represents a slight increase in expected interest and retirement payments for FY 90. (The funds for payment of principal and interest on the state debt must be transferred to a sinking fund one year prior to their payment.)

MAJOR OPERATING INCREASES FOR FY 89

Department of Elementary and Secondary Education

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1002	Increase Amount
GR	$1,036,804,433 (1)	$1,118,925,707	$82,121,274
FED	245,877,768	253,770,402	7,892,634
OTHER	496,753,270	491,218,830	(5,534,440)
TOTAL	$1,779,435,471	$1,863,914,939	$84,479,468
(FTE)	(2,079.90)	(2,086.90)	(7.00)

MAJOR INCREASE ITEMS

$50,500,000	School Foundation Program - State aid to public schools (in addition to this increase, $23 million GR was required to cover core funding).
2,000,000	Career Ladder (Excellence in Education Act) - Increase from $8 to $10 million.
2,767,000	Other Excellence in Education - Increases are $1 million for Incentive Grants, $1.12 million for minimum salaries, $.5 million for professional development.
1,700,000	Sheltered Workshops - $6 to $7 per day rate increase and 200 new employees.
2,050,000	Vocational Education - Increases $1,400,000 for customized training $400,000 for effectiveness formula, and $250,000 for farmer redevelopment training.
14,900,000	One Cent Sales Tax for Education (Proposition C) - Increased distribution of collections.

(1) Governor withheld another $2.4 million from this figure.

NOTE: In addition to these figures, court ordered school desegregation payments (not appropriated but accounted for in the budget process) increased by $69 million from $161.5 million for FY 88 to $230.5 million for FY 89.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Higher Education

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1003	Increase Amount
GR	$518,959,197 (1)	$552,195,750	$33,236,553
FED	7,051,074	7,292,603	241,529
OTHER	56,118,714	56,557,772	439,058
TOTAL	$582,128,985	$616,046,125	$33,917,140
(FTE)	(106.80)	(105.80)	(-1.00)

	MAJOR INCREASE ITEMS
$ 1,876,475	Academic Scholarship Distributions - Provides additional funding for the second year of this program so that both freshman and sophomore scholarships can be funded.
4,300,983	Junior Colleges - Provides for increase state aid for the Junior Colleges. (93.5% of CBHE)
21,125,905	4 yr. Colleges and Universities - Formula increase at 93.5% of CBHE.
688,000	NEMSU - Mission change, third year.
850,000	Veterinary Medicine School
342,011	Extension
250,000	Extension - Commercial Agriculture program.
119,052	UM Hospital & Clinics
205,524	Alzheimer's Program
321,040	Higher Education Research Fund - Vetoed.
(120,620)	Additionally vetoed. For details, see Summary of Vetoes section.

(1) Governor withheld another $15.7 million from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Revenue

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1004	Increase Amount
GR	$238,856,744 (1)	$259,206,419	($24,650,325)
FED	526,796	593,890	67,094
OTHER	390,401,255	327,744,890	(62,656,365)
TOTAL	$674,784,795	$587,545,199	($87,239,566)
(FTE)	(2,226.50)	(2,237.28)	(10.87)

MAJOR INCREASE ITEMS

($28,000,000)	Refunds - Downward revision in refunds from General Revenue due to federal tax windfall.
(20,472,517)	Lottery - Reduction in Lottery operating expenses.
(50,000,000)	Lottery - Reduction in estimated GR receipts from Lottery sales ($23,000,000) and reduction in prize payments (due to lower expected sales levels.) ($27,000,000)
618,000	Postage - Expense increase due to recent postage rate increase.
501,060	Compliance Auditors - 10 additional Tax Auditors to monitor out of state tax activity.
1,512,500	Tax Assessment - Additional funds to reimburse counties for cost of property tax assessment maintenance.
(110,747)	Amount vetoed. For details, see Summary of Vetoes section.

(1) Governor withheld another $719,000 from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Elected Officials

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1005	Increase Amount
GR	$22,684,865	$25,134,998	$2,200,133
FED	428,655	422,615	(6,040)
OTHER	7,221,662	8,025,375	803,713
TOTAL	$30,335,182	$33,582,988	$2,997,806
(FTE)	(589.95)	(621.35)	(31.40)

MAJOR INCREASE ITEMS

$2,500,000	Secretary of State - Provides for refunds of excess corporation franchise tax payments. (Transferred from Dept. of Revenue)
143,300	Secretary of State - Transfer of personnel from Revenue for the purpose of corporation franchise tax collection.
419,216	Auditor - For funding of audit staff working on petition audits. Funded from petition audit fund.
144,905	Attorney General - Additional staff for legal work for the Board of Healing Arts.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Office of Administration

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1005	Increase Amount
GR	$260,496,205 (1)	$275,511,352	$15,015,147
FED	14,707,476	18,086,973	3,379,497
OTHER	102,232,257	97,836,149	(4,396,108)
TOTAL	$377,435,938	$391,434,474	$13,998,536
(FTE)	(930.56)	(960.50)	(29.94)

MAJOR INCREASE ITEMS

$11,000,000	County Foreign Insurance Tax - Increased distribution to schools for free textbooks.
433,454	County Stock Insurance Tax - Increased distribution to counties.
600,000	Children's Trust Fund Increase
268,344	Core Restoration Data Processing & Telecommunications
919,397	Data Processing & Telecommunications - Growth of user agency needs.
748,465	Initial building and ground expenses (includes payment of principal and interest of Revenue Bonds) for the St. Joseph State Office Building.

(1) Governor withheld an additional $1.1 million from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Judiciary and Public Defender

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1006	Increase Amount
GR	$71,624,437	$73,236,863	$1,612,426
FED	100,000	100,720	720
OTHER	170,000	170,000	0
TOTAL	$71,894,437	$73,507,583	$1,613,146
(FTE)	(2,559.72)	(2,583.72)	(24)

MAJOR INCREASE ITEMS

$364,572 — Public Defender - Provides full funding for 9 FTE and adds 8.5 new FTE for Public Defender field offices.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Agriculture

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1007	Increase Amount
GR	$ 9,473,408 (1)	$ 9,661,356	$ 187,948
FED	529,983	534,663	192,628
OTHER	8,287,198	14,235,420	5,948,222
TOTAL	$18,290,589	$24,431,439	$6,328,798
(FTE)	(452.95)	(459.95)	(7)

MAJOR INCREASE ITEMS

$ 50,000	AgriMissouri - An increase to the AgriMissouri Program which is designed to make a strong and visible identity for Missouri agricultural commodities.
5,050,000	Commodity Merchandising Program - An increase in an open ended account to reflect a more accurate expenditure.

(1) Governor withheld an additional $473,000 from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Conservation

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1007	Increase Amount
GR	$ 0	$ 0	$ 0
FED	0	0	0
OTHER	52,480,650	56,476,098	3,995,448
TOTAL	$52,480,650	$56,476,098	$3,995,448
(FTE)	(1,549.00)	(1,611.00)	(62)

MAJOR INCREASE ITEMS

$ 214,620	Nature Centers - Staff and start-up costs for the planned nature center in St. Louis, plus finish costs at Springfield and initial planning for one to be located in Jefferson City.
264,516	Hunter Safety - Provides for instructors, staff, equipment and supplies to implement the mandatory hunter safety program.
405,000	Forestry Grants - Provides assistance for Forest Crop Land payments, local rural fire department assistance; and grants to local school districts and other governmental entities for planting trees.
1,196,568	Land Management - Provides for personnel, equipment, supplies and services to develop and maintain some department lands so the public can use them for various recreational purposes.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Natural Resources

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1007	Increase Amount
GR	$ 14,003,378 (1)	$ 12,055,559	($ 1,947,819) (2)
FED	53,329,503	54,941,727	$ 1,612,224
OTHER	104,276,381	124,717,975	20,441,594
TOTAL	$171,609,262	$191,715,261	$20,105,999
(FTE)	(1,350.71)	(1,397.69)	(46.98)

MAJOR INCREASE ITEMS

$9,699,138	Department of Natural Resources - Various weatherization programs for individuals, schools, hospitals, etc.
2,840,659	LIHEAP - Low income energy assistance program.
1,492,451	Park System-Statewide - Equipment, staff, etc.

(1) Governor withheld an additional $680,000 from this figure.
(2) Fund change from General Revenue to Park Sales Tax Fund in the park system.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Economic Development

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1007	Increase Amount
GR	$ 36,622,268	$ 36,376,636	$ <245,632>
FED	94,233,419	94,254,633	21,214
OTHER	17,528,024	19,124,360	1,596,336
TOTAL	$148,383,711	$149,755,629	$1,371,918
(FTE)	(984.79)	(1008.03)	(23.24)

MAJOR INCREASE ITEMS

$ 350,000	Loan Guarantees - Provides assistance to credit worthy companies who cannot obtain private credit for projects.
1,000,000	Centers for Advanced Technology - Links the skills and resources of universities with the goals and resources of the State and the needs and resources of private industry, to facilitate the transfer of technology from research to commercial application.
200,000	Small Business Incubators - A program to assist start-up or existing companies with financial consulting, marketing and management assistance services.
250,000	Arts Council - Additional funds for distribution.
400,000	Tourism - Additional advertising dollars.
(28,804)	Amount vetoed. For details see Summary of Vetoes section.

(1) Governor withheld an additional $1,543,000 from this figure

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Labor and Industrial Relations

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1007	Increase Amount
GR	$ 2,186,062 (1)	$ 2,255,298	$ 69,236
FED	75,020,657	76,203,719	1,183,062
OTHER	12,669,527	23,557,226	10,887,699
TOTAL	$89,876,246	$102,016,243	$12,139,997
(FTE)	(2,539.98)	(2,539.35)	(<0.63>)

MAJOR INCREASE ITEMS

$9,450,000	Second Injury Fund - An increase in an open ended account to reflect a more accurate expenditure.
1,056,000	Crime Victims Compensation - An increase in an open-ended account to reflect a more accurate expenditure.
903,250	Data Processing Equipment

(1) Governor withheld an additional $98,000 from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Highways & Transportation

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1008	Increase Amount
GR	$ 4,365,474 (1)	$ 4,338,233	$ (27,241)
FED	7,615,731	7,946,633	330,902
OTHER	511,415,402	661,320,445	149,905,043
TOTAL	$523,396,607	$673,605,311	$150,208,704
(FTE)	(633.50)	(634.50)	(1.00)

MAJOR INCREASE ITEMS

$94,000,000 — Increase in State Road Fund for road construction & maintenance. Increase from additional funds made available due to Proposition A.

(1) Governor withheld an additional $218,000 from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Public Safety

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1008	Increase Amount
GR	$ 18,988,375 (1)	$ 20,479,206	$1,490,831
FED	21,274,586	21,618,408	343,822
OTHER	84,253,014	85,455,393	1,202,379
TOTAL	$124,515,975	$127,553,007	$3,037,032
(FTE)	(2,833.79)	(2,889.54)	(55.75)

MAJOR INCREASE ITEMS

$2,008,602	Core Restoration for State Highway Patrol enforcement.
315,321	Vehicle & Driver Safety - Core Restoration.
324,910	5 additional Water Patrol Officers.
619,892	Heavy care expansion for the St. James, Mexico, and Mt. Vernon Veteran's Homes.
354,928	State Highway Patrol Enforcement - Funds for 8 additional patrolmen to be used in the Division of Drug & Crime Control - $266,196 vetoed. For details, see Summary of Vetoes section.

(1) Governor withheld an additional $950,000 from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Corrections

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1009	Increase Amount
GR	$136,195,255 (1)	$151,586,158	$15,390,903
FED	1,432,417	1,492,047	59,630
OTHER	12,731,691	13,025,551	293,860
TOTAL	$150,359,363	$166,103,756	$15,744,393
(FTE)	(4,813.05)	(5,229.39)	(416.34)

	MAJOR INCREASE ITEMS
$2,804,000	146.74 additional officers for security pool.
717,993	Probation & Parole staff - Additional personnel due to an increase workload.
953,568	Probation & Parole Officers - Additional 43 Probation & Parole officers.
4,716,612	Funds and personnel to open the Cameron Facility.
3,604,998	Funds and personnel to open the Potosi Facility.
529,354	Provide for expansion of Department's information system.
(53,667)	Amount vetoed. For details, see Summary of Vetoes section.

(1) Governor withheld an additional $5.3 million from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Mental Health

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1010	Increase Amount
GR	$323,760,265 (1)	$335,000,000	$11,239,735
FED	28,367,371	33,922,536	5,555,165
OTHER	1,026,443	6,030,043	5,003,600
TOTAL	$353,154,079	$374,952,579	$21,798,500
(FTE)	(11,269.68)	(11,364.05)	(94.37)

MAJOR INCREASE ITEMS

$5,331,735	Community Placement and Purchase of Services - Increases services to MI and MR/DD clients for community placement and day treatment programs.
824,827	Fulton State Hospital - Provides full year funding for 40 beds at the Biggs Forensic Unit.
996,629	Medicaid Waiver and Initiative - Provides for the Home and Community-Based waiver for MR/DD clients and the Medicaid Initiative for the Mentally Ill.

(1) Governor withheld and additional $8.7 million from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Health

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1010	Increase Amount
GR	$ 45,509,577 (1)	$ 44,540,623	($ 968,954)
FED	51,785,621	67,210,559	15,424,938
OTHER	19,562,680	19,999,864	437,184
TOTAL	$116,857,878	$131,751,046	$14,893,168
(FTE)	(1,460.15)	(1,546.75)	(86.60)

MAJOR INCREASE ITEMS

$1,146,929	AIDS - adds 40 new staff to the AIDS program.
350,000	Vaccination Program - Provides for cost increases in the vaccination program.
250,000	Local Health - Provides an increase to local Health Agencies.

(1) Governor withheld an additional $2.6 million from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

Department of Social Services

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1011	Increase Amount
GR	$ 486,036,580 (1)	$ 515,229,068	$29,192,488
FED	695,067,698	745,027,506	49,959,808
OTHER	20,613,000	28,787,507	8,174,507
TOTAL	$1,201,717,278	$1,289,044,081	$87,326,803
(FTE)	(6,949.3)	(7,136.17)	(186.87)

MAJOR INCREASE ITEMS

$12,700,000	House Bill 518 Expansion - Pregnant Women and Children Initiative (Hospital, Physician, Pharmacy Medicaid service expansions.)
10,280,000	Skilled Nursing Facility/Intermediate Care Facility Beds - 250,000 new bed/days eligible for reimbursement.
5,200,000	Medicaid Pharmacy Inflation Increase - 12.3% inflation rate increase.
10,430,000	Disproportionate Share Increase - Would provide expansion of Disproportionate share hospitals. A disproportionate share hospital treats a relatively large number of indigent patients and is unable to cover the cost of this care. This increase will allow a change in methodology determining hospital eligibility for disproportionate share funds to allow more to participate.
1,612,680	Additional IM/IE Day Care Slots - 1,000 new slots for income maintenance or income eligible parents who are in school or seeking employment.
1,191,335	Additional Adoption Placements - 400 additional placements of children presently in residential treatment facilities.
(117,929)	Amount vetoed. For details, see Summary of Vetoes section.

(1) Governor withheld another $4.9 million from this figure.

MAJOR OPERATING BUDGET INCREASES FOR FY 89

General Assembly

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1012	Increase Amount
GR	$20,105,580	$20,784,701	$679,121
FED	25,000	25,000	0
OTHER	85,000	85,000	0
TOTAL	$20,215,580	$20,894,701	$679,121
(FTE)	(646.25)	(648.25)	(2.00)

MAJOR INCREASE ITEMS

$225,863 Long Session Costs

213,000 Postage

MAJOR CAPITAL IMPROVEMENT BUDGET INCREASES FOR FY 89

Maintenance and Repair

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1017, 1018	Increase Amount
GR	$ 3,201,891	$ 7,271,317	$ 4,069,426
FED	597,500	366,500	<231,000>
OTHER	32,963,100	17,391,400	<15,571,700>
TOTAL	$36,762,491	$25,029,217	<$11,733,274>

MAJOR INCREASE ITEMS

$ 703,000	Northeast Missouri State University Exterior repairs to various buildings
862,188	Southwest Missouri State University Repair HVAC Systems, elevators, and other items
2,452,433	University of Missouri at Columbia Exterior repairs to various buildings
686,000	Department of Agriculture - Missouri State Fair to repair floors, ceilings, electrical systems, tuckpointing, and other items
676,000	Department of Corrections - Missouri State Penitentiary repairs and improvements to the food service building
918,000	Department of Corrections - Missouri State Penitentiary temperature control system for housing unit 5C and piping for various other buildings
698,100	Department of Corrections - Missouri State Penitentiary repair of cold storage lockers and other kitchen related items
1,428,400	Department of Mental Health - Fulton State Hospital repair/replacement of chilled water system, items for geriatrics center, and other related items
1,947,600	Department of Mental Health - Nevada State Hospital complete HVAC replacement in Section IV

MAJOR CAPITAL IMPROVEMENT BUDGET INCREASES FOR FY 89

New Construction

	FY 88 Approp. After Vetoes	FY 89 Approp. CCS for HB 1019	Increase Amount
GR	$12,184,480	$23,390,258	$11,205,778
FED	2,242,900	289,552	<1,953,348>
OTHER	60,011,139	51,202,375	<8,808,764>
TOTAL	$74,438,519	$74,882,185	$ 443,666

MAJOR INCREASE ITEMS

$ 2,700,000	Missouri Western State College Hearnes Learning Resources Center
2,000,000	University of Missouri at Columbia Phase II Engineering Lab and classrooms
3,000,000	University of Missouri at Columbia Phase II Veterinary Medicine Addition
3,000,000	University of Missouri at Kansas City Construction of General Library
6,950,000	University of Missouri at Rolla Construction of auditorium/music/alumni building
847,256	University of Missouri at Rolla Purchase of engineering equipment
2,400,000	University of Missouri at St. Louis Construction of computer center
27,000,000	Department of Conservation - Capital Improvements
1,530,900	Department of Natural Resources Visitors Center at Arrow Rock State Park
595,000	Department of Natural Resources Capital Improvements at Big Lake State Park

MAJOR CAPITAL IMPROVEMENT BUDGET INCREASES FOR FY 89

New Construction (cont'd)

	MAJOR INCREASE ITEMS
647,700	Department of Natural Resources Capital Improvements at Ha Ha Tonka State Park
538,500	Department of Natural Resources Capital Improvements at Lake of the Ozarks State Park
1,153,800	Department of Natural Resources Capital Improvements at Meramec State Park
818,500	Department of Natural Resources Capital Improvements at Montauk State Park
1,685,000	Department of Natural Resources Missouri Veterans Memorial*
1,500,000	Department of Highways & Transportation - Capital Improvements at the 9th District Office in Willow Springs
1,000,000	Department of Highways & Transportation Dock Construction at Pemiscot County Port Authority
2,000,000	Division of Design and Construction Governor Hotel

*NOTE: The Governor vetoed the Appropriation for the Veterans Memorial.

SUMMARY OF VETOES OF FY 89 APPROPRIATIONS

HOUSE BILL SECTION	PASSED BY LEGISLATURE	AMOUNT VETOED	FUND	PROGRAM/DESCRIPTION
				HIGHER EDUCATION
3.010	157,620	33,120	GR	CBHE - Reduces funding for contracting with private universities for law school programs.
3.151	87,500	87,500	GR	UNIV. OF MO - Deletes funding for the Show-Me State Games.
3.185	1,121,040	321,040	GR	HIGHER EDUCATION RESEARCH FUND
				DEPT. OF REVENUE
4.010	3,753,827	43,776	GR	DIV. OF ADMINISTRATION - Deletes funding of one additional Attorney, $25,776; and of postage expense expansion, $18,000.
4.040	7,598,836	27,811	GR	DIV. OF COMPLIANCE - Deletes funding of one additional Special Agent, $27,811.
4.185	39,160	39,160	GR	MULTISTATE TAX COMMISSION DUES AND FEES - Deletes funding.
				DEPT. OF ECONOMIC DEVELOPMENT
7.645	18,000	18,000	GR	DIV. OF MOBILE HOMES-PSC - Deletes funding for replacement of two vehicles.
7.750	625,530	10,804	OTH	REAL ESTATE COMMISSION-PR - Deletes repositioning of five examiners.
				DEPT. OF PUBLIC SAFETY
8.235	3,897,386 37,623,135	88,732 177,464	GR HWY	HIGHWAY PATROL ENFORCEMENT - Reduces funding for six additional patrolmen to be used in the Division of Drug & Crime Control.
				DEPT. OF CORRECTIONS
9.205	543,000	15,000	GR	MAJOR EQUIPMENT PURCHASES - Reduces funding for one vehicle for the Boonville Corrections Center.
9.500	10,649,244	38,667	GR	PROBATION & PAROLE - Reduces funding for the position of regional administrator.
				DEPT. OF SOCIAL SERVICES
11.035	387,173	117,929	GR	DIV. PERSONNEL & LABOR RELATIONS - Deletes two F.T.E. for Affirmative Action recruitment, $38,628; two F.T.E. to handle discrimination complaints arising within the Department, $38,146; and 7.88 F.T.E. college interns, $41,155.

HOUSE BILL SECTION	PASSED BY LEGISLATURE	AMOUNT VETOES	FUND	PROGRAM/DESCRIPTION
19.006	250,000	250,000	GR	SOUTHWEST MISSOURI STATE UNIV. - Deletes Phase I planning, development and renovation of the former Colonial Hotel.
19.210	1,685,000	1,000,000	OTH	DIV. PARKS, RECREATION & HISTORIC PRESERVATION - Deletes private contribution funding to the Veterans Memorial.
19.333	2,000,000	615,572	OTH	CITY OF ST. LOUIS PORT AUTHORITY - Reduces funding for the construction of a prototype river access structure and related improvements.

GOVERNOR'S WITHHOLDINGS FOR FY 88

The Governors during the last eight years have required departments to withhold additional monies from the appropriated budgets. Article IV, Section 27 of the Missouri Constitution states:

> **Power of governor to control rate of and reduce expenditures.**-The governor may control the rate at which any appropriation is expended during the period of the appropriation by allotment or other means, and may reduce the expenditures of the state or any of its agencies below their appropriations whenever the actual revenues are less than the revenue estimates upon which the appropriations were based.

In addition to this, section 33.230 (RSMo) states:

> ...Each such department shall in its requested allotments set aside three percent of the appropriations as a reserve fund which shall be subject to expenditure only with approval of the governor; ...

Recent governors have exercised these provisions to a great extent. For FY 81 the proposed budget reductions by Governor Bond was 10% from the departments with certain programs being exempted but with a total reduction of $63,056,763. During FY 82 Governor Bond announced he would withhold $75 million from the operating budgets of all state departments and veto $20.6 million to avoid a projected revenue shortfall. FY 83 withholdings included $4.5 million from capital improvement projects in addition to $90.8 million from the operating budget. Missouri state agencies for FY 84 had planned reductions of over $42 million.

Revenues in fiscal years 1985 and 1986 were sufficient that no withholdings were made. However, Governor Ashcroft in FY 87 developed a withholding plan for approximately $84.5 million of the appropriated budget. The withholding plan for FY 88 was for $47,461,165 and details by department of this plan follows.

GOVERNOR'S FY 88 WITHHOLDING PLANS
As of July 1, 1988

		NET WITHHOLDINGS
OPERATING		
	Elementary & Secondary Education	$2,433,579
	Higher Education	15,055,509
	Revenue	739,640
	Office of Administration	1,152,954
	Agriculture	473,670
	Natural Resources	642,284
	Economic Development	1,542,970
	Labor & Industrial Relations	98,489
	Highways & Transportation	218,274
	Public Safety	949,420
	Corrections & Human Resources	6,412,849
	Mental Health	8,710,292
	Health	2,136,025
	Social Services	4,863,095
	Sub-Total	$45,429,050
CAPITAL IMPROVEMENTS		
	Natural Resources:	
	St. Louis Zoo Grant	$20,000
	Economic Development:	
	Mo. Research Park	288,143
	Corrections & Human Resources:	
	Farmington Roofs	178,500
	Phase II - Diagnostic Center, Fulton	500,000
	Electrical System - Algoa	6,528
	Tuckpointing - Algoa	236,503
	Multipurpose Building - Algoa	619,111
	Repairs - Boonville Correctional	15,000
	Additional Dormitories - Ozark	27,030
	Razor Ribbon Fence - Boonville	34,600
	Repairs - Mo. Training Center	106,700
	Sub-Total	$2,032,115
GRAND TOTAL WITHHOLDINGS		$47,461,165

Source: Division of Budget & Planning, Office of Administration

Prepared by Senate Appropriations Staff

FY 89 GENERAL REVENUE ESTIMATES
Senate Appropriations Staff
Revised August 1st, 1988

	General Revenue Receipts*	Percent Change	Lottery Transfers-In	Other Transfers-In
FY 85 Actual	$2,474,762,873	10.20%	n/a	$5,556,642
FY 86 Actual	2,880,841,307	4.80%	n/a	21,361,030
FY 87 Actual	3,125,144,388	8.50%	$80,000,100	9,505,120
FY 88 Actual	3,424,041,884	9.60%	80,047,009	18,705,859
FY 89 Estimate	3,638,100,000	6.25%	88,000,000	24,100,000

*Excludes Lottery and Other Transfers-In.

The above table and the following page excerpted from the "State of Missouri Financial Summary" of June 30, 1988 add perspective to the revised Senate Appropriations Staff general revenue estimate for FY 89. After taking into account the impact of federal tax reform in boosting FY 87 and FY 88 state receipts, general revenue collections increased only moderately. Likewise, the staff estimate for FY 89 continues to call for moderate growth in state receipts. For FY 88 and FY 89, the staff estimate utilized an ARIMA forecasting model that is being further developed for new estimates this fall prior to the next legislative session. Also following is an updated General Revenue Fund Summary that includes these estimates and appropriations after vetoes to show the ramifications on the general revenue fund balance. Staff estimates of federal tax reform receipts to Missouri are $30, $151, $176 million for FY 87, FY 88, and FY 89 respectively and are included in the overall receipts above.

The Lottery transfer estimate for FY 89 consists of a revised estimate for 45% of sales at $65 million (assuming no changes in percentages of sales transferred to general revenue) plus $23 million to be transferred from the Lottery Reserve Fund. With the adoption of the constitutional amendment changing the lottery's operations, these estimates will have to be revised. Other transfers-in estimated for FY 89 include $12.1 million of Revenue Department special enforcement actions. Article X revenue limit calculations do not indicate any refund will be due for FY 88 or FY 89. More detail on Lottery sales history and estimates, federal tax reform estimates, and Article X revenue limit calculations follows in the chapter on Missouri State Finances.

STATE OF MISSOURI
REVENUES, EXPENDITURES AND TRANSFERS - GENERAL REVENUE FUND
June 30, 1988

	June 1988	June 1987	Twelve Months FY 88	Twelve Months FY 87	Increase % (Decrease)	Governor's Revised Revenue Estimate FY 88
REVENUES AND TRANSFERS IN						
REVENUES:						
Sales and Use Tax	$ 92,353,573	$ 96,258,710	$1,108,286,457	$1,069,504,725	3.6	$1,119,000,000
Individual Income Tax	156,261,115	142,261,238	1,670,912,401	1,444,014,691	15.7	1,624,500,000
Corporate Income Tax	42,405,418	35,827,373	239,204,273	217,534,195	10.0	256,000,000
County Foreign Insurance Tax	24,427,861	23,607,396	118,833,605	116,506,474	2.0	129,300,000
Liquor Taxes and Licenses	1,605,425	1,897,711	18,580,472	19,691,795	(5.6)	19,700,000
Beer Taxes and Licenses	666,566	698,519	7,371,689	7,464,306	(1.2)	7,500,000
Corp. Franchise Tax	2,014,945	1,982,913	49,650,315	48,298,477	2.8	53,400,000
Inheritance Tax	4,439,996	1,329,214	29,426,643	32,774,154	(10.2)	33,500,000
Miscellaneous Taxes	1,934,257	1,333,192	21,837,200	17,719,256	23.2	*
Interest on Deposits and Investments	1,108,148	1,831,195	18,262,943	22,328,710	(18.2)	22,000,000
Lic., Fees and Permits	3,747,476	4,003,019	43,178,195	41,590,340	3.8	*
Sales, Services, Leases and Rentals	7,423,221	9,018,935	59,996,720	55,732,275	7.6	*
Refunds	3,088,509	777,064	23,843,829	19,420,126	22.8	*
All Other Sources (Note 7)	(1,978,903)	894,398	14,657,142	12,564,864	16.6	160,000,000
Total Revenues	339,497,607	321,720,877	3,424,041,884	3,125,144,388	9.6	3,424,900,000
TRANSFERS IN:						
Lottery	23,010,642	13,085,372	80,047,009	80,000,100	N/A	80,000,000
Other (Note 5)	2,581,337	1,413,098	18,705,859	9,505,120	N/A	12,000,000
Total Transfers In (Note 6)	25,591,979	14,498,470	98,752,868	89,505,220	N/A	92,000,000
TOTAL REVENUES AND TRANSFERS IN	365,089,586	336,219,347	3,522,794,752	3,214,649,608		$3,516,900,000
EXPENDITURES AND TRANSFERS OUT						
EXPENDITURES:						
Personal Service	78,614,799	72,648,705	951,777,857	898,905,095	5.9	
Expense and Equipment	28,332,504	28,963,264	334,456,620	316,529,652	5.7	
Capital Improvements	4,140,387	3,872,119	50,388,111	34,615,865	45.6	
Program Specific	60,129,221	81,255,240	822,638,712	802,591,295	2.5	
Court Ordered Desegregation Payments (Note 4)	11,971,106	21,796,862	156,953,529	120,045,977	30.7	
Total Expenditures	183,188,017	208,536,190	2,316,214,829	2,172,687,884	6.6	
TRANSFERS OUT:						
Appropriated	96,345,057	94,311,731	1,205,902,204	1,097,924,675		
Other (Note 5)	5,474	44,024	5,296,176	1,426,861		
Total Transfers Out (Note 6)	96,350,531	94,355,755	1,211,198,380	1,099,351,536		
TOTAL EXPENDITURES AND TRANSFERS OUT	279,538,548	302,891,945	3,527,413,209	3,272,039,420		
EXCESS REVENUES AND TRANSFERS IN (EXPENDITURES AND TRANSFERS OUT)	$ 85,551,038	$ 33,327,402	$ (4,618,457)	$ (57,389,812)		

*Detail not available, included in All Other Sources.

GENERAL REVENUE FUND SUMMARY
(Excluding Reappropriations)

ESTIMATED FISCAL YEAR 1988	Senate Appropriations Estimate 7/26/88	%Δ
REVENUE AVAILABLE		
Unobligated Balance, 7/1/87	$50,091,922	
Regular Receipts & Transfers-In, FY 88	3,442,747,743	9.83 %
Transfer-In, FY 88 Lottery	63,047,009	
Transfer-In from Lottery Reserve	17,000,000	
Available through 6/30/88	$3,572,886,674	
APPROPRIATIONS AND OBLIGATIONS		
Operating Appropriations (HB 1-12 After Vetoes)	$3,374,988,149	7.47 %
Capital Improvements (HB 17-18 After Vetoes)	15,386,371	
Emergency Appropriations (After Vetoes)	18,561,609	
Revisions of Estimated Appropriations (Est)	24,000,000	
St. Louis Desegregation (OA Budgeted)	107,200,000	
Kansas City Desegregation (OA Budgeted)	67,060,000	
Non-Appropriated Transfers-Out (YTD)	5,296,176	
Total Estimated Appropriations & Obligations	$3,612,492,305	6.91 %
BALANCE AND LAPSES		
Balance	($39,605,631)	
Estimated Lapse (Includes $47.5 Mill. Withheld)	110,000,000	
Estimated Unobligated Balance, 6/30/88	$70,394,369	

Prepared by Senate Appropriations Staff, 7/26/88

GENERAL REVENUE FUND SUMMARY
(Excluding Reappropriations)

ESTIMATED FISCAL YEAR 1989	Senate Appropriations Estimate 7/26/88	%Δ
REVENUE AVAILABLE		
Estimated Unobligated Balance, 7/1/88	$70,394,369	
Estimated Regular Receipts & Transfers-In, FY 89	3,662,200,000	6.37 %
Estimated Transfer-In, FY 89 Lottery	65,000,000	
Transfer-In from Lottery Reserve	23,000,000	
Available through 6/30/89	$3,820,594,369	
APPROPRIATIONS AND OBLIGATIONS		
Original Appropriations (1-12 After Vetoes)	$3,533,770,649	
Capital Improvements (17-20 After Vetoes)	30,661,575	
Reserve for Emergency Appropriations	25,000,000	
Reserve for Revisions of Estimated Appropriations	10,000,000	
St. Louis Desegregation (OA Estimated)	148,400,000	
Kansas City Desegregation (OA Estimated)	82,100,000	
Non-Appropriated Transfers-Out (Estimated)	2,000,000	
Total Estimated Appropriations & Obligations	$3,831,932,224	6.07 %
BALANCE AND LAPSES		
Balance	($11,337,855)	
Estimated Lapse	35,000,000	
Estimated Unobligated Balance, 6/30/89	$23,662,145	

Prepared by Senate Appropriations Staff, 7/26/88

GENERAL REVENUE FUND SUMMARY COMPARISON WITH GOVERNOR
(Excluding Reappropriations)

	ACTUAL FISCAL YEAR 1987	%Δ	SENATE ESTIMATED FISCAL YEAR 1988	%Δ	GOVERNOR ESTIMATED FISCAL YEAR 1988	%Δ	DOLLAR DIFFERENCE FISCAL YEAR 1988	SENATE ESTIMATED FISCAL YEAR 1989	%Δ	GOVERNOR ESTIMATED FISCAL YEAR 1989	%Δ	DOLLAR DIFFERENCE FISCAL YEAR 1989
REVENUE AVAILABLE												
Unobligated Beginning Balance, 7/1	$109,926,668		$50,091,922		$50,091,922		$0	$70,394,369		$73,394,369		($3,000,000)
Regular Receipts**	3,125,144,388	8.48%	3,424,041,884	9.56%	3,424,041,884	9.56%	0	3,638,100,000	6.25%	3,648,000,000	6.54%	(9,900,000)
Other Transfers-In	9,505,120		18,705,859		18,705,859		0	12,000,000		12,000,000		0
Regular Lottery Transfer-In	80,000,100		63,047,009		63,047,009		0	65,000,000		63,000,000		2,000,000
Lottery Reserve Fund Transfer-In	0		17,000,000		17,000,000		0	23,000,000		30,000,000		(7,000,000)
Revenue Enforcement Actions	0		0		0		0	12,100,000		12,100,000		0
Available through Year End, 6/30	$3,324,576,276		$3,572,886,674		$3,572,886,674		$0	$3,820,594,369		$3,838,494,369		($17,900,000)
APPROPRIATIONS AND OBLIGATIONS												
Original Appropriations (1-12 After Vetoes)	$3,140,317,265	8.19%	$3,374,988,149	7.47%	$3,374,988,149	7.47%	$0	$3,533,770,649		$3,533,770,649		$0
Capital Improvements (17-20 After Vetoes)	55,987,232		15,386,371		15,386,371		0	30,661,575		30,661,575		0
Emergency Appropriations (After Vetoes)	31,033,815		18,561,609		18,561,609		0	25,000,000		20,000,000		5,000,000
Revisions of Estimated Appropriations	27,293,852		24,000,000		28,000,000		(4,000,000)	10,000,000		15,000,000		(5,000,000)
St. Louis Desegregation (OA Budgeted)	84,700,000		107,200,000		107,200,000		0	148,400,000		148,400,000		0
Kansas City Desegregation (OA Budgeted)	37,900,000		67,060,000		67,060,000		0	82,100,000		62,100,000		20,000,000
Non-Appropriated Transfers-Out (YTD)	1,426,861		5,296,176		5,296,176		0	2,000,000		0		2,000,000
Adjustments	250,030		0		0		0	0		0		0
Total Appropriations & Obligations	$3,378,909,055	7.96%	$3,612,492,305	6.91%	$3,616,492,305	7.03%	($4,000,000)	$3,831,932,224	6.07%	$3,809,932,224	5.35%	$22,000,000
BALANCE AND LAPSES												
Balance	($54,332,779)		($39,605,631)		($43,605,631)		$4,000,000	($11,337,855)		$28,562,145		($39,900,000)
Lapse	104,424,701		110,000,000	*	117,000,000		(7,000,000)	35,000,000		43,000,000		(8,000,000)
Reserve for Article X Refund	0		0		0		0	0		0		0
Unobligated Ending Balance, 6/30	$50,091,922	-54.43%	$70,394,369	40.53%	$73,394,369	46.52%	($3,000,000)	$23,662,145	-66.39%	$71,562,145	-2.50%	($47,900,000)

*Estimate reflects withholding and $40,000,000 lapse in tax refund payments.
**Included in the Senate revenue figure and the refund account is an estimated increase from federal tax reform of $30, $151, and $176 million for FY 87, 88, and 89 respectively.

Prepared by Senate Appropriations Staff, 7/26/88

ONE-TIME EXPENDITURES

One of three major adjustments to be made to a current year's appropriation to arrive at the core request is the adjustment for a previous year's one-time appropriations. One-time appropriations must be deducted from the current appropriation.

A one-time appropriation is a portion of a program's funding appropriated for a specific purpose for one year only. An example of a one-time appropriation would be an appropriation for the purpose of purchasing a computer. Budget review authorities had no intention of providing funds for this specific purpose year after year; consequently, this one-time appropriation was utilized specifically for the purchase of the computer, but was **never** intended to fund programs in an ongoing manner.

Fiscal Year 1989 one-time appropriations are illustrated on the following pages according to their respective House Bill numbers. The General Revenue Fund FY 1989 one-time appropriations totaled $6,022,682.

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	DEPARTMENT OF SECONDARY & ELEMENTARY EDUCATION				
2.145	Excellence research (EIEF--GR transfer)	$150,000	$0	$0	$150,000
2.200	Instruction--Home ec. supervisor (1 FTE)	$1,750	$0	$0	$1,750
2.200	Instruction--AIDS/Homeless (2 FTE)	$0	$5,000	$0	$5,000
2.225	Hard-to-Reach Early Childhood (SSMF no GR)	$0	$0	$341,480	$341,480
2.500	Vocational Education--H.S. equivalence (2 FTE)	$8,000	$0	$0	$8,000
2.510	AVTS construction	$1,038,400	$0	$0	$1,038,400
2.640	SSSH-Buses	$290,223	$0	$0	$290,223
2.640	SSSH-New facilities	$30,000	$0	$0	$30,000
2.705	State Occupational Information Coord. Comm.	$0	$1,575	$0	$1,575
	TOTAL HB 1002	**$1,518,373**	**$6,575**	**$341,480**	**$1,866,428**
3.005	DHE Coordination-One time equipment associated with DP Upgrade-Balance is two year lease and should be one-time for FY 90	$5,400	$0	$0	$5,400
	TOTAL HB 1003	**$5,400**	**$0**	**$0**	**$5,400**
	REVENUE				
4.020	Information Systems-Purchase of CRTs	$50,000	$0	$0	$50,000
4.030	Taxation-Automated Collection System	$50,000	$0	$0	$50,000
4.040	Compliance-Outstate Auditors	$39,500	$0	$0	$39,500
4.050	MV/DL-Central office equip. (DOR info.)	$0	$0	$59,903	$59,903
4.050	MV/DL-Tele info. specialists (Hwy.)	$0	$0	$18,252	$18,252
	TOTAL HB 1004	**$139,500**	**$0**	**$78,155**	**$217,655**

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	ELECTED OFFICIALS				
5.005	Governor's Office-One-time equip. purchase	$26,000	$0	$0	$26,000
5.050	Secretary of State-Computer microfilming equip.	$0	$0	$190,156	$190,156
5.120	Attorney General-Staff enhancement, one-time equip.	$17,866	$0	$0	$17,866
	TOTAL ELECTED OFFICIALS	$43,866	$0	$190,156	$234,022
	OFFICE OF ADMINISTRATION				
5.210	OA-B&P-Census redistricting, phase 2	$68,788	$0	$0	$68,788
5.262	D&C-St. Joseph State Office Building	$215,020	$106,050	$8,080	$329,150
5.485	OA-Transition funds	$135,000	$0	$0	$135,000
	TOTAL OFFICE OF ADMINISTRATION	$418,808	$106,050	$8,080	$532,938
	GRAND TOTAL HB 1005	**$462,674**	**$106,050**	**$198,236**	**$766,960**
	JUDICIARY				
6.010	Supreme Court-Vehicle	$12,000	$0	$0	$12,000
6.030	OSCA-Microcomputers	$175,000	$0	$0	$175,000
	Supreme Court-3-year automation	$100,000	$0	$0	$100,000
	TOTAL JUDICIARY	$287,000	$0	$0	$287,000
	PUBLIC DEFENDER				
6.210	Local Offices-One-time office equip.	$26,962	$0	$0	$26,962
	TOTAL PUBLIC DEFENDER	$26,962	$0	$0	$26,962
	GRAND TOTAL HB 1006	**$313,962**	**$0**	**$0**	**$313,962**

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	AGRICULTURE				
7.030	Admin. Services-Replacement vehicles	$0	$19,800	$118,000	$137,800
7.050	Ag-Emer-Office equip.	$0	$0	$3,833	$3,833
7.070	Grain Inspection-Replacement equip.	$0	$0	$26,144	$26,144
7.070	Grain Inspection-Replacement radio equip.	$0	$0	$10,600	$10,600
7.070	Grain Inspection-Grain test equip.	$0	$0	$72,000	$72,000
7.070	Grain Inspection-New radio equip.	$0	$0	$8,300	$8,300
7.080	Weights and Measures-Petroleum lab equip.	$0	$0	$206,470	$206,470
7.080	Weights and Measures-Mobile petro. lab	$0	$0	$80,970	$80,970
7.080	Weights and Measures-Large scale truck	$0	$0	$65,000	$65,000
7.085	State Fair-Computer	$0	$0	$13,320	$13,320
7.085	State Fair-Replacement office equip.	$0	$0	$13,290	$13,290
7.085	State Fair-Replacement equip.	$0	$0	$20,000	$20,000
7.092	State Fair-New equip. for exhibition center	$198,625	$0	$0	$198,625
7.110	Milk Board-Computer equip.	$0	$0	$6,000	$6,000
	TOTAL-AGRICULTURE	$198,625	$19,800	$643,927	$862,352

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	NATURAL RESOURCES				
7.212	Energy-Weatherization (Exxon)	$0	$0	$1,026,950	$1,026,950
7.212	Energy-Schools and hospitals (Exxon)	$0	$0	$3,092,887	$3,092,887
7.212	Energy-SECP/EES (Exxon)	$0	$0	$2,715,687	$2,715,687
7.212	Energy-Weatherization (Stripper Well)	$0	$0	$2,863,614	$2,863,614
7.212	Energy-LIHEAP (Exxon and Stripper Well)	$0	$0	$2,840,659	$2,840,659
7.213	Energy-School/Revolving Loan (Stripper Well)	$0	$0	$2,749,055	$2,749,055
7.220	Parks-Staff	$0	$0	$600	$600
7.235	Parks-Fuel tank replacement	$0	$0	$49,355	$49,355
7.235	Parks-Vehicle replacement	$0	$0	$177,110	$177,110
7.235	Parks-Vehicular equip. replacement	$0	$0	$437,050	$437,050
7.235	Parks-New equip.	$0	$225,000	$404,510	$629,510
7.240	Parks-Highway signs	$0	$0	$20,000	$20,000
7.305	DGLS-Well driller support staff	$0	$0	$3,063	$3,063
7.320	DEQ-Dioxin management	$0	$3,594	$0	$3,594
7.325	DEQ-Lab-water quality monitoring	$0	$17,442	$0	$17,442
7.325	DEQ-Lab-LUST	$0	$63,175	$0	$63,175
7.325	DEQ-Lab equip.	$0	$14,000	$0	$14,000
	* **SUBTOTAL-NATURAL RESOURCES**	$0	$323,211	$16,380,540	$16,703,751

* Subtotal taken to next page where total will be shown

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	***SUBTOTAL-NATURAL RESOURCES**	$0	$323,211	$16,380,540	$16,703,751
7.330	DEQ-Regional water control admin.	$0	$2,624	$0	$2,624
7.350	DEQ-Air pollution control program	$400	$400	$0	$800
7.355	DEQ-Waste management (hazardous waste funds)	$0	$0	$9,831	$9,831
7.355	DEQ-Implement RCRA	$0	$0	$7,467	$7,467
7.355	DEQ-Monitor PCB facilities	$0	$10,636	$4,870	$15,506
7.355	DEQ-RCRA corrective action	$0	$8,000	$0	$8,000
7.365	DEQ-Radiation monitoring	$0	$4,700	$0	$4,700
7.365	DEQ-Superfund admin.	$0	$35,233	$3,540	$38,773
7.375	DEQ-Non-point source water pollution	$0	$4,600	$0	$4,600
7.385	DMS-G.I.S.	$0	$15,252	$0	$15,252
7.385	DMS-Replacement video equip.	$0	$0	$48,130	$48,130
7.475	DMS-Vehicle replacement	$0	$57,675	$66,600	$124,275
	TOTAL NATURAL RESOURCES	$400	$462,331	$16,520,978	$16,983,709

*Subtotal brought forward from previous page

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	ECONOMIC DEVELOPMENT				
7.505	MIS implement legislation	$3,750	$0	$0	$3,750
7.515	Unclaimed property staff	$20,000	$0	$0	$20,000
7.528	MIDB loan and bond guarantees	$350,000	$0	$0	$350,000
7.535	Small business incubator	$200,000	$0	$0	$200,000
7.582	Tourism bicentennial	$50,000	$0	$0	$50,000
7.605	Transportation federal safety	$0	$25,000	$0	$25,000
7.605	Transportation vehicles	$0	$0	$30,000	$30,000
7.630	PSC secretary vehicles	$0	$0	$27,000	$27,000
7.700	Dental board vehicles	$0	$0	$27,000	$27,000
7.710	Healing arts physicians	$0	$0	$5,534	$5,534
7.710	Healing arts investigators	$0	$0	$18,800	$18,800
7.710	Healing arts vehicles	$0	$0	$27,000	$27,000
7.730	Nursing education coordinator	$0	$0	$3,700	$3,700
7.730	Nursing complaint coordinator	$0	$0	$12,700	$12,700
7.740	Pharmacy staff	$0	$0	$7,703	$7,703
7.740	Pharmacy vehicle	$0	$0	$9,000	$9,000
	TOTAL ECONOMIC DEVELOPMENT	$623,750	$25,000	$168,437	$817,187

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	DEPT OF LABOR & INDUSTRIAL REL				
7.805	Director's vehicle	$0	$5,463	$5,462	$10,925
7.805	Director's move-E&E	$285	$0	$0	$285
7.800	Industrial Commission move-E&E	$237	$1,480	$1,400	$3,117
7.810	Labor Standards move-E&E	$2,136	$0	$0	$2,136
7.825	Board of Mediation move-E&E	$427	$0	$0	$427
7.830	Worker's Compensation move-E&E	$0	$0	$24,602	$24,602
7.830	Worker's Compensation--Phone installmt.	$0	$0	$2,712	$2,712
7.845	Employment Security-Vehicle replacmt.	$0	$15,000	$0	$15,000
7.865	Handicapped Committee move-E&E	$997	$0	$0	$997
7.870	Human Rights move-E&E	$3,418	$0	$0	$3,418
	TOTAL DLIR	$7,500	$21,943	$34,176	$63,619
	GRAND TOTAL HB 1007	**$830,275**	**$529,074**	**$17,367,518**	**$18,726,867**

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	HIGHWAYS & TRANSPORTATION				
8.040	Mississippi River Parkway Comm.	$14,735	$0	$0	$14,735
	TOTAL HIGHWAYS & TRANSPORTATIOI	$14,375	$0	$0	$14,375
	PUBLIC SAFETY				
8.235	Aircraft repair	$68,350	$0	$0	$68,350
8.235	Equipment for two addit. patrolmen	$2,612	$0	$0	$2,612
8.275	Additional WSO's equip. (I/O boats incl.)	$0	$144,265	$0	$144,265
8.280	Liquor Control EDP enhancement	$3,113	$0	$0	$3,113
8.295	Fire Inspector vehicle	$10,000	$0	$0	$10,000
8.315	MO WWI Memorial-Cheppy, France	$3,165	$0	$0	$3,165
8.320	RGAFB equip.	$8,500	$0	$0	$8,500
8.330	Federal E&E expansion-Inst./phys. plant	$0	$8,000	$0	$8,000
8.340	Title III SARA vehicle and office equip.	$13,810	$0	$0	$13,810
8.350	Computer /NH software purch.	$0	$0	$15,000	$15,000
8.355	Computer /NH software purch.	$0	$0	$24,986	$24,986
8.360	Computer /NH software purch.	$0	$0	$24,986	$24,986
8.360	Van purch.	$0	$0	$18,000	$18,000
8.365	Computer /NH software purch.	$0	$0	$15,000	$15,000
	TOTAL PUBLIC SAFETY	$109,550	$152,265	$97,972	$359,787
	GRAND TOTAL HB 1008	**$123,925**	**$152,265**	**$97,972**	**$374,162**

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	DEPARTMENT OF CORRECTIONS AND HUMAN RESOURCES				
9.005	Director-Equip. for religious coord.	$1,500	$0	$0	$1,500
9.020	Info Systems-Equip. for new staff	$10,500	$0	$0	$10,500
9.055	Security Pool-Equip. for new staff	$49,750	$0	$0	$49,750
9.100	Div. Admin.-Maintenance staff	$14,283	$0	$0	$14,283
9.105	Industries-DP project equip.	$0	$0	$66,475	$66,475
9.365	West. MO Corr. Ctr.-Start-up equip. & inv.	$1,123,048	$0	$0	$1,123,048
9.370	Potosi-Start-up equip. & inv.	$713,850	$0	$0	$713,850
9.400	Classification/Treatmt.-Equip. for acctant.	$1,500	$0	$0	$1,500
9.405	Medical Services-Equip. for AIDS staff	$4,000	$0	$0	$4,000
9.500	Prob. & Parole-Equip for workload inc.	$132,435	$0	$0	$132,435
9.510	House Arrest-Equip. for staff	$19,000	$0	$0	$19,000
9.525	Community Sentencing-Equip.	$12,150	$0	$0	$12,150
	GRAND TOTAL HB 1009	**$2,082,016**	**$0**	**$66,475**	**$2,148,491**

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	DEPARTMENT OF MENTAL HEALTH				
10.005	Abuse & Neglect Unit-Office furn.	$34,690	$0	$0	$34,690
10.005	Contract Monitoring-Office furn.	$12,215	$0	$0	$12,215
10.005	Medicaid Funded Serv.-CPS-Office equip.	$15,960	$0	$0	$15,960
10.005	MR Waiver-Office equip.	$31,345	$0	$0	$31,345
10.005	MO CASSP Grant-Office & comm. equip.	$0	$2,840	$0	$2,840
10.005	Pharmacy Contract Specialists	$5,495	$0	$0	$5,495
10.007	MIS	$0	$1,000,000	$0	$1,000,000
10.010	Equip. replacement	$0	$280,000	$0	$280,000
10.220	St. Joseph St. Hosp-Furnishings for renov. bldg.	$0	$196,300	$0	$196,300
10.260	Cottonwood Res. Treatmt Ctr.-Office furn.	$0	$1,280	$0	$1,280
10.290	WMMH-Group homes & Semi-ind. Apt. Prog.	$0	$54,213	$0	$54,213
10.290	WMMH-Program Center	$0	$52,150	$0	$52,150
10.290	WMMH-Recr. Therapy Bldg.	$7,700	$0	$0	$7,700
10.460	Central MO Reg. Exp.-Relocation exp.	$0	$5,375	$0	$5,375
10.490	KC Regional Ctr.-Relocation exp.	$0	$300,000	$0	$300,000
10.495	KC Regional Ctr.-Group homes	$0	$54,640	$0	$54,640
10.515	Poplar Bluff Reg. Ctr.-Office furn.	$1,125	$0	$0	$1,125
	TOTAL-MENTAL HEALTH	$108,530	$1,946,798	$0	$2,055,328

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	DEPARTMENT OF HEALTH				
10.630	AIDS prog. expansion-Office & comm. equip.	$32,335	$0	$0	$32,335
10.630	AIDS prog. exp.-DP equip.	$29,790	$0	$0	$29,790
10.635	Analytical chemistry-Inst. & Phys. plant equip.	$105,000	$0	$0	$105,000
10.670	Nutrition Services Admin.-Office & comm. equip.	$0	$5,000	$0	$5,000
10.670	Nutr. Services Adm.-Inst. & phys. plant equip.	$0	$12,043	$0	$12,043
10.680	Child Care Food Prog.-Inst. & phys. plant equip.	$0	$57,500	$0	$57,500
10.685	Sickle Cell Screening-Off. & comm. equip.	$0	$7,400	$0	$7,400
10.720	Local Health Medicaid Exp.-DP equip.	$1,950	$0	$0	$1,950
10.745	State Cancer Center-Vehicle replacemt.	$0	$0	$15,000	$15,000
	TOTAL-HEALTH	$169,075	$81,943	$15,000	$266,018
	GRAND TOTAL HB 1010	**$277,605**	**$2,028,741**	**$15,000**	**$2,321,346**

SECTION	DESCRIPTION	GR	FED	OTHER	TOTAL
	DEPARTMENT OF SOCIAL SERVICES				
11.005	Office of Director--Youth 2000 Grant	$0	$39,224	$0	$39,224
11.020	DDP IV-D enhancements	$15,925	$143,324	$0	$159,249
11.025	General Services vehicles-E&E new staff	$1,543	$12,406	$0	$13,949
11.030	DLS hearings officers-E&E new staff	$2,778	$2,564	$0	$5,342
11.030	DLS computerization of fair hearings	$0	$94,125	$0	$94,125
11.040	CSE AFDC growth factor	$12,694	$26,975	$0	$39,669
11.100	Day Care licensure staff	$14,380	$0	$0	$14,380
11.250	DMS prepaid staff	$3,357	$3,960	$0	$7,317
11.305	Aging social & protective staff	$0	$17,047	$0	$17,047
11.310	Aging institutional staff	$11,292	$4,839	$0	$16,131
11.410	DYS telephone purchase	$23,700	$0	$0	$23,700
	TOTAL HB 1011	**$85,669**	**$344,464**	**$0**	**$430,133**
	GENERAL ASSEMBLY				
12.010	Senator's mileage-Long session	$16,163	$0	$0	$16,163
12.010	Senator's per diem	$23,800	$0	$0	$23,800
12.010	Inauguration costs	$57,420	$0	$0	$57,420
12.020	Representative's mileage-Long session	$49,630	$0	$0	$49,630
12.020	Representative's per diem-Long session	$136,270	$0	$0	$136,270
	TOTAL HB 1012	**$283,283**	**$0**	**$0**	**$283,283**
	GRAND TOTAL HBs 1002-1012	**$6,122,682**	**$3,167,169**	**$18,164,836**	**$27,454,687**

1990 COST TO CONTINUE

Department	General Revenue	Federal	Other	Total
Public Debt	2,095,600	0	0	2,095,600
Elementary & Secondary Education	1,400,000	0	2,700,000	4,100,000
Higher Education	0	0	0	0
Revenue	0	0	0	0
Elected Officials				
Governor	0	0	0	0
Lt. Governor	0	0	0	0
Secretary of State	0	0	0	0
Auditor	0	0	0	0
Treasurer	0	0	0	0
Attorney General	0	0	0	0
Office of Administration	0	0	0	0
Judiciary	0	0	0	0
Public Defender	220,745	0	0	220,745
Agriculture	0	0	0	0
Natural Resources	0	0	0	0
Economic Development	0	0	0	0
Labor & Industrial Relations	0	0	0	0
Highway & Transportation	0	0	0	0
Public Safety	0	0	0	0
Corrections & Human Resources	2,754,399	0	0	2,754,399
Mental Health	6,345,555	0	0	6,345,555
Health	600,000	0	0	600,000
Social Services	8,670,008	9,877,135		18,547,143
General Assembly	0	0	0	0
Total Operating Budget	**$22,086,307**	**$9,877,135**	**$2,700,000**	**$34,663,442**

NOTE: Cost to continue items are those operating decision items that may require a commitment of more than one fiscal year. The page contains those estimates provided by the Senate Appropriations Committee Staff. Please contact the Staff for the details or explanation of these cost concerning any particular department.

Missouri
State Finances

GENERAL REVENUE FUND APPROPRIATIONS HISTORY
State of Missouri

The following tables and charts provide a historical background to state general revenue fund receipts and expenditures in general and by department. The general revenue fund comprises just over one half of the now $7 billion annual state budget and is the fund with the most flexibility for reallocation by Gubernatorial and Legislative action. Federal and State earmarked sources are subject to less scrutiny and change because more "strings" are attached to spending these funds.

The first table and chart shows a general overview of state general revenue fund receipts and expenditures for the past decade. There are several trends to note. In recent years, there has been a tendency to appropriate more funds than are available either by overestimating receipts or underestimating obligations (e.g. court ordered desegregation). As a result, six of the last ten years, the Governor has exercised his constitutional authority to withhold appropriated funds to balance the budget. As the chart indicates, this action results in higher than normal lapse funds for those years. Because the Governor's withholdings are not "across-the-board" but are selective, this procedure has reduced the Legislature's effectiveness in budget reallocations (the Governor's line-item veto power has the same effect).

The next several tables show the changes over time in the allocation of general revenue funds by department. There are three or four areas that are taking a significantly bigger piece of the pie and three or four areas that are taking a smaller piece of the pie depending on how you consider court ordered desegregation. The payment of the Public Debt, Corrections, Tax Refunds, and School Desegregation are all taking a larger percent of the total while Elementary & Secondary Education, Higher Education, Mental Health, and Social Services are taking a smaller percent of the total than they did in 1981. If you consider School Desegregation costs as part of Elementary and Secondary Education, then their percent of total has remained relatively constant.

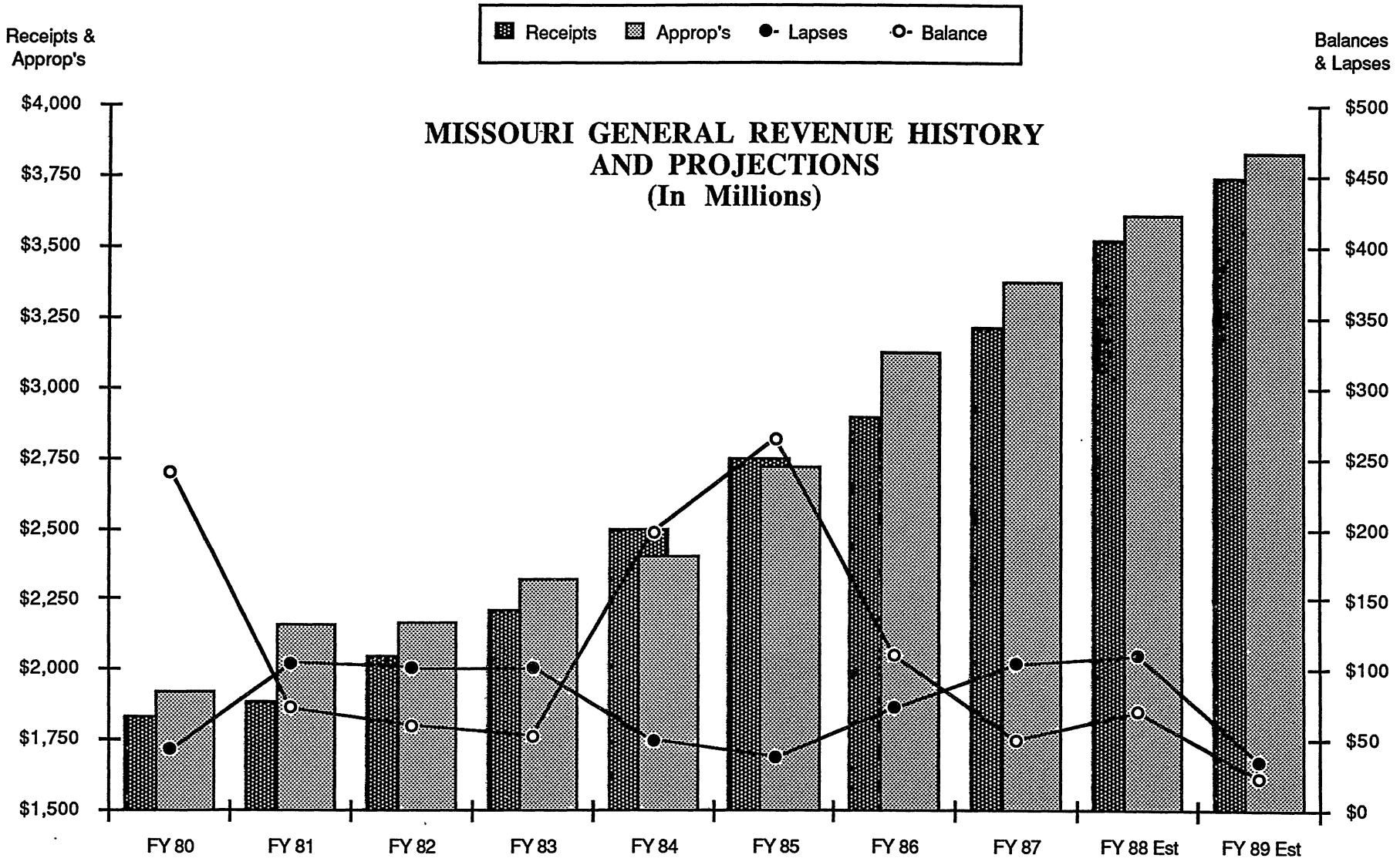
The final table in this section shows emergency & supplemental appropriations and "estimated" (or open-ended) increases as a percent of the total. As can be seen, each averages over one percent of the total. Each year in planning the budget, these figures are estimated and funds are set aside to cover these appropriations.

MISSOURI STATE GENERAL REVENUE FUND HISTORY: FY 72 - FY 89
(Excluding Reappropriations)

Fiscal Year	Receipts and Transfers-In	Percent Change	Appropriations			Non-Approp. Transfers	Budgeted K.C. & St. Louis Desegregation	Adjust in Reapprop	Total Appropriations	Percent Change	Lapses	Appropriations Less Lapses	Percent Change	Unobligated Fund Balance
			Original	Emergency	"Est." Incr.									
1972	777,102,568	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	50,861,899
1973	906,956,017	16.71	n/a	n/a	n/a	n/a	n/a	n/a	891,191,545	n/a	10,481,214	880,710,331	n/a	77,107,585
1974	953,839,803	5.17	912,919,062	16,145,278	35,996,021	56,886	n/a	-0-	965,117,247	8.30	11,144,793	953,972,454	8.32	76,974,934
1975	1,025,526,452	7.52	1,014,506,564	35,348,986	28,963,592	5,242,286	n/a	-0-	1,084,061,428	12.32	12,595,167	1,071,466,261	12.32	31,035,125
1976	1,142,104,990	11.37	1,119,625,077	14,812,248	10,234,305	70,274	n/a	-0-	1,144,741,904	5.60	17,899,658	1,126,842,246	5.17	46,297,869
1977	1,287,150,978	12.70	1,225,472,524	23,133,262	282,229	-0-	n/a	-0-	1,248,888,015	9.10	14,002,910	1,234,885,105	9.59	98,563,742
1978	1,457,982,938	13.27	1,414,725,958	23,344,204	10,459,828	-0-	n/a	-0-	1,448,529,990	15.99	40,397,359	1,408,132,631	14.03	148,414,049
1979	1,692,252,809	16.07	1,575,449,108	10,471,057	19,756,894	-0-	n/a	-0-	1,605,677,059	10.85	52,931,370	1,552,745,689	10.27	287,921,169
1980	1,836,353,325	8.52	1,849,585,582	45,414,448	31,381,530	110,409	n/a	-0-	1,926,491,969	19.98	43,533,419	1,882,958,550	21.27	241,315,944
1981	1,892,891,865	3.08	2,078,269,165	41,350,526	34,901,777	367	10,180,490	-0-	2,164,702,325	12.36	104,473,745	2,060,228,580	9.41	73,979,229
1982	2,053,874,738	8.50	2,121,782,418	6,822,801	23,226,294	1,359,305	13,500,000	160,164	2,166,850,982	0.10	100,950,893	2,065,900,089	0.28	61,953,878
1983	2,217,384,985	7.96	2,233,944,553	34,104,148	37,983,848	147,762	21,000,000	-0-	2,327,180,311	7.40	101,819,202	2,225,361,109	7.72	53,977,754
1984	2,501,842,425	12.83	2,313,954,167	48,726,883	3,170,640	996,511	40,400,000	-0-	2,407,248,201	3.44	49,904,054	2,357,344,147	5.93	198,476,032
1985	2,753,319,515	10.05	2,481,159,247	174,514,578	9,485,340	211,969	59,200,000	(3,071)	2,724,568,063	13.18	37,559,102	2,687,008,961	13.98	264,786,586
1986	2,902,208,337	5.41	2,990,113,214	33,781,140	10,841,483	222,485	94,700,000	99,377	3,129,757,699	14.87	72,689,444	3,057,068,255	13.77	109,926,668
1987	3,214,649,608	10.77	3,196,304,497	31,033,815	27,293,852	1,426,861	122,600,000	250,030	3,378,909,055	7.96	104,424,701	3,274,484,354	7.11	50,091,922
1988	3,522,794,752	9.59	3,390,374,520	18,561,609	24,000,000	5,296,176	174,260,000	-0-	3,612,492,305	6.91 *	110,000,000 *	3,502,492,305	6.96 *	70,394,369
1989	3,750,200,000	6.46 *	3,564,432,224	25,000,000	10,000,000	2,000,000	230,500,000	-0-	3,831,932,224	6.07 *	35,000,000 *	3,796,932,224	8.41 *	23,662,145

*Estimated

Prepared by Senate Appropriations Staff, 7/27/88



NOTE: $130 mill. Cash Flow Reserve Fund created in FY 85
FY 81 - 84, FY 87, & FY 88 had Governor's Withholding.

Prepared by Senate Appropriations Staff, 7/27/88

GENERAL REVENUE EXPENDITURES BY DEPARTMENT
Percent of Total for Fiscal Year

	FY 81 Expenditures	Percent of Total	FY 82 Expenditures	Percent of Total	FY 83 Expenditures	Percent of Total	FY 84 Expenditures	Percent of Total	FY 85 Expenditures	Percent of Total	FY 86 Expenditures	Percent of Total	FY 87 Expenditures	Percent of Total
Public Debt	$7,032,769	0.34	$6,988,238	0.33	$11,643,610	0.52	$24,469,634	1.03	$31,245,514	1.22	$46,548,553	1.57	$64,483,808	1.97
El. & Sec. Education	679,973,301	32.40	696,776,110	33.23	699,378,250	31.50	713,690,641	30.15	743,302,592	29.11	887,894,826	29.88	951,833,532	29.08
Higher Education	345,094,950	16.45	335,718,588	16.01	347,113,471	15.63	349,797,779	14.78	384,206,924	15.05	467,104,504	15.72	485,486,985	14.83
Department of Revenue	31,547,973	1.50	28,725,135	1.37	37,889,725	1.71	38,654,607	1.63	36,050,731	1.41	37,307,025	1.26	41,023,724	1.25
Office of Administration	177,094,220	8.44	142,728,564	6.81	162,677,481	7.33	205,574,139	8.69	202,562,762	7.93	220,959,719	7.44	254,003,907	7.76
Elected Officials	10,487,273	0.50	10,795,711	0.51	12,234,215	0.55	12,785,649	0.54	15,226,840	0.60	18,823,187	0.63	23,076,164	0.71
Judiciary	30,222,745	1.44	44,050,847	2.10	46,662,068	2.10	49,000,230	2.07	57,852,739	2.27	64,663,781	2.18	68,044,522	2.08
Agriculture	6,676,266	0.32	6,333,271	0.30	5,685,864	0.26	5,662,557	0.24	7,174,687	0.28	8,039,609	0.27	9,306,454	0.28
Conservation	-0-	n/a	-0-	n/a	-0-	n/a	-0-	n/a	-0-	n/a	-0-	n/a	-0-	n/a
Economic Development	13,560,931	0.65	12,463,424	0.59	14,197,709	0.64	14,027,367	0.59	18,246,674	0.71	24,828,089	0.84	31,266,676	0.96
Natural Resources	18,578,359	0.89	14,361,884	0.68	14,243,855	0.64	12,886,616	0.54	17,263,537	0.68	16,458,107	0.55	15,356,661	0.47
Labor & Indust. Relations	805,699	0.04	980,259	0.05	935,816	0.04	1,028,612	0.04	1,533,991	0.06	2,014,036	0.07	2,072,788	0.06
Highways & Transport.	2,788,027	0.13	2,812,627	0.13	3,711,437	0.17	3,862,406	0.16	4,115,908	0.16	4,211,182	0.14	3,911,869	0.12
Public Safety	9,076,014	0.43	9,947,094	0.47	13,272,494	0.60	11,721,441	0.50	11,807,860	0.46	14,715,752	0.50	17,672,637	0.54
Corrections	47,617,934	2.27	51,069,281	2.44	56,137,358	2.53	66,689,490	2.82	79,300,893	3.11	95,189,333	3.20	120,952,693	3.70
Mental Health	202,850,644	9.67	205,642,529	9.81	208,968,460	9.41	225,566,640	9.53	243,704,388	9.55	276,225,992	9.30	295,410,712	9.03
Health	29,309,798	1.40	24,446,976	1.17	25,451,163	1.15	24,063,693	1.02	29,198,448	1.14	34,659,936	1.17	42,031,275	1.28
Social Services	343,513,268	16.37	336,383,441	16.04	349,530,053	15.74	369,249,010	15.60	385,716,298	15.11	426,713,550	14.36	452,571,608	13.83
General Assembly	12,573,128	0.60	12,326,612	0.59	13,737,918	0.62	13,876,990	0.59	15,548,458	0.61	17,566,282	0.59	19,058,228	0.58
Tax Refunds	129,612,952	6.18	139,922,636	6.67	179,720,060	8.09	185,875,360	7.85	211,776,412	8.29	226,709,607	7.63	254,886,305	7.79
School Desegregation	-0-	n/a	13,140,216	0.63	17,187,556	0.77	37,424,743	1.58	57,095,304	2.24	79,069,700	2.66	120,188,349	3.67
Other Transfers-Out	367	0.00	1,359,305	0.06	147,762	0.01	996,511	0.04	211,969	0.01	1,385,483	0.05	376,175	0.01
Total	$2,098,416,618	100.00	$2,096,972,748	100.00	$2,220,526,325	100.00	$2,366,904,115	100.00	$2,553,142,929	100.00	$2,971,088,253	100.00	3,273,015,072	100.00
Cash Operating Reserve Transfer									$130,000,000					

Figures include all spending (i.e. operating, capital, supplemental, reappropriations, & court orders)

Prepared by Senate Appropriations Staff, 7/22/88

GENERAL REVENUE EXPENDITURES BY DEPARTMENT
Change Over Prior Fiscal Year

	FY 81 Expenditures	FY 82 Expenditures	Percent Change	FY 83 Expenditures	Percent Change	FY 84 Expenditures	Percent Change	FY 85 Expenditures	Percent Change	FY 86 Expenditures	Percent Change	FY 87 Expenditures	Percent Change
Public Debt	$7,032,769	$6,988,238	(0.63)	11,643,610	66.62	24,469,634	110.16	31,245,514	27.69	$46,548,553	48.98	$64,483,808	38.53
El. & Sec. Education	679,973,301	696,776,110	2.47	699,378,250	0.37	713,690,641	2.05	743,302,592	4.15	887,894,826	19.45	951,833,532	7.20
Higher Education	345,094,950	335,718,588	(2.72)	347,113,471	3.39	349,797,779	0.77	384,206,924	9.84	467,104,504	21.58	485,486,985	3.94
Department of Revenue	31,547,973	28,725,135	(8.95)	37,889,725	31.90	38,654,607	2.02	36,050,731	(6.74)	37,307,025	3.48	41,023,724	9.96
Office of Administration	177,094,220	142,728,564	(19.41)	162,677,481	13.98	205,574,139	26.37	202,562,762	(1.46)	220,959,719	9.08	254,003,907	14.95
Elected Officials	10,487,273	10,795,711	2.94	12,234,215	13.32	12,785,649	4.51	15,226,840	19.09	18,823,187	23.62	23,076,164	22.59
Judiciary	30,222,745	44,050,847	45.75	46,662,068	5.93	49,000,230	5.01	57,852,739	18.07	64,663,781	11.77	68,044,522	5.23
Agriculture	6,676,266	6,333,271	(5.14)	5,685,864	(10.22)	5,662,557	(0.41)	7,174,687	26.70	8,039,609	12.06	9,306,454	15.76
Conservation	-0-	-0-	n/a	-0-	n/a	-0-	n/a	-0-	n/a	-0-	n/a	0	n/a
Economic Development	13,560,931	12,463,424	(8.09)	14,197,709	13.91	14,027,367	(1.20)	18,246,674	30.08	24,828,089	36.07	31,266,676	25.93
Natural Resources	18,578,359	14,361,884	(22.70)	14,243,855	(0.82)	12,886,616	(9.53)	17,263,537	33.96	16,458,107	(4.67)	15,356,661	(6.69)
Labor & Indust. Relations	805,699	980,259	21.67	935,816	(4.53)	1,028,612	9.92	1,533,991	49.13	2,014,036	31.29	2,072,788	2.92
Highways & Transport.	2,788,027	2,812,627	0.88	3,711,437	31.96	3,862,406	4.07	4,115,908	6.56	4,211,182	2.31	3,911,869	(7.11)
Public Safety	9,076,014	9,947,094	9.60	13,272,494	33.43	11,721,441	(11.69)	11,807,860	0.74	14,715,752	24.63	17,672,637	20.09
Corrections	47,617,934	51,069,281	7.25	56,137,358	9.92	66,689,490	18.80	79,300,893	18.91	95,189,333	20.04	120,952,693	27.07
Mental Health	202,850,644	205,642,529	1.38	208,968,460	1.62	225,566,640	7.94	243,704,388	8.04	276,225,992	13.34	295,410,712	6.95
Health	29,309,798	24,446,976	(16.59)	25,451,163	4.11	24,063,693	(5.45)	29,198,448	21.34	34,659,936	18.70	42,031,275	21.27
Social Services	343,513,268	336,383,441	(2.08)	349,530,053	3.91	369,249,010	5.64	385,716,298	4.46	426,713,550	10.63	452,571,608	6.06
General Assembly	12,573,128	12,326,612	(1.96)	13,737,918	11.45	13,876,990	1.01	15,548,458	12.04	17,566,282	12.98	19,058,228	8.49
Tax Refunds	129,612,952	139,922,636	7.95	179,720,060	28.44	185,875,360	3.42	211,776,412	13.93	226,709,607	7.05	254,886,305	12.43
School Desegregation	8,530,000	13,140,216	n/a	17,187,556	n/a	37,424,743	117.74	57,095,304	52.56	79,069,700	38.49	120,188,349	52.00
Other Transfers-Out	367	1,359,305	n/a	147,762	n/a	996,511	n/a	211,969	n/a	1,385,483	n/a	376,175	n/a
Total	$2,106,946,618	$2,096,972,748	(0.47)	$2,220,526,325	5.89	$2,366,904,115	6.59	$2,553,142,929	7.87	$2,971,088,253	16.37	$3,273,015,072	10.16
Cash Operating Reserve Transfer								$130,000,000					

Figures include all spending (i.e. operating, capital, supplemental, reappropriations, & court orders)

Prepared by Senate Appropriations Staff, 7/22/88

ANALYSIS OF LAPSE FUNDS BY DEPARTMENT: FY 83 - FY 87
GENERAL REVENUE FUND ONLY

	FY 83 GR Approp	FY 83 GR Lapse	Lapse as Percent of Approp	FY 84 GR Approp	FY 84 GR Lapse	Lapse as Percent Approp	FY 85 GR Approp	FY 85 GR Lapse	Lapse as Percent Approp	FY 86 GR Approp	FY 86 GR Lapse	Lapse as Percent Approp	FY 87 GR Approp	FY 87 GR Lapse	Lapse as Percent Approp
Public Debt	$11,717,749	$74,139	0.63	$26,270,121	$1,800,487	6.85	$33,964,201	$2,718,688	8.00	$49,503,761	$2,955,208	5.97	70,952,685	6,468,877	9.12
El. & Sec. Education	736,310,512	36,684,940	4.98	714,266,740	558,970	0.08	743,849,202	497,631	0.07	893,465,622	1,707,210	0.19	967,218,824	10,689,044	1.11
Higher Education	360,488,979	7,686,090	2.13	354,125,798	408,551	0.12	388,171,448	68,933	0.02	513,599,866	7,867,030	1.53	544,012,556	26,154,442	4.81
Department of Revenue	38,147,534	257,809	0.68	40,518,594	1,863,987	4.60	38,597,894	696,846	1.81	39,236,046	1,358,933	3.46	42,929,591	1,905,867	4.44
Office of Administration	176,320,006	12,263,530	6.96	212,285,294	5,753,271	2.71	206,969,353	3,079,237	1.49	242,396,667	8,169,586	3.37	268,621,241	5,152,895	1.92
Elected Officials	12,852,236	618,021	4.81	13,853,237	1,067,588	7.71	16,675,387	1,327,772	7.96	19,948,731	1,069,891	5.36	24,595,828	1,469,067	5.97
Judiciary	47,504,534	842,466	1.77	50,033,040	1,032,810	2.06	58,406,302	553,563	0.95	65,581,970	837,383	1.28	69,103,110	992,051	1.44
Agriculture	6,808,758	1,071,540	15.74	6,359,180	673,057	10.58	7,807,707	633,020	8.11	9,007,059	511,092	5.67	10,504,875	559,332	5.32
Conservation	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Economic Development	16,943,434	1,995,725	11.78	16,707,133	1,343,169	8.04	19,703,878	651,943	3.31	39,346,698	3,307,750	8.41	49,262,981	2,106,611	4.28
Natural Resources	23,002,559	1,327,371	5.77	19,029,380	1,526,933	8.02	22,031,546	250,914	1.14	22,012,971	847,725	3.85	18,569,748	797,192	4.29
Labor & Industrial Rel.	1,244,108	308,292	24.78	1,111,428	82,816	7.45	1,694,683	118,342	6.98	2,178,604	164,568	7.55	2,287,495	214,707	9.39
Highways & Transport.	4,078,396	366,959	9.00	4,095,644	233,238	5.69	4,214,595	98,687	2.34	4,505,103	293,921	6.52	5,080,457	1,168,588	23.00
Public Safety	18,067,229	2,377,527	13.16	13,228,525	1,159,308	8.76	13,167,452	476,755	3.62	17,300,603	984,192	5.69	21,779,397	1,418,472	6.51
Corrections	58,922,699	1,520,764	2.58	69,811,940	1,842,060	2.64	81,784,428	1,837,503	2.25	124,179,558	5,699,393	4.59	156,650,723	11,489,359	7.33
Mental Health	218,725,138	6,448,509	2.95	234,750,902	8,281,805	3.53	255,255,642	8,402,176	3.29	292,014,552	10,814,243	3.70	319,654,300	15,708,761	4.91
Health	29,354,429	3,598,194	12.26	25,073,761	1,010,068	4.03	30,489,709	1,291,261	4.24	37,056,862	2,040,120	5.51	44,927,212	2,305,103	5.13
Social Services	369,439,320	19,772,124	5.35	377,915,072	8,647,523	2.29	390,777,040	5,060,742	1.30	433,883,268	5,803,850	1.34	467,643,818	11,841,198	2.53
General Assembly	14,250,736	512,818	3.60	15,396,493	1,519,503	9.87	16,515,263	966,805	5.85	18,902,938	1,336,656	7.07	20,513,250	1,455,022	7.09
Tax Refunds	180,000,000	279,940	0.16	194,000,000	8,124,640	4.19	218,500,000	6,723,588	3.08	228,000,000	1,290,393	0.57	255,000,000	113,695	0.04
School Desegregation	21,000,000	3,812,444	18.15	40,400,000	2,975,257	7.36	59,200,000	2,104,696	3.56	94,700,000	15,630,300	16.51	122,600,000	2,411,651	1.97
Total	$2,345,178,356	$101,819,202	4.34	$2,429,232,282	$49,905,041	2.05	$2,607,775,730	$37,559,102	1.44	$3,146,820,879	$72,689,444	2.31	$3,481,908,091	$104,421,934	3.00
Cash Operating Reserve Fund Transfer							$130,000,000								

Prepared by Senate Appropriations Staff, 7/22/88

ANALYSIS OF EMERGENCY, INCREASES IN ESTIMATED, AND BUDGETED DESEGREGATION APPROPRIATIONS
GENERAL REVENUE ONLY: FY 72 - FY 89
(Excluding Reappropriations)

Fiscal Year	Appropriations			Non-Approp. Transfers	Budgeted K.C. & St. Louis Desegregation	Adjust in Reapprop	Total Appropriations	Emergency as Percent of Total	"Estimated" as Percent of Total	Desegregation as Percent of Total
	Original	Emergency	"Est." Incr.							
1972	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
1973	n/a	n/a	n/a	n/a	n/a	n/a	891,191,545	n/a	n/a	n/a
1974	912,919,062	16,145,278	35,996,021	56,886	n/a	-0-	965,117,247	1.67	3.73	n/a
1975	1,014,506,564	35,348,986	28,963,592	5,242,286	n/a	-0-	1,084,061,428	3.26	2.67	n/a
1976	1,119,625,077	14,812,248	10,234,305	70,274	n/a	-0-	1,144,741,904	1.29	0.89	n/a
1977	1,225,472,524	23,133,262	282,229	-0-	n/a	-0-	1,248,888,015	1.85	0.02	n/a
1978	1,414,725,958	23,344,204	10,459,828	-0-	n/a	-0-	1,448,529,990	1.61	0.72	n/a
1979	1,575,449,108	10,471,057	19,756,894	-0-	n/a	-0-	1,605,677,059	0.65	1.23	n/a
1980	1,849,585,582	45,414,448	31,381,530	110,409	n/a	-0-	1,926,491,969	2.36	1.63	n/a
1981	2,078,269,165	41,350,526	34,901,777	367	10,180,490	-0-	2,164,702,325	1.91	1.61	0.47
1982	2,121,782,418	6,822,801	23,226,294	1,359,305	13,500,000	160,164	2,166,850,982	0.31	1.07	0.62
1983	2,233,944,553	34,104,148	37,983,848	147,762	21,000,000	-0-	2,327,180,311	1.47	1.63	0.90
1984	2,313,954,167	48,726,883	3,170,640	996,511	40,400,000	-0-	2,407,248,201	2.02	0.13	1.68
1985	2,481,159,247	174,514,578	9,485,340	211,969	59,200,000	(3,071)	2,724,568,063	1.63	0.35	2.17
1986	2,990,113,214	33,781,140	4,207,080	222,485	94,700,000	99,377	3,123,123,296	1.08	0.13	3.03
1987	3,196,304,527	31,033,815	6,336,623	1,426,861	160,500,000	-0-	3,395,601,826	0.91	0.19	4.73
1988	3,390,374,520	18,561,609	24,000,000	5,296,176	174,260,000	-0-	3,612,492,305	0.51	0.66	4.82
1989	3,564,182,224	25,000,000	10,000,000	-0- *	230,500,000 *	-0-	3,829,682,224 *	0.65	0.26	6.02
					Average over ten year period FY79 - FY88			1.29	1.13	

FY 85 Emergency figure includes the $130 million transfer to the Cash Operating Reserve Fund (Excluded in percent of total)
FY 88 "Est." Incr. figure is an estimated amount
*Estimated

Prepared by Senate Appropriations Staff, 8/10/88

BUDGET STABILIZATION FUND
AND
CASH OPERATING RESERVE FUND

Budget Stabilization Fund

The Budget Stabilization Fund was established statutorily (Section 33.285 RSMo) in 1985. Its purpose is to insure the state's ability to meet program funding requirements. The General Assembly may appropriate to the Governor any portion of the existing balance to cover budget shortfalls. Also, in any year in which the Governor finds it necessary to withhold appropriated funds, the Governor may order the Commissioner of Administration to transfer from the fund to fulfill expenditures authorized by appropriation. However, such action must be approved by the General Assembly and hence can only occur if the General Assembly is in session. Any unobligated fund balance is invested by the Treasurer.

To date, no money has been transferred or appropriated to establish a balance in the Stabilization Fund.

Cash Operating Reserve Fund

The Cash Operating Reserve Fund was established first statutorily (Section 33.577 RSMo) in 1984 and later constitutionally (Article IV, Section 27(a)) in August, 1986. The purpose of the fund is to provide a ready source of cash to insure the state's ability to meet its immediate obligations. Throughout the fiscal year prior to May 1, the Commissioner of Administration is permitted to transfer money from the fund, as necessary, to meet the state's obligations. An offsetting transfer back to the fund must be made by May 1 of the same fiscal year. The unobligated fund balance is invested by the Treasurer. Appropriations cannot be made from the fund without statutory approval.

The fund balance was established by an appropriated transfer from General Revenue in FY 85. The fund was used for the first time during FY 88 by a total of $104,000,000. The ending fund balance for each year was as follows:

July 1, 1985	$130,000,000
July 1, 1986	139,274,691
June 30, 1987	147,631,658
June 30, 1988	152,263,244

ARTICLE X
STATE REVENUE AND SPENDING LIMIT
CALCULATIONS HISTORY
State of Missouri

The following table and chart provides a history of calculations of Total State Revenue and the Article X Limit established by the Constitutional Amendment adopted by the voters in 1980. The amendment added sections 16 through 24 to Article X of the State Constitution. The charts show that Total State Revenues have not exceeded a level that would require a refund under the provisions of the limit and are not expected to trigger a refund in FY 88 or FY 89 even with the additional receipts realized under federal tax reform. Although revenues approached the limit in FY 85 (a year in which the State Auditor disagreed with the Office of Administration's calculations enough to state a refund was due), no refunds have been made to date.

It can be argued that the Article X Revenue Limit has not impacted state government as much as was it expected to when it was passed. It has not triggered a refund to date and several state tax increases have been implemented while the limit has been in existence although they required a vote of the people as well as legislative action. The one cent sales tax for education, the one tenth cent sales tax for parks and soil conservation and the four cent motor fuel tax increase are all examples of state tax increases implemented since the limit went into effect. The limit has deterred state tax increases that were simply enacted by legislative action with gubernatorial approval.

By the formula, the limit ties growth in state revenues to the growth in Missouri personal income. The state is allowed to exceed the limit by one percent before a refund is triggered at which time any excess including the one percent is required to be refunded. The formula is as follows:

FY 89 Limit = (Base Ratio) x (Calendar Year 1987 Missouri Personal Income)

where the Base Ratio = FY 81 Total State Revenue / CY 79 Missouri Personal Income.

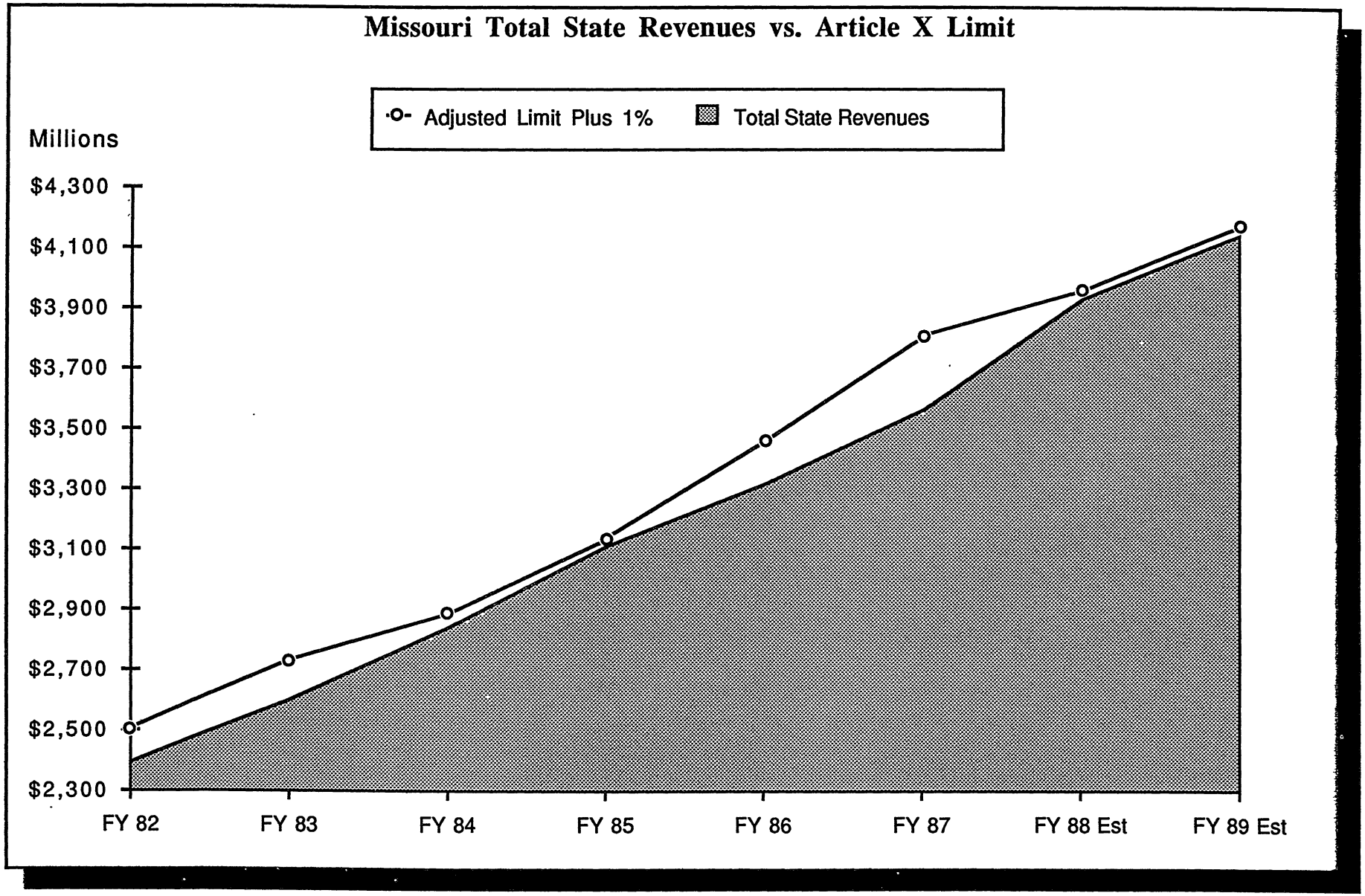
CALCULATION OF LIMITED TOTAL STATE REVENUES

(In Millions)

Senate Appropriations Staff
Prepared: 7/26/88

Total State Revenue	Actual FY 81	Actual FY 82	Actual FY 83	Actual FY 84	Actual FY 85	Actual FY 86	Actual FY 87	Estimated FY 88	Estimated FY 89
General Revenue (Regular)	$1,897.61	$2,051.80	$2,216.50	$2,494.20	$2,747.80	$2,876.20	$3,095.10	$3,273.00	$3,462.10
GR Net From Tax Reform	$0.00	$0.00	$0.00	$0.00	$0.00	$0.00	$30.00	$151.00	$176.00
Highways	$363.87	$363.62	$378.40	$406.10	$463.10	$491.20	$507.00	$522.00	$530.00
Conservation	$56.62	$54.90	$57.90	$59.30	$62.20	$67.60	$73.00	$78.50	$80.00
Cigarette	$60.96	$60.89	$77.80	$81.80	$82.20	$81.80	$82.00	$82.00	$82.00
Other Revenues	($5.82)	$13.56	$16.40	$33.20	($4.50)	$63.20	$65.00	$65.00	$65.00
Subtotal	$2,373.23	$2,544.77	$2,747.00	$3,074.60	$3,350.80	$3,580.00	$3,852.10	$4,171.50	$4,395.10
Less Refunds	($140.77)	($146.00)	($143.70)	($233.20)	($230.90)	($256.50)	($278.60)	($231.00)	($242.00)
Total State Revenues	$2,232.46	$2,398.77	$2,603.30	$2,841.40	$3,119.90	$3,323.50	$3,573.50	$3,940.50	$4,153.10
Limit Calculation									
Mo. Personal Income (1)	$39,581	$43,698	$47,697	$50,423	$54,817	$60,466	$66,605	$69,188	$72,956
x Base Ratio (2)	0.056395	0.056395	0.056395	0.056395	0.056395	0.056395	0.056395	0.056395	0.056395
Base Limit		$2,464.35	$2,689.87	$2,843.61	$3,091.40	$3,409.98	$3,756.19	$3,901.86	$4,114.34
Judicial Article (3)		$15.36	$16.40	$16.70	$18.30	$19.20	$20.20	$21.20	$22.20
Adjusted Limit		$2,479.70	$2,706.27	$2,860.31	$3,109.70	$3,429.18	$3,776.39	$3,923.06	$4,136.54
Adjusted Limit Plus 1%		$2,504.50	$2,733.34	$2,888.91	$3,140.80	$3,463.47	$3,814.15	$3,962.29	$4,177.90
Total State Revenues		$2,398.77	$2,603.30	$2,841.40	$3,119.90	$3,323.50	$3,573.50	$3,940.50	$4,153.10
Amount Under Limit		$105.73	$130.04	$47.51	$20.90	$139.97	$240.65	$21.79	$24.80
Total Refund Estimate		None	None	None	None	None	None	None	None
General Revenue Refund		None	None	None	None	None	None	None	None

(1) For Calendar Year two years prior to Fiscal Year
(2) Base Ratio = FY 81 TSR / CY 79 MPI
(3) Inclusion of this line is questioned by Senate Staff.
Note: The Article X Total State Revenue Limit first became effective for FY 82.


Missouri Total State Revenues vs. Article X Limit
Adjusted Limit Plus 1%
Total State Revenues
Millions
$4,300
$4,100
$3,900
$3,700
$3,500
$3,300
$3,100
$2,900
$2,700
$2,500
$2,300
FY 82
FY 83
FY 84
FY 85
FY 86
FY 87
FY 88 Est
FY 89 Est

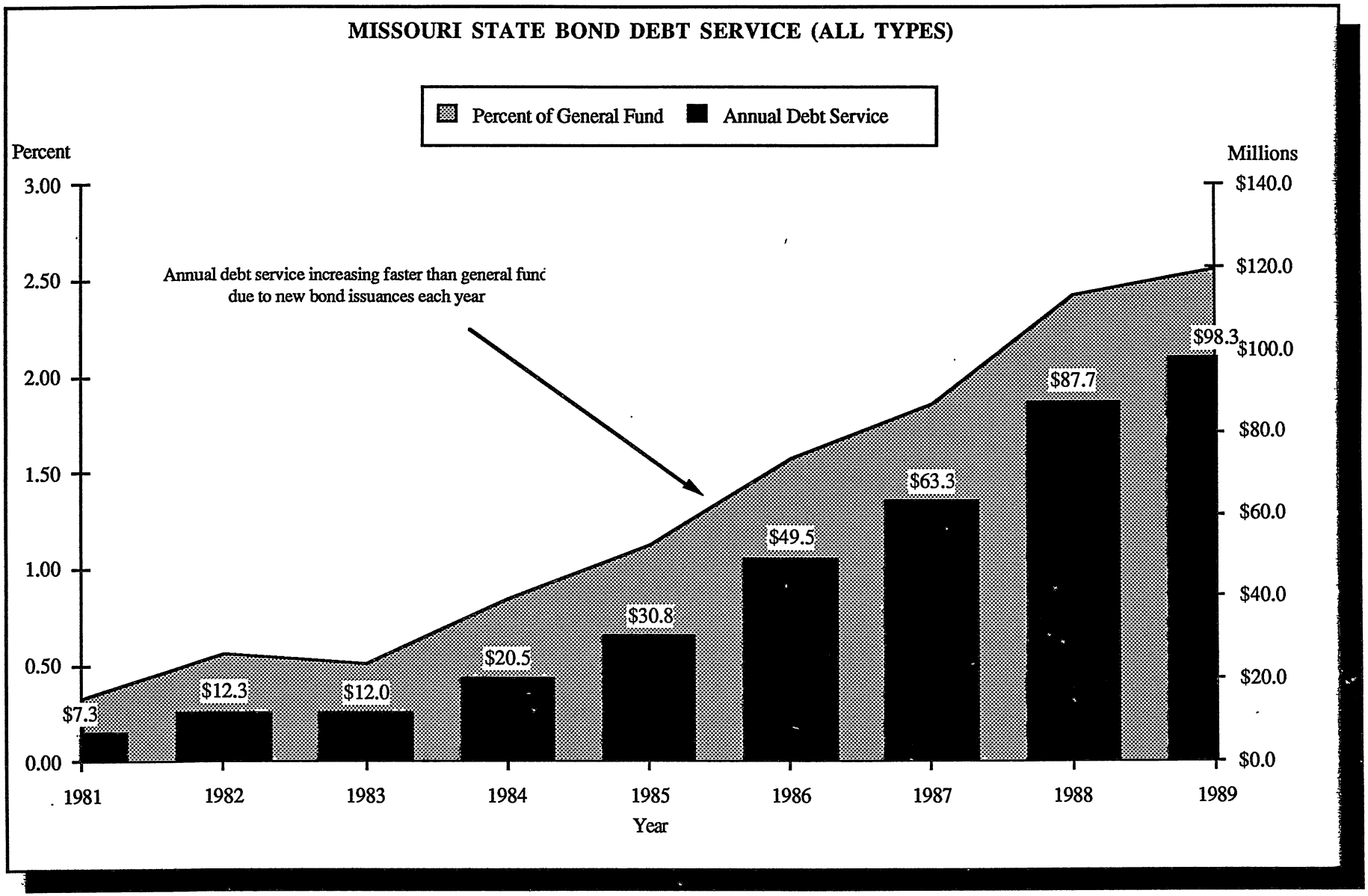
Topics of Interest

STATE OF MISSOURI
STATE BOND INDEBTEDNESS
June 30, 1988

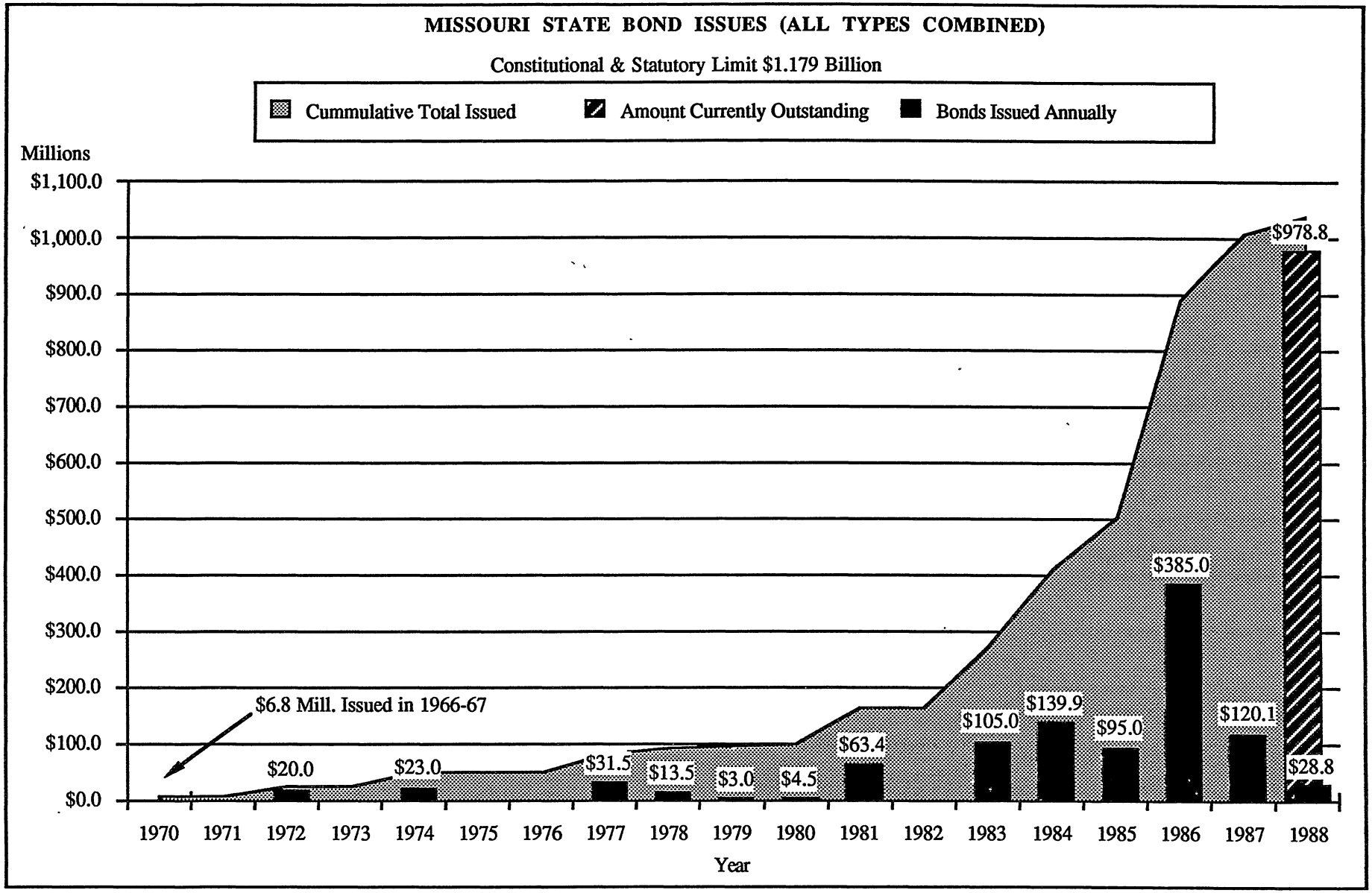
	Series	Maturity Date	Amount Issued	Amount Outstanding
General Obligation Bonds:				
Water Pollution Control	Series A 1972	1973-1997	$ 20,000,000	$ 9,580,000
Water Pollution Control	Series A 1974	1975-1999	8,000,000	4,690,000
Water Pollution Control	Series B 1974	1975-1994	15,000,000	7,300,000
Water Pollution Control	Series A 1977	1978-1997	31,494,240	18,320,000
Water Pollution Control	Series A 1983	1984-2008	20,000,000	18,590,000
Water Pollution Control	Series A 1986	1988-2011	60,000,000	59,040,000
Water Pollution Control - Refunding	Series A 1987	1989-2010	49,715,000	49,715,000
Water Pollution Control	Series B 1987	1987-2013	35,000,000	35,000,000
Subtotal			239,209,240	202,235,000
Third State Building	Series A 1983	1984-2008	40,000,000	37,180,000
Third State Building	Series A 1986	1988-2011	325,000,000	319,800,000
Third State Building - Refunding	Series A 1987	1989-2010	170,115,000	170,115,000
Third State Building	Series B 1987	1989-2013	75,000,000	75,000,000
Subtotal			610,115,000	602,095,000
Total General Obligation Bonds			$849,324,240	$804,330,000
Revenue Bonds:				
Board of Public Building - Refunding	Series A 1985	1986-2009	$150,560,000	$141,875,000
Board of Public Building	Series A 1988	1989-2013	19,500,000	19,500,000
Board of Public Building	Series B 1988	1989-2013	2,595,000	2,595,000
Board of Public Building	Series C 1988	1989-2013	2,185,000	2,185,000
Board of Public Building	Series D 1988	1989-1995	4,475,000	4,475,000
Department of Natural Resources	All Series	---	4,401,000	2,985,000
Total Revenue Bonds			$183,716,000	$173,615,000

Debt Retirement Schedule - Principal and Interest

Fiscal Year Ending June 30	Water Pollution Control Bonds	Third State Building Bonds	Board of Public Building Bonds	Department of Natural Resources	Totals
1989	$ 20,620,389	$ 55,609,397	$ 21,457,939	$ 566,307	$ 98,254,032
1990	20,585,701	55,433,872	21,374,126	570,451	97,964,150
1991	20,558,716	55,285,291	22,461,552	557,776	98,863,335
1992	20,525,661	55,091,910	22,344,551	563,314	98,525,436
1993	20,487,855	54,838,328	22,241,489	570,985	98,138,657
1994	20,444,650	54,620,397	15,201,563	391,000	90,657,610
1995	20,427,584	54,467,636	15,180,627	286,750	90,362,597
1996	19,154,846	54,345,140	13,787,352	278,500	87,565,838
1997	19,119,803	54,326,940	13,271,743	278,250	86,996,736
1998	15,341,057	54,384,372	13,256,581	---	82,982,010
1999	15,359,485	54,421,953	13,239,281	---	83,020,719
2000	14,807,257	54,451,592	13,239,756	---	82,498,605
2001	14,809,492	54,448,434	13,224,279	---	82,482,205
2002	14,335,332	52,795,995	13,196,487	---	80,327,814
2003	14,342,934	52,806,860	12,105,698	---	79,255,492
2004	14,366,705	52,811,387	12,067,088	---	79,245,180
2005	14,369,190	52,792,172	12,044,456	---	79,205,818
2006	14,389,696	52,821,034	12,024,698	---	79,235,428
2007	14,423,160	52,940,362	11,972,698	---	79,336,220
2008	14,445,862	52,997,576	11,935,277	---	79,378,715
2009	12,447,545	48,988,585	11,906,335	---	73,342,465
2010	10,275,150	41,604,497	11,839,725	---	63,719,372
2011	8,439,283	35,341,700	2,234,645	---	46,015,628
2012	3,181,307	6,821,510	2,224,025	---	12,226,842
2013	3,198,580	6,843,715	2,228,135	---	12,270,430
Totals	$ 380,457,240	$1,221,290,655	$ 336,060,106	$ 4,063,333	$1,941,871,334



Prepared by Senate Appropriations Staff, 6/24/88



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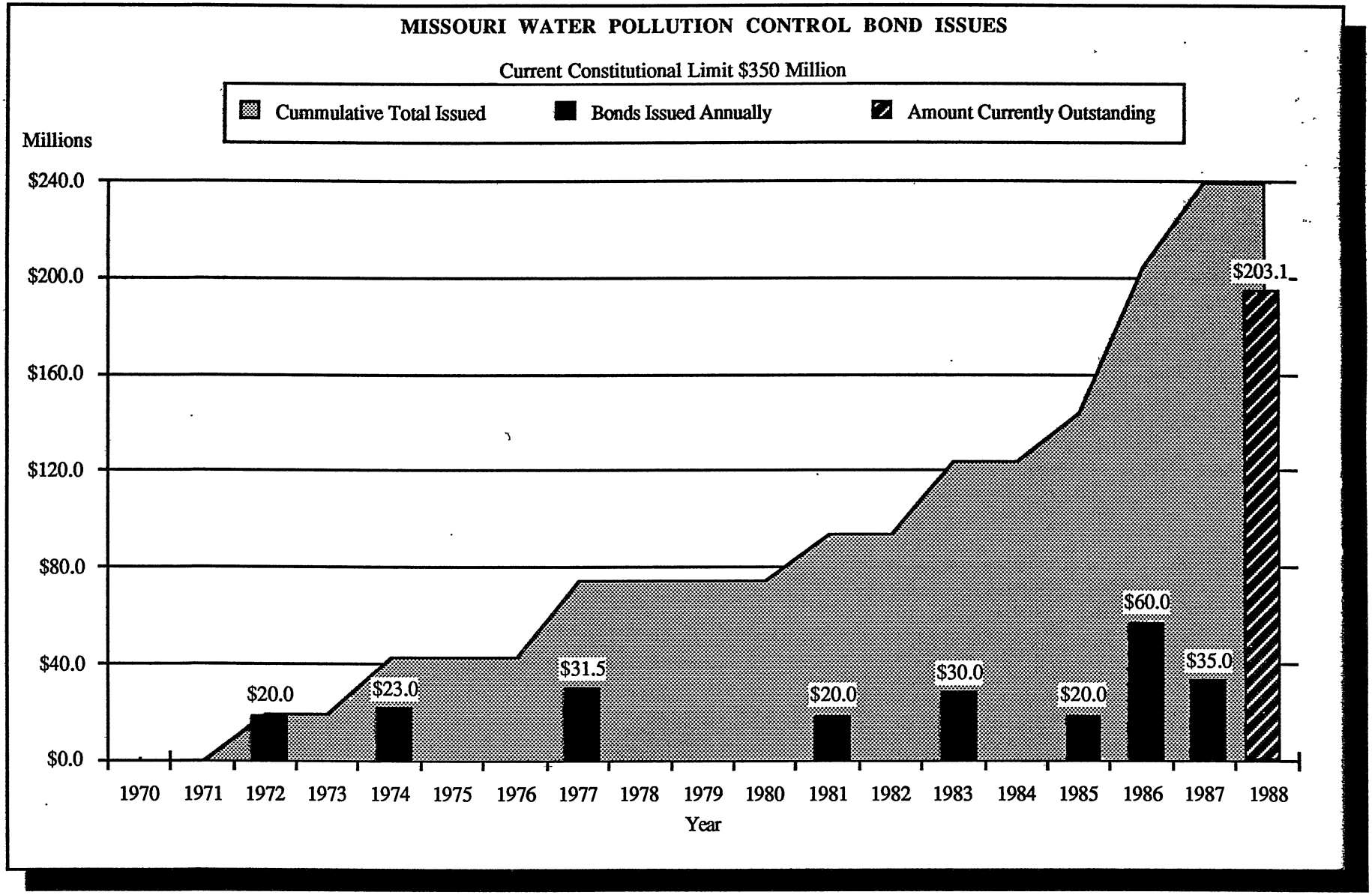

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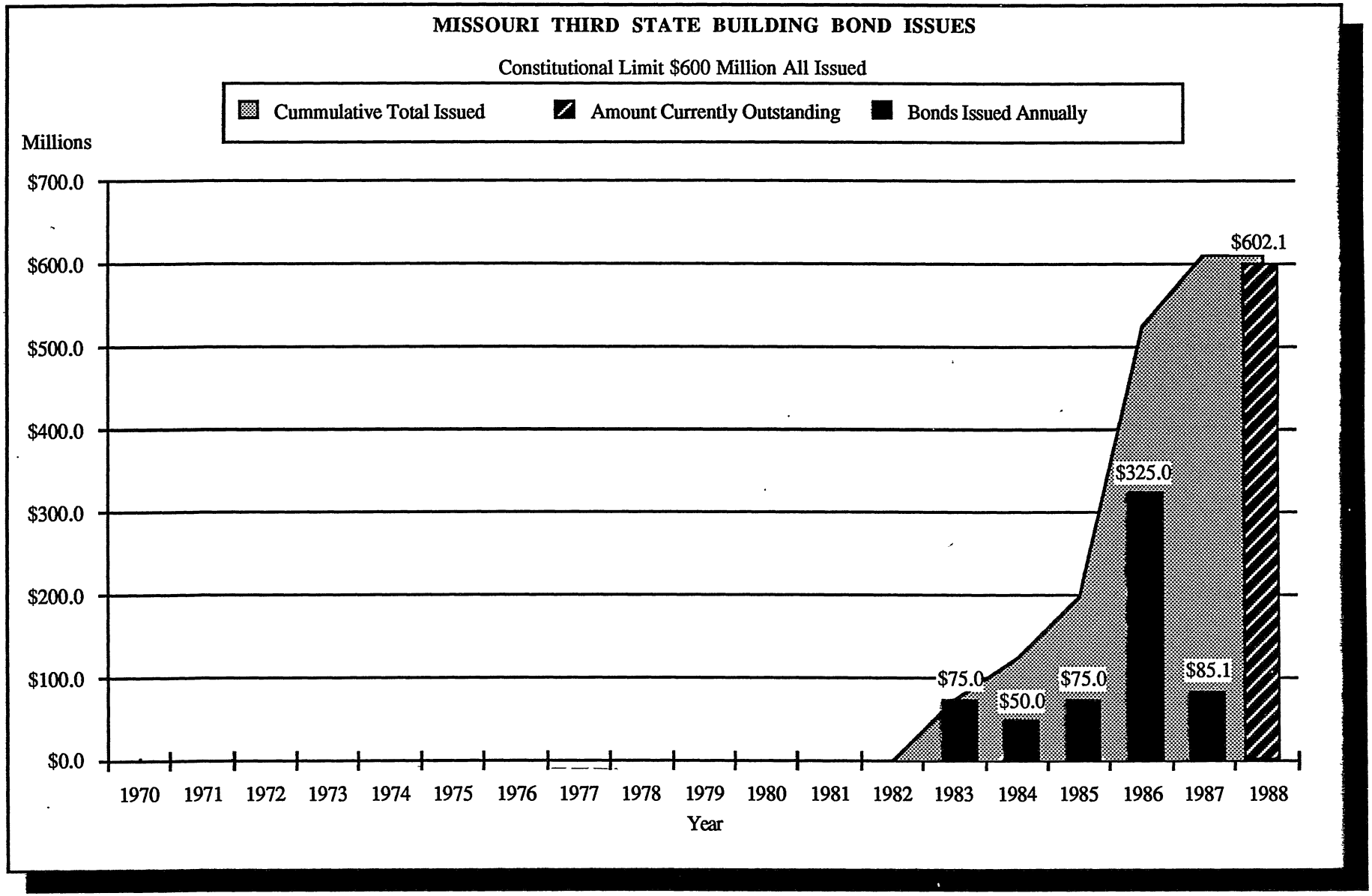

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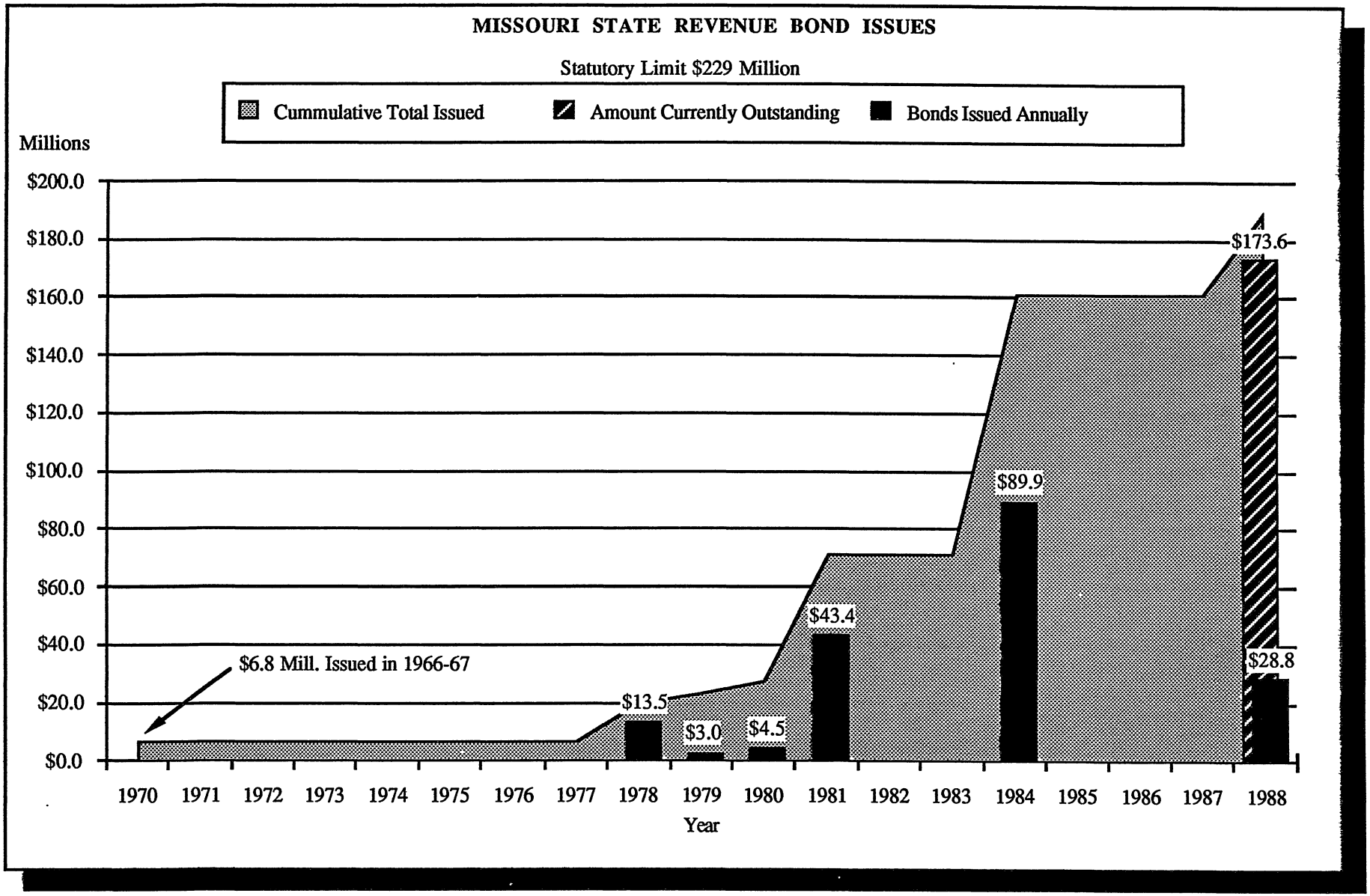


Prepared by Senate Appropriations Staff, 6/23/88

SUMMARY OF
STATE OF MISSOURI
REVENUE BOND PROJECTS
May 13, 1988

Total Revenue Bond Authorization by General Assembly (Section 8.420 RSMo)			$229,000,000
Appropriated and issued to date:	Date Issued		
Kansas City Office Building	1966	$ 5,000,000	
Kansas City Office Building	1967	1,810,000	
Wainwright Office Building	1978	13,500,000	
Springfield Office Building	1979	3,000,000	
Midtown Office Building	1980	4,500,000	
Truman Office Building	1981	43,445,000	
Corrections and Mental Health (1)	1984	89,900,000	
State Information Center	1988	19,500,000	
Kansas City Office Building remodeled	1988	2,595,000	
St. Joseph Office Building	1988	2,185,000	
Parking Garage	1988	4,475,000	
TOTAL ISSUED			189,910,000
Remaining Revenue Bonds Authorized (but not appropriated) by General Assembly			$ 39,090,000

(1) Includes Farmington Correctional Center, Phase I of Fulton Diagnostic Center (Corrections), Southeast Missouri Mental Health Center (Farmington), New Boilers at Missouri State Penitentiary, and St. Louis Developmental Disabilities Treatment Centers.

Source: Division of Design and Construction

CAPITAL IMPROVEMENTS APPROPRIATIONS HISTORY
State of Missouri

As can be seen by the following table, the State of Missouri has relied heavily on three special fund sources in recent years for capital improvement appropriations. In the mid to late 1970's, the State used **Federal Revenue Sharing** for its capital improvement program. Under the Reagan Administration, Congress eliminated federal revenue sharing to states during FY 81. In the 1980's, the state has used the $600 million from the **Third State Building Fund** as approved by voters in adoption of a Constitutional Amendment in 1982. During three years in the 1980's the state made major use of **Revenue Bonds** for new projects. In FY 81, $43.4 million worth of revenue bonds was used for the Truman State Office Building. In FY 85, $89.9 million worth of revenue bonds was used for the Farmington State Hospital prison conversion. In FY 87, $19.5 million worth of revenue bonds was used for the Secretary of State's Office Building.

With the exception of FY 86, the state's commitment of general revenue to capital improvements has not been substantial although the general revenue debt service on the $600 million bonds is almost $60 million annually. Now that both federal revenue sharing and Third State Building Funds are no longer available, the general revenue fund will have to be used increasingly to support the capital improvement program.

The Office of Administration's Division of Design and Construction has in recent years used the "rule of thumb" that the State should be spending 1% of its total budget on maintenance and repair of buildings. In FY 89, this would have required an expenditure of $71 million for maintenance and repair as compared to the actual appropriation of $25 million. Even with the availability of these special fund sources, the eleven year average for maintenance and repair as a percent of the total budget is 0.63%. Future commitments of general revenue will be needed for the state to adequately maintain its buildings unless another special fund source is developed.

Also following is a table that shows how the Third State Building Fund was allocated by department according to the percentages required in the Constitution. After the initial $600 million was allocated, additional interest earnings of $48 million was allocated to new projects for FY 88 and FY 89. These funds and any lapse funds will dwindle to nothing in the next few years.

MISSOURI STATE CAPITAL IMPROVEMENTS APPROPRIATIONS HISTORY: FY 72 - FY 89

Fiscal Year	Maintenance & Repair (MR)	New Construction	Total Capital Improvements	Total Original Appropriations	MR as % of Original Approps	Maintenance by Fund Source (1)				Construction by Fund Source			
						Federal Revenue Sharing Trust Fund	Third State Building Fund	General Revenue	Other	Federal Revenue Sharing Trust Fund	Third State Building Fund	General Revenue	Other
1972	n/a	n/a	13,703,542	1,754,506,482	n/a	n/a	n/a	n/a	n/a	0	0	8,052,827	5,650,715
1973	n/a	n/a	20,023,412	1,882,956,145	n/a	n/a	n/a	n/a	n/a	0	0	8,949,728	11,073,684
1974	n/a	n/a	62,896,129	2,081,173,897	n/a	n/a	n/a	n/a	n/a	57,896,063	0	330,416	4,669,650
1975	n/a	n/a	58,804,051	2,231,421,930	n/a	n/a	n/a	n/a	n/a	50,859,739	0	45,000	7,899,312
1976	n/a	n/a	53,406,881	2,433,706,586	n/a	n/a	n/a	n/a	n/a	43,466,201	0	350,000	9,590,680
1977	n/a	n/a	61,919,847	2,726,587,122	n/a	n/a	n/a	n/a	n/a	40,684,647	0	50,000	21,185,200
1978 (2)	n/a	n/a	138,824,529	3,254,137,829	n/a	n/a	n/a	n/a	n/a	70,500,000	0	15,976,493	52,348,036
1979	15,538,125	76,579,632	92,117,757	3,549,272,780	0.44%	14,846,759	0	0	691,366	33,232,386	0	10,445,061	32,902,185
1980 (5)	17,606,024	85,285,841	102,891,865	4,021,573,578	0.44%	17,202,026	0	0	403,998	34,314,734	0	15,971,671	34,999,436
1981 (6)	22,024,178	125,489,921	147,514,099	4,247,818,264	0.52%	0	0	18,260,317	3,763,861	38,776,035	0	9,401,778	77,312,108
1982	11,555,707	34,735,838	46,291,545	4,050,344,902	0.29%	5,263,132	0	4,961,672	1,330,903	3,486,868	0	200,000	31,048,970
1983 (3)	44,659,002	100,370,242	145,029,244	4,366,115,396	1.02%	0	27,000,000	15,355,252	2,303,750	9,802,142	48,000,000	8,156,418	34,411,682
1984 (4)	42,500,000	37,461,900	79,961,900	4,623,268,369	0.92%	0	42,500,000	0	0	1,739,533	7,500,000	1,667,467	26,554,900
1985 (7)	34,000,000	170,941,858	204,941,858	5,459,877,420	0.62%	0	34,000,000	0	0	1,556,200	41,000,000	2,482,192	125,903,466
1986	80,031,920	464,859,605	544,891,525	6,304,004,744	1.27%	31,920	80,000,000	0	0	0	320,000,000	93,135,773	51,723,832
1987 (8)	32,420,658	93,887,074	126,307,732	6,446,702,745	0.50%	650,000	0	29,040,358	2,730,300	0	0	26,946,874	66,940,200
1988	36,762,491	74,438,519	111,201,010	6,754,363,925	0.54%	0	29,750,000	3,201,891	3,810,600	0	5,250,000	12,184,480	57,004,039
1989	25,029,217	98,045,830	123,075,047	7,125,820,530	0.35%	0	11,050,000	7,271,317	6,707,900	0	0	30,411,575	67,634,255
Average	32,920,666	123,826,933	156,747,598		0.63%								

(1) Maintenance & Repair was not identified separately in the appropriations bills prior to FY 79.
(2) Includes 1977 Special Session.
(3) Includes 1983 Special Session.
(4) Includes 1984 Special Session.
(5) Excludes Veto of $49,150,000 ($45 Million for Truman Building was overriden).
(6) Includes $43,445,000 Revenue Bonds for Truman Building.
(7) Includes $89,900,000 Revenue Bonds for Farmington Conversion.
(8) Includes $19,500,000 Revenue Bonds for Secretary of State's Building.

Prepared by Senate Appropriations Staff, 8/9/88

ALLOCATION OF $600 MILLION THIRD STATE BUILDING (TSBF) BONDS

	Constitution Compulsory Percentage Within Category	81st G.A. 2nd Extra HBs 1,2,3,4 (Fall 1982) FY 83	82nd G.A. 1st Extra HBs 3,5 (Fall 1983) FY 84	82nd G.A. 2nd Regular HB 1019 (Spring 1984) FY 85	83rd G.A. 1st Regular HBs 19,20 (Spring 1985) FY 86	$600 Million Total	ALLOCATION OF INTEREST EARNINGS 84th G.A. 1st Regular HB 19 (Spring 1987) FY 88	ALLOCATION OF INTEREST EARNINGS 84th G.A. 2nd Regular HB 18 (Spring 1988) FY 89	ALLOCATION OF TSBTF (TSBF LAPSE) 84th G.A. 2nd Regular HB 18 (Spring 1988) FY 89
Maintenance and Repair		$27,000,000	$42,500,000	$34,000,000	$80,000,000	$183,500,000	$29,750,000	$11,050,000	$3,064,403 (1)
(Minimum 20% of Total)		36.00%	85.00%	45.33%	20.00%	30.58%	85.00%	85.00%	
Economic Development		$11,250,000	$7,500,000	$11,250,000	$60,000,000	$90,000,000	$5,250,000	$1,950,000	$2,005,928
(Compulsory 15% of Total)		15.00%	15.00%	15.00%	15.00%	15.00%	15.00%	15.00%	
Highways	20.0%	2,250,000	1,500,000	2,250,000	12,000,000	18,000,000	1,050,000	390,000	0
Non-Highway Transportation	20.0%	2,250,000	1,500,000	2,250,000	12,000,000	18,000,000	1,050,000	390,000	2,005,928
Storm Water Control	20.0%	2,250,000	1,500,000	2,250,000	12,000,000	18,000,000	1,050,000	390,000	0
Soil & Water Conservation	26.6%	2,992,500	1,995,000	2,992,500	15,960,000	23,940,000	1,396,500	518,700	0
Rural Water & Sewer Systems	13.4%	1,507,500	1,005,000	1,507,500	8,040,000	12,060,000	703,500	261,300	0
	100.0%								
New Construction		$36,750,000	$0	$29,750,000	$260,000,000	$326,500,000	$0	$0	$816,811 (1)
(Maximum 65% of Total)		49.00%	0.00%	39.67%	65.00%	54.42%	0.00%	0.00%	
El. & Sec. Education	0.2%	73,500	0	59,500	520,000	653,000	0	0	0
Higher Education	36.3%	13,340,250	0	10,799,250	94,380,000	118,519,500	0	0	0
Agriculture	2.7%	992,250	0	803,250	7,020,000	8,815,500	0	0	0
Natural Resources	15.1%	5,549,250	0	4,492,250	39,260,000	49,301,500	0	0	0
Public Safety	1.9%	698,250	0	565,250	4,940,000	6,203,500	0	0	0
Corrections	18.4%	6,762,000	0	5,474,000	47,840,000	60,076,000	0	0	816,811
Mental Health	17.0%	6,247,500	0	5,057,500	44,200,000	55,505,000	0	0	0
Social Services	3.4%	1,249,500	0	1,011,500	8,840,000	11,101,000	0	0	0
Board of Public Buildings	5.0%	1,837,500	0	1,487,500	13,000,000	16,325,000	0	0	0
	100.0%								
Total Bond Issuance		$75,000,000	$50,000,000	$75,000,000	$400,000,000	$600,000,000	$35,000,000	$13,000,000	$5,887,142

(1) Includes $236,503 M&R and $619,111 CONSTR for Corrections recommended in FY 88 Supplementals.

Prepared by Senate Appropriations Staff, 8/4/88

Highway Funding Cap

Enactment of legislation pertaining to the 4¢ motor fuel tax increase effective July 1, 1987 established a cap on expenditures from the Highway Fund for non-highway agencies (§ 226.200 (3), RSMo., 1987 Supp.) The cap is set at the Fiscal Year 1987 expenditure level and is approximately $119.6 million.

The following tables detail Fiscal Year 1989 Highway Fund appropriations and their position relative to the cap. The first table shows the calculation of Highway Fund cap. It is merely the sum of all non-highway agency Highway Fund expenditures for Fiscal Year 1987. The cap is established at $119.64 million. The second table reports Fiscal Year 1989 non-highway agency Highway Fund appropriations recommended initially by the Governor and finally approved by the legislature. The Governor's recommendations for Highway Fund appropriations exceeded the cap by $298,000. The Legislature appropriated Highway Funds of $333,000 in excess of the cap. (These amounts reported in excess are estimated as there are several open-ended Highway Fund appropriations made to non-highway agencies.) This is not necessarily in violation of the statute as the law states that current year non-highway fund *expenditures* must not exceed the $119.7 million cap. It is reasonable to expect sufficient lapse in Highway Fund appropriations to the affected agencies to result in an actual expenditure level comfortably below the cap. In the unlikely event this situation does not come to pass, the excess of actual Fiscal Year 1989 expenditures over the cap must be reimbursed to the Highway Fund from General Revenue in Fiscal Year 1990.

CALCULATION OF PROPOSITION "A" CAP ON HIGHWAY DEPARTMENT FUND (1)

1987 Fiscal Year Appropriations to Other State Offices and Departments

	Original Base	Supplemental	Capital Improvements	Reappropriations	Fringes	Totals
State Auditor	$425,043.00					$425,043.00
State Treasurer	287,446.00					287,446.00
Office of Administration	2,309,674.10 (a)				7,745,433.16 (b)	10,055,107.26
Dept. of Agriculture	532,274.00					532,274.00
Dept. of Econ. Development	2,635,915.00					2,635,915.00
Dept. of Public Safety	58,249,717.00		1,695,600.00	2,542,358.02	14,246,872.02 (c)	76,734,547.04
Dept. of Revenue	27,433,162.00 (d)	1,412,432.00		21,041.48		28,866,635.48
Dept. of Health	100,765.00					100,765.00
Totals	$91,973,996.10	$1,412,432.00	$1,695,600.00	$2,563,399.50	$21,992,305.18	$119,637,732.78

(a) Includes transfers for Legal Expense Fund of $284,845.10
(b) Excluding $1,059,010.07 for Highway Administration O.A.S.I. and assuming that it will be appropriated to highways in future years
(c) Includes $3,859,144.00 for added retirement costs
(d) Excluding $12,000,000.00 for Motor Fuel Tax Refunds

(1) Cap is set by FY 87 appropriations which is then compared to future year actual expenditures rather than appropriations.
Highway fund expenditures above the "Cap" in non-highway department areas must be reimbursed from general revenue in the following year.

Source of Figures: Division of Budget & Planning
Prepared by Senate Appropriations Staff, 4/14/88

COMPARISON OF FY 89 BUDGET TO PROPOSITION "A" CAP ON HIGHWAY DEPARTMENT FUND (1)

1989 Fiscal Year Appropriations to Other State Offices and Departments

	Original "Cap"	FY 89 Governor 1/8/88	Governor Over (Under)	FY 89 Conference	Conference Over (Under)
State Auditor	$425,043.00	$446,947		$444,514	
State Treasurer	287,446.00	301,665		300,569	
Office of Administration	2,309,674.10	1,910,273		1,909,563	
Dept. of Agriculture	532,274.00	0		0	
Dept. of Econ. Development	2,635,915.00	2,438,102		2,430,496	
Dept. of Public Safety	72,496,589.02	75,337,902		75,354,801	
Dept. of Revenue	27,433,162.00	28,508,499		28,538,052	
Dept. of Health	100,765.00	104,198		104,346	
Supplementals	1,412,432.00	0		0	
Captial Improvements	1,695,600.00	0		0	
Reappropriations	2,563,399.50	2,100,000 (a)		2,100,000 (a)	
Fringes (OA)	7,745,433.16	8,788,006 (a)		8,788,006 (a)	
Totals	$119,637,732.78	$119,935,592	$297,859	$119,970,347	$332,614

(a) Estimated expenditure

(1) Cap is set by FY 87 appropriations which is then compared to future year actual expenditures rather than appropriations.
Highway fund expenditures above the "Cap" in non-highway department areas must be reimbursed from general revenue in the following year.

Source of Figures: Division of Budget & Planning and Appropriations Bills
Prepared by Senate Appropriations Staff, 4/14/88

General Facts Concerning the St. Louis and Kansas City Desegregation Cases

1. The 1980 St. Louis decision yielded the following programs aimed at eliminating desegregation found to exist in the school system:

   i. The Intradistrict Program--this program provides the following major activities:

      a. reassignment of students so as to achieve the greatest number of "desegregated" schools possible. The plan describes a school with a 30-50 percent black student population as desegregated;

      b. a magnet school system;

      c. speciality and integrative programs within remaining segregated schools.

      d. integrate and train personnel;

      e. reassign faculty and support personnel to match the racial mix of the school.

   ii. The Voluntary Metropolitan Program which made it possible for city student to attend county schools and vice versa. Tuition and transportation costs are the major costs association with this program;

   iii. The Vocational Consolidation Plan which merged the district's vocational/technical programs with those of the Special School District of St. Louis County.

2. The aforementioned plan was revised in the summer of 1983. The resulting "settlement plan" retained many of the original program's provisions, established guidelines to implement the program and provided a stay of litigation for five years while the plan was being implemented. Also, Judge Hungate indicated at this time how costs were to be shared by the district and the state. Costs are to be divided as follows:

   i. State pays full cost associated with the magnet program.

   ii. The state pays full cost for approved part-time education programs.

   iii. The state pays 50% of costs for the remainder of the settlement plan which is implemented within the City of St. Louis District and 100% of costs for the remainder of the settlement plan implemented outside the City of St. Louis District.

   iv The state shall match equally all funds raised by the City of St. Louis District for capital improvements.

   v. The state shall pay full cost of:

      a. Transportation of interdistrict transfer students;

      b. Incedental programs;

      c. The Voluntary Interdistrict Coordinating Council;

      d. Attorney's fees for the St. Louis City School District and for the plaintiffs.

Later decisions reversed orders relating to the state paying full cost of interdistrict student transfers and the magnet program. These costs are now shared by the parties involved.

3. The Kansas City plan provides:

   i. A study to determine the feasibility of further reductions in the percentage of black students in those schools with black populations exceeding 90%, with a constraint of maintaining neighborhood schools;

   ii. For the establishment of a magnet school system;

   iii. Encouragement for voluntary student transfers;

   iv. The goal of restoring KSMCD's AAA rating;

   v. For the reduction of classroom sizes;

   vi. For expanded summer school programs;

   vii. For teacher/staff training;

   viii. For public relations program for the distribution of information concerning desegregation and programs that result;

   ix. For the development of a voluntary interdistrict transfer program with surrounding suburban schools.

4. Funding for the Kansas City Plan was ordered as follows;

   i. The state shall pay full costs of:

      a. Classroom reduction;

      b. Improving student achievement through more effective schools;

      c. the magnet school system;

      d. Staff retraining;

      e. Information disbursement;

      f. Encouraging voluntary interdistrict transfers including:

         1. The payment of transportation and tuition costs;

         2. Counselors for transfer students;

         3. The payment of Foundation monies to both KCMSD and the suburban school district for transfer students.

   ii. The state shall pay 50% of the cost of:

      a. Achieving an AAA rating;

      b. Provision of summer school;

      c. Expanding and desegregating kindergarten;

      d. Student tutoring;

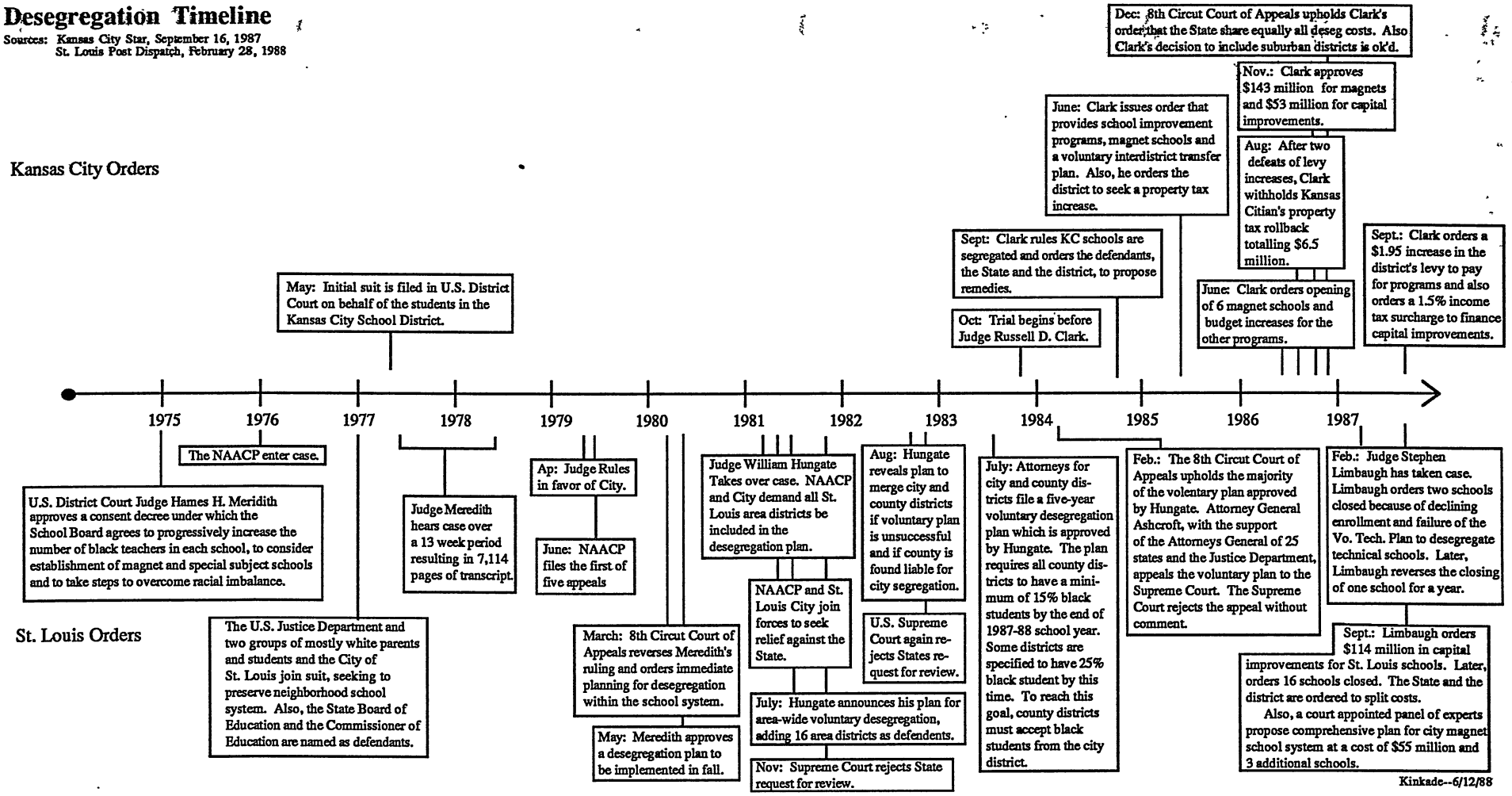
e. The implementation of an early childhood program aimed at early language development.

iii. The state shall pay 72.97% of capital improvements projects up to $27 million.

A subsequent ruling found that suburban districts are not liable for KCMSD segregation and cannot be ordered to participate in KCMSD desegregation. Also, this ruling ordered all cost of KCMSD desegregation be shared equally by the district and the state.

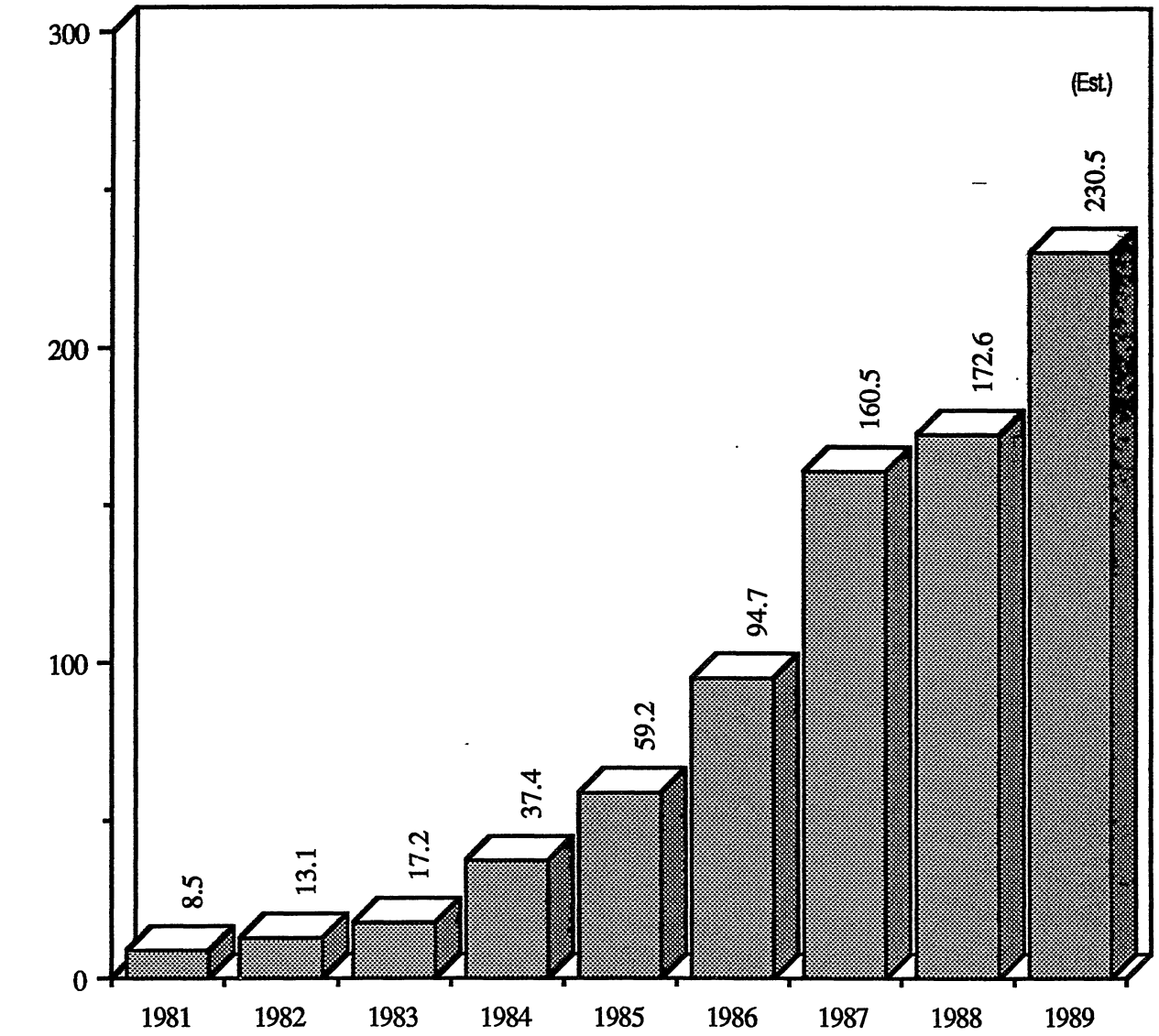
Desegregation Timeline

Sources: Kansas City Star, September 16, 1987
St. Louis Post Dispatch, February 28, 1988



Court Ordered Payments for School Desegregation

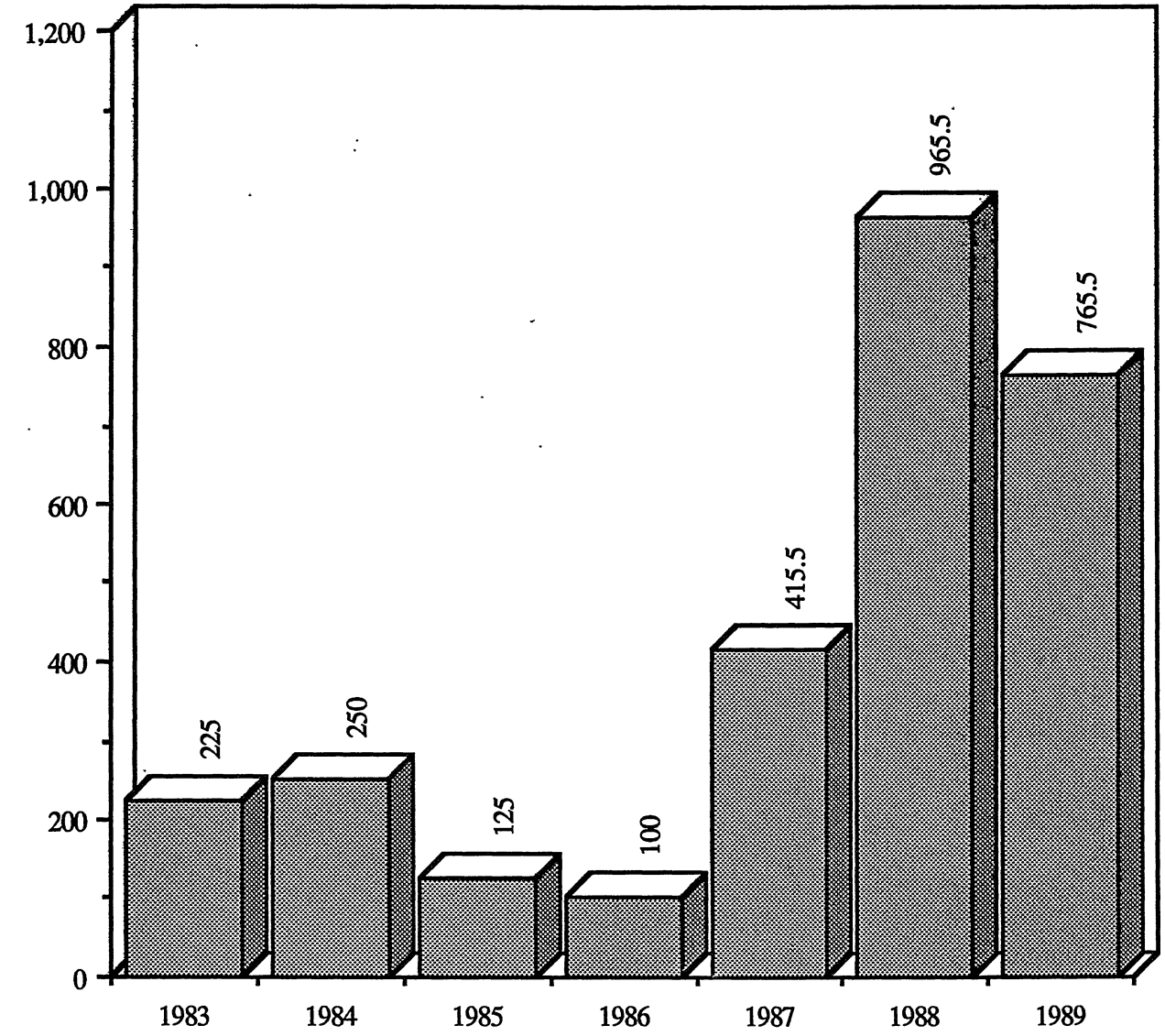
St. Louis and Kansas City Cases



Prepared by Senate Appropriations Staff

State Funds to Litigate Court Ordered Desegregation

St. Louis & Kansas City Cases



Prepared by Senate Appropriations Staff

Excellence in Education Programs

Fiscal Year 1988 was the first year in which the Excellence programs operated without a balance in the Excellence in Education Fund. The majority of the balance, $23.6 million was swept to State Schools Money Fund by appropriation (HB 2, § 2.260). This amount was vetoed back to $22 million. In the future, Excellence Fund needs will be supplied by transfer, as is presently the case with the State School Money Fund.

Appropriations for Excellence programs totalled $28.07 million for FY 89. Now into its fifth year, expenditures for Excellence programs remain far below original expectations. However, all the programs continue to expand. In FY 88, there was intense competition among school districts for Incentives Program funds. Likewise, there were far more qualified applicants for Excellence Teacher Scholarships than the 210 scholarships provided by FY 88 funding levels. Both programs were expanded for FY 89. Career Ladder, arguably the biggest disappointment in terms of district participation, promised signs of life as FY 89 budgets were being considered by the General Assembly. Expenditures for FY 88 neared the funding level of $8 million for the first time in history. Projections for FY 89 placed program needs at $14 million and the General Assembly approved a FY 89 funding of $10 million for Career Ladder.

As for the future, the major area of concern with the Excellence programs continue to be future GR increases needed to fund potential rapid growth in the Excellence programs. Recall that, for any year, the increase in the Foundation Program funding must be at least three times the increase in funding for the Excellence programs (§ 160.268, RSMo, 1986). Large, unexpected funding requirements for Excellence programs may necessitate even larger increases in Foundation Program funding. Such an event could dedicate a vast proportion of the state's financial resources in some future year.

The Missouri Lottery, Fiscal Year 1988 Review

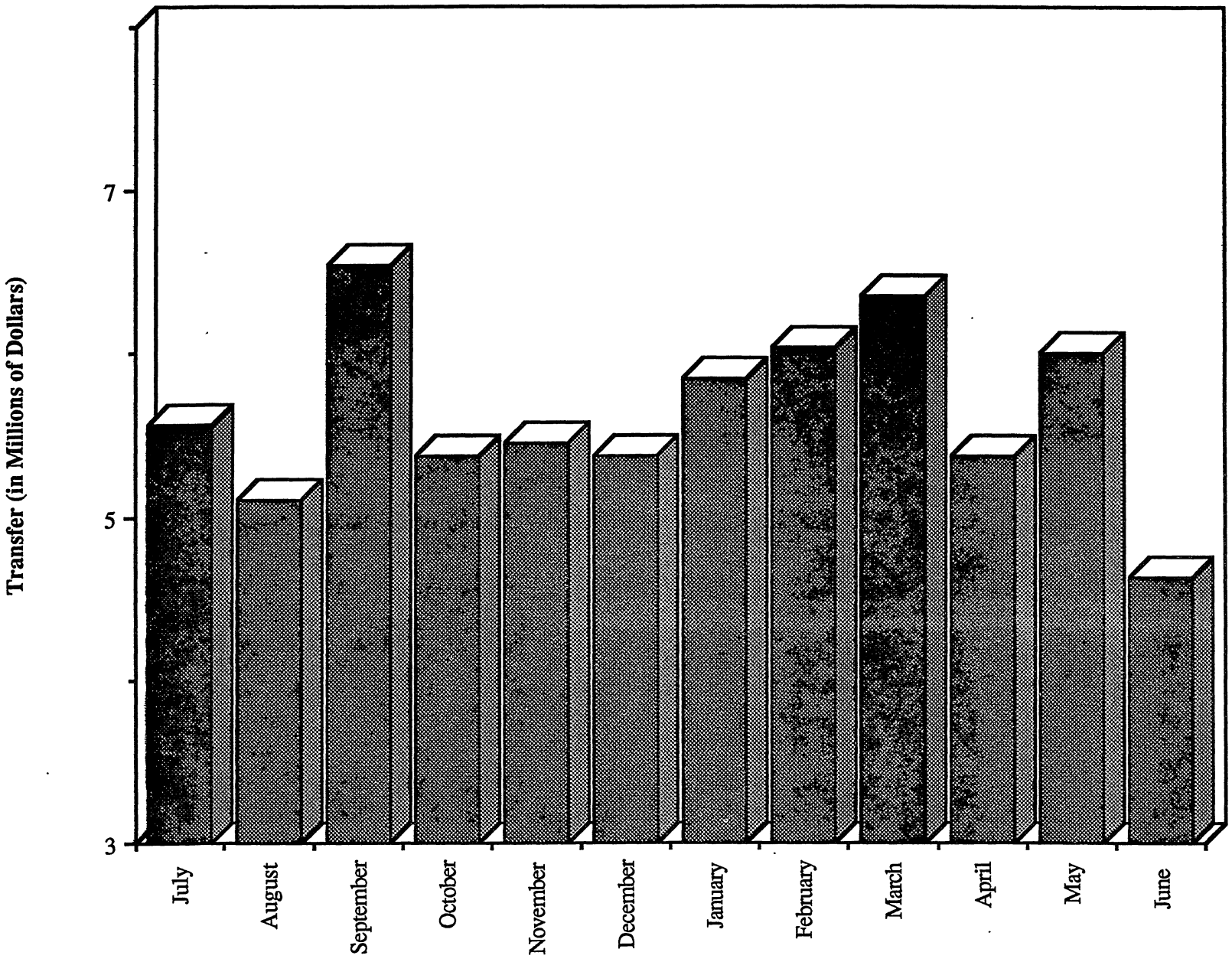
Fiscal Year 1988 was the second full year the Missouri Lottery operated as a money making entity for the state. Toward this end, the Lottery contributed $84.68 million to the state's General Revenue Fund. Of this total, $67.68 million was transferred as 45% of ticket sales and an additional $17 million was transferred by appropriation from the Lottery's "Reserve Fund". This fund was used to subsidize the Lottery's administrative costs thus allowing Lottery administrative costs to exceed the constitutional 10% of total sales limit. A chart showing month by month transfers resulting from ticket sales is shown on page 123. The monthly transfers are generated by the sales of lottery tickets. Weekly sales, by game type are shown in the chart on page 124. Finally, operating expenses are shown in relation to prizes and transfer amounts in the chart on page 125. The information reported in these three charts summarize the Lottery's overall performance for FY 88.

FY 88 was an eventful year for the Lottery. As mentioned previously, the General Assembly took major steps to eliminate the balance of the Lottery Reserve Fund. House Bill 4, § 4.230 provided the transfer of $40 million from the Reserve to GR. This amount was vetoed back to $17 million by the Governor. Such a move had major operational implications as it forced Lottery management to adopt leaner administrative practices. The extent of the cutback became evident when the Lottery presented its FY 89 budget request to the Senate in December, 1987. Slightly more than $20.4 million was trimmed from the Lottery's $38.2 million operating budget, about a 55.7% reduction. The majority of the reduction was taken from budget amounts for on-line game payments and from advertising expense. The budget reduction forced the Lottery to reduce estimated transfers to GR for FY 89 by about $36 million to $54 million. This is not as drastic as it sounds since the Lottery fell far short of budget transfers to GR in FY 88. FY 88 transfers totaled $67.7 million while a total transfer of $90 million was budgeted.

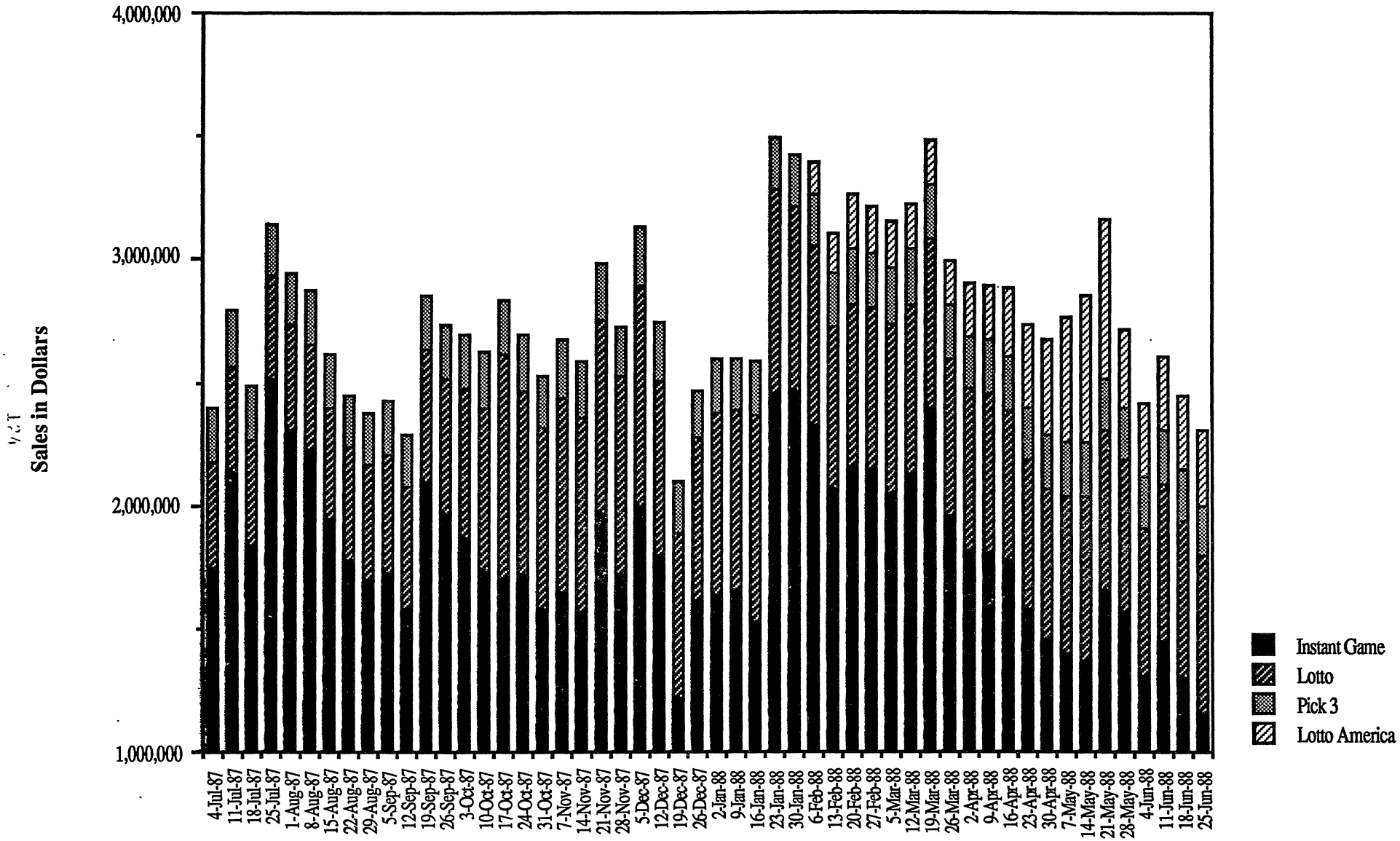
FY 88 also saw the Lottery in the legislative spotlight again. The General Assembly and the Governor approved Senate Joint Resolution 26 which will allow voters to adopt changes in the Lottery's Constitutional authority. The Constitutional Amendment was placed on the August ballot. The amendment, if adopted will allow a larger share of lottery sales to be used for administrative expenses, eliminate the requirement that 45% of sales be transferred to GR, remove advertising restrictions and allow more freedom for lottery officials to raise prize payouts.

Presenting these constitutional questions of Missouri Lottery operation to the voters of the state brings to a head the long debate of the lottery's operation, performance and future. Indeed, action taken by the legislature in fiscal year 1988 will determine the Lottery's future as a revenue generating entity of the state.

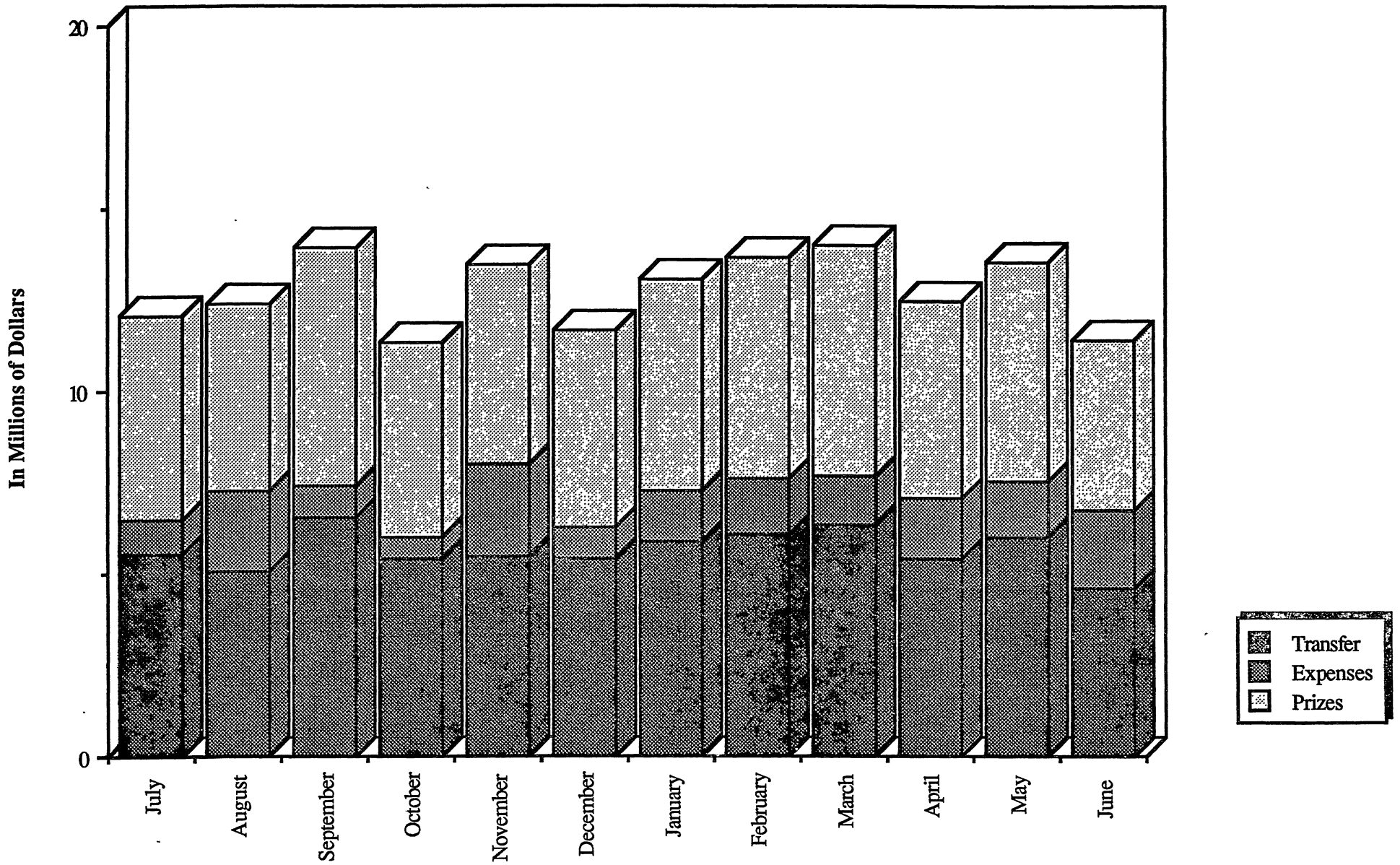
FY 88 Lottery Transfers to General Revenue



Fiscal Year 1988 Lottery Sales By Game



FY 88 Missouri Lottery--Transfers, Expenses, Prizes



FEDERAL TAX REFORM REVENUE ESTIMATES
State of Missouri
Revised August 1, 1988

	Estimated Federal Tax Reform Total Impact	Increased Receipts	Reduced Refunds
FY 87 Estimate	$40,000,000	$30,000,000	10,000,000
FY 88 Estimate	191,000,000	151,000,000	40,000,000
FY 89 Estimate	219,000,000	176,000,000	43,000,000

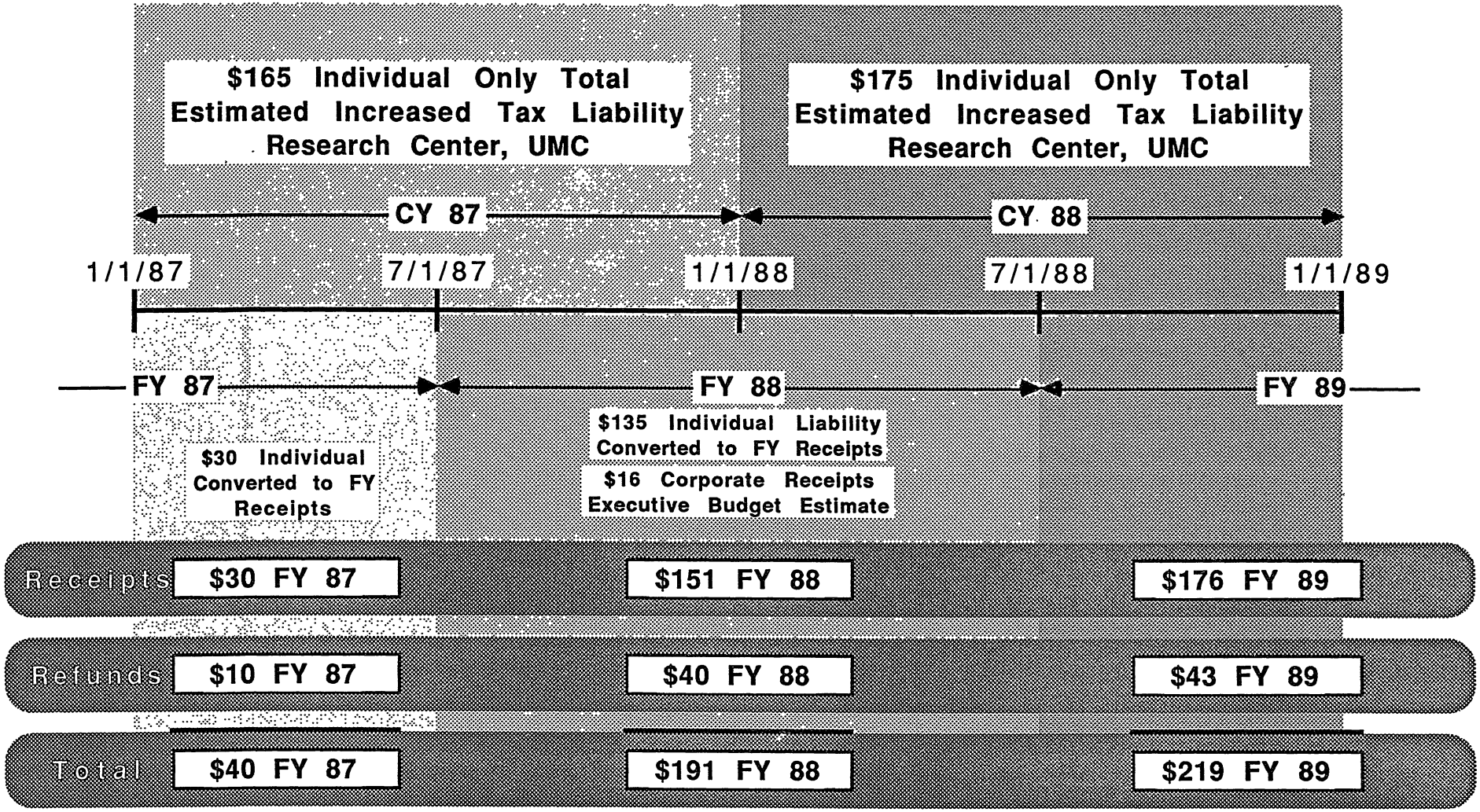
In FY 87, during the last six months, the State of Missouri began to realize additional state revenue due to federal tax reform. A year and a half ago, a major issue in the budget process was the use of these additional funds to increase the FY 88 Budget. Estimates of annual federal tax reform impact to Missouri for FY 88 ranged from $150 to $200 million with the Governor proposing $125 million to be spent in the state budget and $50 million allocated for partial year refunds to taxpayers. The Legislature passed the FY 88 budget with the $125 million for increased spending but set aside the $50 million for an Article X revenue limit refund if it became necessary. As it turned out, an Article X refund was not necessary because overall revenues for FY 88 were short of estimates and the additional $50 million was used by the Governor to balance the budget. As a result, the Governor dropped his proposed refund and included the entire estimated federal tax reform receipts in his FY 89 budget, an action that was also adopted by the Legislature.

The above table and the following charts show the staff estimates that are currently being used. Note that they are estimates and will always be estimates of the impact of federal tax reform because the actual impact can not be precisely determined since we do not know what revenues would have been without the changes. Also note that Missouri realized both increased receipts and reduced refunds which positively helped the budget. It is doubtful that this issue will be revisited further because the additional revenue is now built into the annual budget.

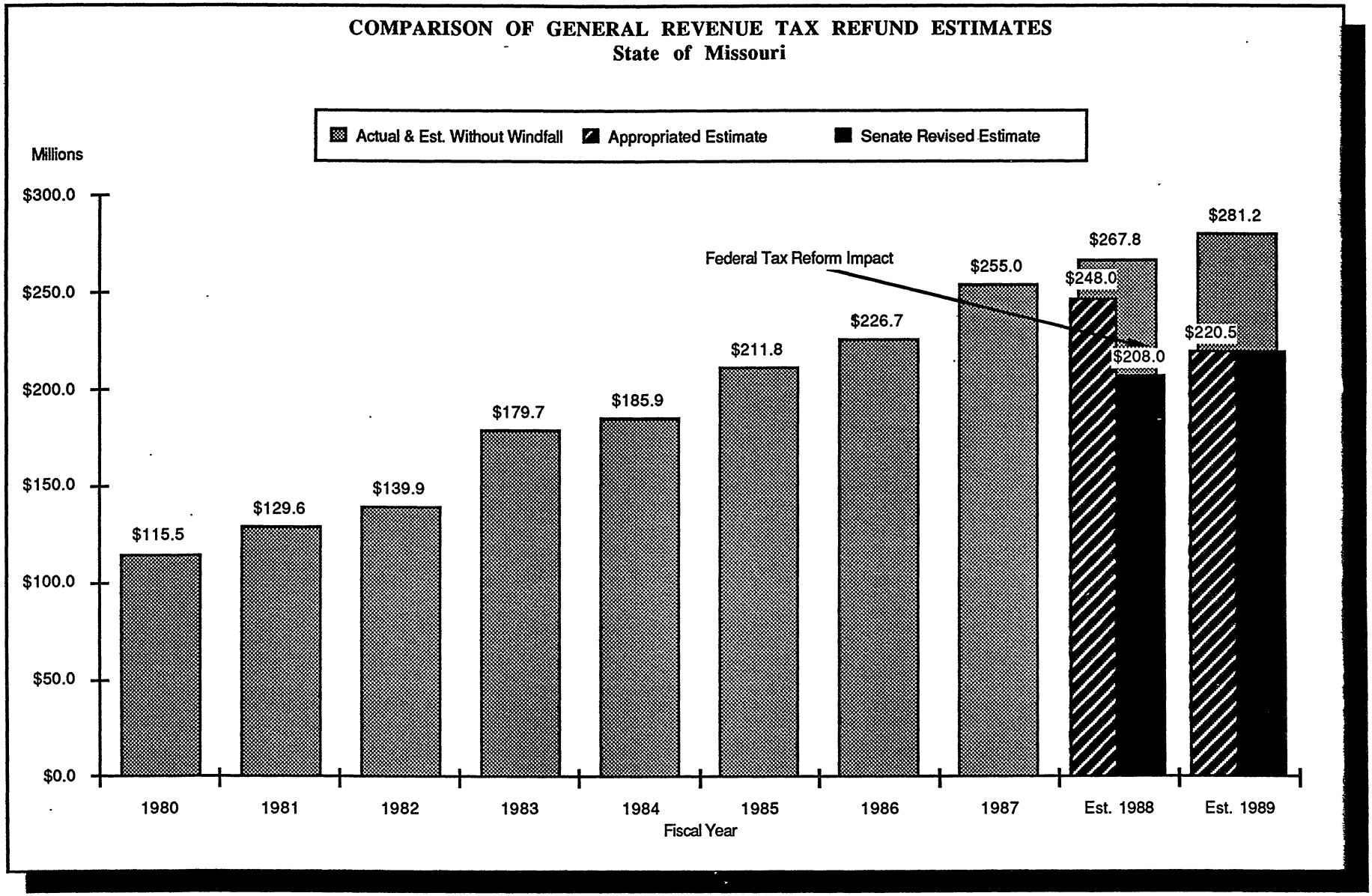
ESTIMATED REVENUES FROM FEDERAL TAX REFORM

STATE OF MISSOURI

(Individual & Corporate Income Tax - In Millions)



Prepared by Senate Appropriations Staff, Revised 7/27/88



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STATE EMPLOYEE PAY PLAN HISTORY

FY 79	July 1, 1978	6.6% cost of living, 1 1/2% merit, salary adjustments for selected classes.
FY 80	July 1, 1979	6% cost of living and 1% merit. Salary adjustments for selected classes were vetoed by the Governor.
FY 81	July 1, 1980	7.5% cost of living and 1 1/2% merit; salary adjustments for selected classes.
FY 82	July 1, 1981	$360 per FTE. Vetoed by Governor.
FY 83	July 1, 1982	$600 plus 1% cost of living and 1% merit plus $240 additional health insurance benefits. Salary adjustments for selected classes.
FY 84	July 1, 1983	$240 per year per employee plus $120 per year additional health insurance benefits. Salary adjustments for selected classes. NOTE: Selected salary adjustments approximate a 5% increase for those classes.
FY 85	July 1, 1984	7% cost of living and salary adjustments for selected classes. NOTE: Selected salary adjustments approximate a 5% increase for those classes.
FY 86	July 1, 1985	8% cost of living and salary adjustments for selected classes. NOTE: Selected salary adjustments approximate a 4.5% increase per step.
FY 87	July 1, 1986	$840 per year per employee and salary adjustments on a very limited exception basis. The Governor reduced to $720 per year per employee and deleted entirely for top officials (elected officials, department directors, etc.) NOTE: Exception salary adjustments ranged from 3% to 10%.
FY 88	July 1, 1987	3% cost of living plus $240 additional health insurance contribution per FTE.
FY 89	July 1, 1988	$360 per FTE.

ANALYSIS OF STATE EMPLOYEE SALARIES
COST-OF-LIVING ADJUSTMENT (COLA) ADJUSTED FOR INFLATION

	Nominal Salary	CPI n.2	Real Salary
Average Merit System Salary July, 1, 1978 (includes FY 79 Pay Plan)	$10,533	192.9	$10,533
FY 80 COLA (6.0%)	632		
July 1, 1979	$11,165	213.7	$10,078
FY 81 COLA (7.5%)	837		
July 1, 1980	$12,002	244.6	$9,465
FY 82 COLA (0%)	-0-		
July 1, 1981	$12,002	268.6	$8,619
FY 83 COLA (1% plus $600)	720		
July 1, 1982	$12,722	287.0	$8,551
FY 84 COLA ($240)	240		
July 1, 1983	$12,962	296.6	$8,430
FY 85 COLA (7.0%)	907		
July 1, 1984	$13,869	309.7	$8,638
FY 86 COLA (8.0%)	1,110		
July 1, 1985	$14,979	321.1	$8,999
FY 87 COLA ($720)	720		
July 1, 1986	$15,669	326.4	$9,278
FY 88 COLA (3.0%)	471		
July 1, 1987	$16,170	338.2	$9,223
FY 89 COLA ($360)	360		
July 1, 1988	$16,530	348.2*	$9,157

Decrease in purchasing power of nominal salary = $\frac{\$9,157 - \$10,533}{\$10,533} * 100 =$ -13.10%

Nominal Salary = Actual average salary (July 1, 1978) increased by annual COLA.

Real Salary = $\frac{\text{nominal salary} * \text{CPI } 1978.2}{\text{CPI n.2}}$, or in other words, real salary is nominal salary in 1978 dollars.

*Average of February and March CPI only.

The average merit system salary as of July 1, 1987 is $18,120. This figure is higher than the calculated figure because it includes merit adjustments and repositionings which are in addition to COLA's from other years.

Prepared by Senate Appropriations Staff

EXECUTIVE DEPARTMENT
SB 528 SALARY IMPLEMENTATION

Fiscal Year 1985 Implementation Date: 9/1/84	Low	Calculated Midpoint	High	
Department Director	$57,500	$61,250	$65,000	
	Salary 7/1/84	Midpoint "Cap"	Top of Range	Percent of Director Midpoint
Deputy Director	$39,590	$47,358	$55,125	90
"A" Level Division Director	$36,380	$44,222	$52,063	85
"B" Level Division Director	$36,380	$42,690	$49,000	80
"C" Level Division Director	$36,380	$41,159	$45,938	75

Fiscal Year 1986 Implementation Date: 7/1/85	Low	Midpoint	High	
Department Director	$62,100	$66,150	$70,200	Top of Range as Percent of Director Midpoint
Eight Percent Cost-of-Living Adjustment (COLA)		FY 86 "Cap"	Top of Range	
Deputy Director		$51,147	$59,535	90
"A" Level Division Director		$47,760	$56,228	85
"B" Level Division Director		$46,105	$52,920	80
"C" Level Division Director		$44,452	$49,613	75

Fiscal Year 1987 Implementation Date: 7/1/86	Low	Midpoint	High	
Department Director (No COLA)	$62,100	$66,150	$70,200	Top of Range as Percent of Director Midpoint
$720 per year per F.T.E. Cost-of-Living Adjustment (COLA)		FY 87 "Cap"	Top of Range	
Deputy Director (No COLA)		$51,147	$59,535	90
"A" Level Division Director		$48,480	$56,228	85
"B" Level Division Director		$46,825	$52,920	80
"C" Level Division Director		$45,172	$49,613	75

EXECUTIVE DEPARTMENT
SB 528 SALARY IMPLEMENTATION

Fiscal Year 1988 Implementation Date: 7/1/87	Low	Midpoint	High	
Department Director	$63,963	$68,135	$72,306	Top of Range as Percent of Director Midpoint
Three Percent Cost-of-Living Adjustment (COLA)		FY 88 "Cap"	Top of Range	
Deputy Director		$52,681	$61,321	90
"A" Level Division Director		$49,934	$57,915	85
"B" Level Division Director		$48,230	$54,508	80
"C" Level Division Director		$46,527	$51,101	75

Fiscal Year 1989 Implementation Date: 7/1/88	Low	Midpoint	High	
Department Director	$64,323	$68,495	$72,666	Top of Range as Percent of Director Midpoint
$360 per year per F.T.E. Cost-of-Living Adjustment (COLA)		FY 89 "Cap"	Top of Range	
Deputy Director		$53,041	$61,646	90
"A" Level Division Director		$50,294	$58,221	85
"B" Level Division Director		$48,590	$54,796	80
"C" Level Division Director		$46,887	$51,371	75

PARKS AND SOILS CONSERVATION SALES TAX

Revenue and expenditure information for the Parks and Soils Conservation Sales Tax follows. The balance for each is a little deceiving and should be explained.

The parks fund balance appears large for a couple of reasons. The first is that the initial start-up of anything takes a little time, and while the Department of Natural Resources (DNR) was gearing up to improve the state park system, the money from the tax was being collected. DNR could not spend any of the receipts until plans were developed and the money appropriated. Another reason is that capital improvement projects might extend over several years and that some of the balance may be designated for a project but not yet expended or encumbered. By looking at the balance for FY 88, one can see that the rate of increase in the balance has slowed. FY 89 appropriations should be very close to the estimated income and should not significantly increase the balance.

The Soils Sales Tax Fund (SSTF) balance is presently large, however, in an estimated three years or less, the balance could be gone. The SSTF is, or will be used for basically three different types of soil conservation: Cost Share Payments Program, Loan Interest Share Program, and Special Area Land Treatment (SALT) Projects. The following should help explain why the SSTF balance is large and also why it should dwindle quickly.

The Soil and Water Districts Commission decided to use Third State Building Fund (TSBF) money before any SSTF for the purposes of the Cost Share Program. The Cost Share Program has been appropriated $25 million and has expended that amount from the TSBF since FY 84. Fiscal Year 1988 was the first year SSTF were used for the Cost Share Program, and if it continues as it has, the designated $28.5 million for the program from SSTF will be expended in approximately three years.

The Loan Interest Share Program allows lending institutions to collect interest from an amount deposited by the State Treasurer for the Soil and Water Districts Commission. In turn, the lending institution provides low interest loans to landowners who meet certain qualifications and install and maintain soil and water conservation measures. In effect, the interest earned on the SSTF deposited is used to "buy down" the interest on the loan a bank makes to a qualified landowner. The SSTF principal deposited for interest earnings is only used to earn interest; it is not paid out.

SALT projects development, design and construction take at least five years to complete. Funding needs for each SALT project are estimated at $235,000 with the following pay out schedule: Year 1, $49,000; Year 2, $52,000; Year 3, $66,000; Year 4, $52,000; and Year 5, $16,000. There are 24 SALT projects now being administered, however, the expenditures so far do not portray the long term financial obligations made to the SALT projects from the SSTF.

In summary, the expenditures currently from the SSTF do not reflect the actual activity that is occurring for soil and water conservation. A significant use of SSTF money has been deferred until the time that TSBF is depleted and SSTF will also be tied-up for several years as obligations to long-term projects.

PARKS SALES TAX

		FY 86	FY 87	FY 88*
RECEIPTS SOURCES:	SALES & USE TAX	16,444,839	18,922,723	18,032,169
	INTEREST INCOME	324,779	742,865	1,118,194
	MISC. REFUNDS	96	1,179	899
	MISC. RECEIPTS	169	366	2,001
TRANSFER IN:	MISCALCULATED INTEREST	0	0	63,064
TOTAL REVENUE		16,769,883	19,667,133	19,216,327
EXPENDITURES		7,544,718	9,680,033	11,686,533
TRANSFER OUT:	OASDHI	77,362	169,218	171,830
	STATE RETIREMENT & INSURANCE	137,632	242,558	338,249
	OTHER MISC.	148,917	88,447	0
TOTAL DISBURSEMENT		7,908,629	10,180,256	12,196,612
TOTAL ENCUMBRANCE		0	0	5,797,786
BALANCE		**8,861,254**	**18,348,131**	**19,570,060**

*Figures are through May 1988

SOILS SALES TAX

		FY 86	FY 87	FY 88*
RECEIPTS SOURCES:	SALES & USE TAX	16,444,842	18,922,573	18,031,980
	INTEREST INCOME	377,953	1,068,844	1,802,253
	MISC. REFUNDS	358	14,529	13,281
	MISC. RECEIPTS	112	250	0
TRANSFER IN:	MISCALCULATED INTEREST	0	0	94,683
TOTAL REVENUE		16,823,265	20,006,196	19,942,197
EXPENDITURES		2,716,212	4,073,461	4,523,643
TRANSFER OUT:	OASDHI	6,341	19,761	18,595
	STATE RETIREMENT & INSURANCE	15,049	44,332	47,149
	OTHER MISC.	149,076	89,590	0
TOTAL DISBURSEMENT		2,886,678	4,227,144	4,589,387
TOTAL ENCUMBRANCE		0	0	685,831
BALANCE		**13,936,587**	**29,715,639**	**44,382,618**

*Figures are through May 1988

PETROLEUM VIOLATION ESCROW FUND

The United States District Court in the District of Columbia found that the Exxon Oil Corporation had violated petroleum pricing guidelines that were in effect during the 1970s. As a result of the violations, Exxon was ordered to pay fines and interest exceeding 2.1 billion dollars. This money was distributed to the 50 states and territories to be used to implement energy conservation programs.

The activities eligible to receive Exxon monies are limited to the following federal programs:

1. Weatherization Assistance Program
2. Institutional Conservation Program
3. State Energy Conservation Program
4. Energy Extension Service
5. Low Income Home Energy Assistance Program (LIHEAP)

The FY 89 Budget is the third year which includes Exxon funds for Program Specific Distribution. As was originally proposed by the Oil Overcharge Citizens Advisory Committee, the Exxon principal will be entirely obligated in this third year.

A summary of previous appropriations of Exxon monies to the various eligible activities follows.

	FY 1987	FY 1988	FY 1989
Weatherization Assistance Program	$2,500,000	$11,716,264	$1,026,950
Institutional Conservation Program	3,000,000	4,500,000	3,092,887
State Energy Conservation Program	2,000,000	6,571,706	2,715,687
Energy Extension Service	500,000	0	0
LIHEAP	3,100,000	500,000	761,476

The United States District Court in the District of Kansas has ruled in a Global Settlement, that numerous producers of crude oil from stripper wells, normally those producing less than 15 barrels per day, violated petroleum pricing guidelines during the 1970s.

The FY 89 Budget is the second year which includes Stripper Well funds for Program Specific Distribution. The FY 89 appropriation would obligate all Stripper Well funds received by the state of Missouri through July 1, 1987.

A summary of Stripper Well monies follows:

	FY 1988	FY 1989
Energy Set Aside Fund	$6,000,000	$2,749,055
Central Missouri State	1,840,659	0
Southeast Missouri State	870,000	0
Southwest Missouri State	1,016,700	0
Northeast Missouri State	684,000	0
Weatherization		2,863,614
LIHEAP		2,079,183